BEFORE THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD

IN THE MATTER OF THE:)	
)	
REGULAR MONTHLY BUSINESS)	
MEETING)
)

DATE AND TIME: WEDNESDAY, JANUARY 22, 1997 9:30 A.M.

PLACE: BOARD HEARING

ROOM

8800 CAL CENTER

DRIVE

SACRAMENTO, CALIFORNIA

REPORTER: BETH C. DRAIN,

RPR, CSR

CERTIFICATE NO.

7152

BRS FILE NO.: 37295

APPEARANCES

MR. DANIEL G. PENNINGTON, CHAIRMAN

MR. ROBERT C. FRAZEE, VICE CHAIRMAN

MR. WESLEY CHESBRO, MEMBER

MS. JANET GOTCH, MEMBER MR. PAUL RELIS,

MEMBER

MR. STEVEN R. JONES, MEMBER

STAFF PRESENT

MR. RALPH CHANDLER, CHIEF EXECUTIVE OFFICER

MS. KATHRYN TOBIAS, LEGAL COUNSEL

MS. MARLENE KELLY, BOARD SECRETARY

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1	SACRAMENTO, CALIFORNIA
2	WEDNESDAY, JANUARY 22, 1997
3	9:30 A.M.
4	
5	CHAIRMAN PENNINGTON: GOOD MORNING AND
6	WELCOME TO THE JANUARY MEETING OF THE JANUARY
7	1997 MEETING OF THE CALIFORNIA INTEGRATED WASTE
8	MANAGEMENT BOARD. I MIGHT NOTE THAT IT'S THE
9	FIRST TIME WE'VE MET IN A LONG TIME THAT WE HAVE A
10	FULL COMPLEMENT. AND THEREFORE, IT'S MY PLEASURE
11	TO INTRODUCE OUR NEWEST BOARD MEMBER, MR. STEVEN
12	R. JONES, WHO JOINED THE BOARD ON THE 7TH OF
13	JANUARY. AND WE WELCOME HIM TO THE BOARD AND ARE
14	MIGHTY PLEASED TO HAVE A FULL COMPLEMENT.
15	WILL THE SECRETARY CALL THE ROLL,
16	PLEASE.
17	BOARD SECRETARY: BOARD MEMBER CHESBRO.
18	BOARD MEMBER CHESBRO: HERE. AND I'D
19	ALSO LIKE TO WELCOME MR. JONES.
20	BOARD SECRETARY: FRAZEE.
21	BOARD MEMBER FRAZEE: HERE.
22	BOARD SECRETARY: GOTCH.
23	BOARD MEMBER GOTCH: HERE.
24 25	BOARD SECRETARY: JONES. BOARD MEMBER JONES: HERE.

- 1 BOARD SECRETARY: RELIS. 2 BOARD MEMBER RELIS: HERE. 3 BOARD SECRETARY: CHAIRMAN PENNINGTON. CHAIRMAN PENNINGTON: HERE. SO MANY 4 5 NAMES WE'LL GET LOST HERE. 6 DO ANY BOARD MEMBERS HAVE ANY EX PARTE COMMUNICATIONS? I'LL START OVER HERE WITH 7 8 MR. RELIS. 9 BOARD MEMBER RELIS: MINE ARE ALL 10 UP-TO-DATE. 11 BOARD MEMBER FRAZEE: UP-TO-DATE. CHAIRMAN PENNINGTON: I JUST HAVE ONE 12 13 WITH LARRY SWEETSER AND DENISE ON THE WESTERN 14 PLACER DISPOSAL PERMIT. BOARD MEMBER JONES: MINE ARE UP-TO-DATE. 15 16 BOARD MEMBER GOTCH: AS ARE MINE. 17 BOARD MEMBER CHESBRO: SAME. DITTO. 18 CHAIRMAN PENNINGTON: VERY GOOD. VERY 19 GOOD. 20 THERE'S SPEAKER REQUEST FORMS IN THE 21 BACK OF THE ROOM. ANYBODY WHO WISHES TO ADDRESS
- 24 IT TO MS. KELLY HERE, AND WE WILL MAKE SURE THAT 25 YOU GET FORWARD.

ANY ITEM BEFORE THE BOARD THIS MORNING OR THIS

AFTERNOON, PLEASE FILL OUT A SPEAKER SLIP AND GET

22

23

IF THERE ARE ANY ITEMS ON THE 1 2 CONSENT CALENDAR TO WHICH SOMEONE WOULD LIKE TO 3 SPEAK, THE REOUEST FORM MUST BE TO MS. KELLY 4 BEFORE WE TAKE UP THE CONSENT CALENDAR, WHICH WILL 5 BE QUICKLY. 6 I HAVE A FEW ANNOUNCEMENTS ABOUT THE BOARD'S AGENDA. ITEMS 22 AND 36 HAVE BEEN PULLED 7 8 FROM TODAY'S AGENDA. ITEM 37 WILL BE TAKEN OUT OF ORDER AND WILL BE HEARD FOLLOWING ITEM 5. ITEM 30 9 10 WILL FOLLOW ITEM 37. ARE WE OKAY ON THAT? OKAY. WE'LL START THE BOARD 11 12 COMMITTEE REPORTS, STARTING WITH LEGISLATION AND PUBLIC EDUCATION CHAIRED BY MRS. JANET GOTCH. 13 14 BOARD MEMBER GOTCH: THANK YOU, MR. 15 CHAIR. WITH THE LEGISLATION JUST BACK IN SESSION, 16 I HAVE NO COMMITTEE REPORT FOR THIS MONTH. WE DID 17 NOT MEET; HOWEVER, WE WILL HAVE A COMMITTEE REPORT 18 FOR NEXT MONTH. 19 CHAIRMAN PENNINGTON: THANK YOU. NEXT 20 WILL BE LOCAL ASSISTANCE AND PLANNING CHAIRED BY 21 WESLEY CHESBRO. 22 BOARD MEMBER CHESBRO: MR. CHAIRMAN, THE 23 COMMITTEE CONSIDERED 18 PLANNING DOCUMENTS, WHICH

REPRESENTED 17 LOCAL JURISDICTIONS. ALL OF THOSE

PLANS ARE ON THE CONSENT CALENDAR THIS MORNING.

24

25

- 1 THE COMMITTEE CONSIDERED OPTIONS FOR GRANTING TIME
- 2 EXTENSIONS FOR JURISDICTIONS WITH BOARD APPROVED
- 3 SOURCE REDUCTION AND RECYCLING ELEMENTS AND
- 4 APPROVED A TIME EXTENSION FOR THE NEWLY CREATED
- 5 CITY OF LAKE FOREST, WHICH IS IN ORANGE COUNTY.
- 6 BOTH OF THOSE ITEMS ARE ON THE CONSENT.
- 7 ALTHOUGH, YOU KNOW, IF THERE'S ANY
- 8 QUESTIONS, I'D BE HAPPY -- I DID ASK STAFF TO
- 9 CHECK WITH THE LEAGUE OF CITIES AND CSAC AND RCRC,
- 10 REGIONAL COUNCIL OF RURAL CITIES, TO MAKE SURE
- 11 THAT THERE WEREN'T ANY ISSUES THAT HAD NOT COME UP
- 12 AT THE COMMITTEE. WE DIDN'T RECEIVE ANY
- 13 TESTIMONY.
- 14 COMMITTEE ALSO CONSIDERED CHANGES TO
- 15 USED OIL BLOCK GRANTS, WHICH WE WILL BE DISCUSSING
- 16 LATER.
- 17 IN WASTE PREVENTION NEWS, THE OFFICE
- 18 PAPER REDUCTION PROJECT ESTABLISHED A NEW AREA ON
- 19 THE BOARD'S INTERNET WEB SITE IN DECEMBER. NEW
- 20 OFFICE PAPER EFFORT PROVIDES BUSINESSES AND LOCAL
- 21 GOVERNMENTS TOOLS TO CREATE CAMPAIGNS, DEVELOP
- 22 OFFICE WASTE PREVENTION, RECYCLING, AND BUY
- 23 RECYCLED EFFORTS, AND THE MEANS TO ACCOUNT FOR THE
- 24 SAVINGS THAT THEY EXPERIENCE THROUGH THEIR
- 25 RESOURCE EFFICIENCY EFFORTS.

1	IN THE AREA OF HOUSEHOLD HAZARDOUS
2	WASTE, THE STAFF FROM THE HOUSEHOLD HAZARDOUS
3	WASTE GRANT PROGRAM WILL BE ATTENDING THE
4	HOUSEHOLD HAZARDOUS WASTE INFORMATION EXCHANGE
5	CONFERENCE BEING HELD IN THE ASILIMAR CONFERENCE
6	CENTER ON FEBRUARY 6TH AND 7TH IN MONTEREY.
7	AND FINALLY, I WOULD LIKE TO COMMEND
8	THE EFFORTS OF THE IN-HOUSE WASTE PREVENTION
9	COMMITTEE AND IN PARTICULAR TERRY GORDON WHO HAVE
10	PROVIDED LEADERSHIP IN TERMS OF CHANGING STATEWIDE
11	POLICY WITH REGARDS TO THE ANNUAL ECONOMIC
12	INTEREST STATEMENTS THAT WE'RE ALL REQUIRED TO
13	FILE. THOSE CAN NOW BE FILED ELECTRONICALLY VIA
14	THE INTERNET.
15	AND YOU, I'M SURE, ALL KNOW, THOSE
16	OF YOU WHO HAVE FILLED THEM OUT, I THINK WE ALL
17	HAVE, KNOW THE AMOUNT PAPER THAT IS WASTED UNLESS
18	YOU HAVE A LOT OF INVESTMENTS AND A LOT OF THINGS
19	TO DECLARE, THERE'S A WHOLE LOT OF WASTED PAPER.
20	SO THAT PROCESS STANDS TO SAVE A SIGNIFICANT
21	AMOUNT OF PAPER THROUGHOUT STATE GOVERNMENT, NOT
22	JUST HERE AT THE WASTE BOARD. SO I WANTED TO SAY
23	THAT IT'S A VERY GOOD EXAMPLE OF THE KIND OF
24 25	LEADERSHIP THE BOARD AND BOARD STAFF ARE PRESENTING IN TERMS OF CHANGING THE WAY WE UTILIZE

- 1 AND CONSUME RESOURCES IN STATE GOVERNMENT. SO
- 2 THAT CONCLUDES MY REPORT.
- 3 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 4 CHESBRO. NEXT WE HAVE THE PERMITTING AND
- 5 ENFORCEMENT COMMITTEE, MR. FRAZEE.
- 6 BOARD MEMBER FRAZEE: YES. MR. CHAIRMAN,
- 7 PERMITTING AND ENFORCEMENT COMMITTEE MET THIS
- 8 MONTH ON JANUARY 7TH. WE ARE RECOMMENDING FOR
- 9 CONSENT JUST THREE ITEMS TODAY: THE COMPLETE TIRE
- 10 RECYCLING TIRE PERMIT, UNITED WASTE RECYCLING AND
- 11 TRANSFER INCORPORATED, AND VALLEY TREE COMPANY
- 12 PERMIT.
- 13 THEN ON THE REGULAR AGENDA, AND THIS
- 14 WILL NEED A LITTLE WORK HERE, THE PERMIT ITEM FOR
- 15 THE WESTERN REGIONAL SANITARY LANDFILL, WHICH WAS
- ORIGINALLY RECOMMENDED FOR CONSENT, I UNDERSTAND
- 17 THERE'S SOME INTEREST IN THAT, AND IT'S ONE OF
- 18 THOSE WE SHOULD PULL.
- 19 CHAIRMAN PENNINGTON: CORRECT.
- 20 BOARD MEMBER FRAZEE: AND CITY OF CLOVIS
- 21 LANDFILL, AND THEN I THINK YOU INDICATED OSTROM
- 22 ROAD LANDFILL, THE INTENT TO PULL THAT FROM
- 23 CONSIDERATION TODAY.
- 24 CHAIRMAN PENNINGTON: THAT'S WHAT I
- 25 UNDERSTAND.

1	BOARD MEMBER FRAZEE: THEN ON THE REGULAR								
2	AGENDA WAS THE CITY OF MODESTO'S CO-COMPOSTING								
3	FACILITY, CITY OF SANTA CRUZ SANITARY LANDFILL,								
4	AND THE INDEPENDENT TRUCKING COMPANY, INCORPORATED								
5	TRANSFER AND RECYCLING CENTER IN STOCKTON.								
6	THE COMMITTEE ALSO CONSIDERED A								
7	NUMBER OF OTHER ITEMS. FIRST OF ALL, CONSIDERA-								
8	TION OF THE BRACKETT TIRE SITE IN SAN LUIS OBISPO								
9	COUNTY, THE SITE FOR ABATEMENT, UPDATE OF THE								
10	SCHEDULED PLACEMENT OF OPERATIONS AND FACILITIES								
11	INTO THE REGULATORY TIERS AND DEVELOPMENT OF								
12	MINIMUM STANDARDS, THE LEA ADVISORY ENFORCEMENT								
13	POLICY, AND ASH REGULATIONS.								
14	AND PERHAPS A BIT OF DESCRIPTION ON								
15	EACH ONE OF THESE. THE BRACKETT TIRE SITE WAS PUT								
16	OFF AND WILL NOT BE BACK BEFORE P&E COMMITTEE								
17	UNTIL CERTAIN LEGAL ISSUES INVOLVING THAT SITE ARE								
18	CLEARED UP.								
19	THE TIER SCHEDULE, THAT ONE WILL BE								
20	BACK BEFORE THE COMMITTEE IN FEBRUARY OR MARCH.								
21	THE ISSUE THERE IS LOOKING AT PRIORITIES ON WHICH								
22	ITEMS SHOULD MOVE FIRST IN THE TIER SCHEDULE.								
23	THE LEA ADVISORY POLICY WILL BE								
24 25	HEARD IN FEBRUARY ALONG WITH SOME INPUT FROM THE COMMITTEE ON THAT.								

AND FINALLY, THE ASH REGULATIONS ARE 1 2 ON HOLD FOR 90 DAYS IN ORDER THAT CDFA MAY HAVE AN 3 OPPORTUNITY TO REVIEW THOSE AND OFFER INPUT AND 4 PERHAPS DEVELOP COOPERATIVE REGULATIONS ON THE 5 LAND APPLICATION OF ASH. 6 FINALLY, THE COMMITTEE HELD A JOINT MEETING WITH THE STATE WATER RESOURCES BOARD ON 7 8 THE ISSUE OF THE 1220 REGULATIONS. P&E COMMITTEE APPROVED THE JOINT REGULATIONS AND FORWARDED THEM 9 10 TO THE FULL BOARD. THIS WILL BE THE TOPIC TOMORROW -- THE JOINT MEETING TOMORROW AFTERNOON. 11 AND THEN FINALLY, I HAVE AN ISSUE 12 13 THAT NEEDS RESOLUTION BY THE BOARD. I DON'T KNOW IF THIS IS AN APPROPRIATE TIME TO BRING IT UP OR 14 15 NOT. A QUESTION AROSE WHETHER IT IS APPROPRIATE 16 TO PLACE ON CONSENT PERMITS FOR WHICH THE BOARD IS 17 THE ENFORCEMENT AGENCY. WE HAVE NOT DONE THAT IN THE PAST. WE'VE ALWAYS MOVED THOSE FORWARD. AND 18 19 SO I THINK IT WAS DETERMINED BY THE COMMITTEE THAT IT WOULD BE APPROPRIATE FOR THE BOARD TO TAKE 20 21 ACTION IN ORDER TO ALLOW THAT. SO I DON'T KNOW IF 22 YOU WANT TO DISCUSS THAT ITEM NOW OR TAKE ACTION 23 ON IT, SCHEDULE IT AS AN AGENDA ITEM IN THE 24 FUTURE. 25 CHAIRMAN PENNINGTON: WELL, PERHAPS WE

- 1 OUGHT TO SCHEDULE IT AS AN ITEM FOR A FUTURE BOARD
- 2 MEETING JUST SO THAT WE ALL HAVE TIME TO DISCUSS
- 3 IT. AND WHAT WOULD THE PLEASURE OF THE BOARD BE?
- 4 OKAY. SO WE'LL SCHEDULE THAT.
- 5 BOARD MEMBER FRAZEE: WE WILL CONTINUE,
- 6 THEN, ON THOSE ITEMS WHERE THE BOARD IS THE EA TO
- 7 NOT PUT THOSE ON CONSENT AND FORWARD THEM TO THE
- 8 FULL BOARD.
- 9 CHAIRMAN PENNINGTON: AND AT THE FEBRUARY
- 10 MEETING WE CAN AGENDIZE THE QUESTION.
- BOARD MEMBER FRAZEE: THAT COMPLETES MY
- 12 REPORT.
- 13 CHAIRMAN PENNINGTON: THANK YOU, CHAIRMAN
- 14 FRAZEE. NEXT IS MARKET DEVELOPMENT COMMITTEE
- 15 CHAIRED BY MR. RELIS.
- 16 BOARD MEMBER RELIS: MR. CHAIR, THE
- 17 COMMITTEE HEARD ONE ITEM THIS MONTH, AND THAT
- 18 CONCERNED THE RECYCLED-CONTENT TRASH BAG
- 19 REGULATIONS RELATED TO THE PETITION FOR VARIANCE.
- 20 THIS ITEM IS ON THE CONSENT CALENDAR. THE
- 21 CONCERNS THAT HAD BEEN DISCUSSED IN COMMITTEE
- 22 APPEAR TO BE RESOLVED.
- 23 ALSO, I'D LIKE TO NOTE THAT WE WILL
- 24 HAVE A DAY-LONG WORKSHOP HERE ON FEBRUARY 5TH TO
- 25 DISCUSS THE POTENTIAL OPTIONS FOR CHANGES TO THE

- 1 RECYCLING MARKET DEVELOPMENT ZONE LOAN PROGRAM.
- 2 AND THIS IS A VERY SIGNIFICANT MEETING BECAUSE WE
- 3 ARE PULLING MANY OF OUR EXPERTS TOGETHER AND THE
- 4 LOAN REVIEW COMMITTEE THAT THIS BOARD RELIES ON
- 5 VERY HEAVILY FOR EVALUATIONS ON THE SOUNDNESS OF
- 6 LOANS TO HELP US THINK THROUGH WHERE WE ARE WITH
- 7 THE LOAN PROGRAM AT THIS POINT IN TIME AND WHAT
- 8 CHANGES, IF ANY, WE SHOULD MAKE IN IT. THAT
- 9 COMPLETES MY REPORT.
- 10 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 11 RELIS. MR. RELIS ALSO CHAIRED THE POLICY,
- 12 RESEARCH, AND TECHNICAL ASSISTANCE COMMITTEE.
- BOARD MEMBER RELIS: THIS WILL BE MY LAST
- 14 REPORT AS THE POLICY COMMITTEE CHAIR. AND I'M
- 15 GLAD THAT THIS WILL BE NOW STEVE JONES' RESPONSI-
- 16 BILITY AS CHAIR OF THAT COMMITTEE, IF WE VOTE
- 17 LATER, AS I ASSUME WE WILL, THE COMMITTEE
- 18 ASSIGNMENTS.
- 19 FIRST, WE RECEIVED AN UPDATE ON THE
- 20 CONTRACT FOR CIVIL ENGINEERING APPLICATIONS FOR
- 21 WASTE TIRES. THE COMMITTEE DIRECTED STAFF TO
- 22 CONTACT AGENCIES SUCH AS CALTRANS, THE BUREAU OF
- 23 RECLAMATION, THE CORPS OF ENGINEERS, AND THE
- 24 DEPARTMENT OF WATER RESOURCES ABOUT THE FEASIBI-
- 25 LITY OF USING TIRES IN CIVIL ENGINEERING APPLICA-

TIONS, PARTICULARLY, AS MS. GOTCH BROUGHT UP, IN 1 2 REPAIRING LEVEES TO SEE IF THAT'S POSSIBLE AND TO 3 REPORT BACK TO THE BOARD AS SOON AS POSSIBLE. 4 COMMITTEE ALSO DIRECTED STAFF TO 5 CONTACT THE SCRAP TIRE MANAGEMENT COUNCIL REGARDING THE USE OF TIRES IN LEVEES TO SEE IF 6 THERE WAS EXPERIENCE ELSEWHERE IN THE COUNTRY ON 7 8 THIS, PARTICULARLY THE MIDWEST WHERE THEY HAVE THE FLOODING. AND IT DIRECTED STAFF TO WORK WITH 9 GEOSYNTEC, OUR CONTRACTOR, TO OBTAIN INFORMATION 10 ON THE USE OF TIRES IN EARTHQUAKE RETROFITTING. 11 SECONDLY, THE COMMITTEE RECOMMENDED 12 13 APPROVAL OF THE INTEGRATED WASTE MANAGEMENT DISASTER PLAN. THIS ITEM ISN'T ON CONSENT BECAUSE 14 THE COMMITTEE FELT THE ENTIRE BOARD SHOULD BE 15 16 AWARE OF THIS VERY SIGNIFICANT PLAN AND THE 17 POTENTIAL TO BETTER COORDINATE WITH OES AND FEMA 18 TO MAKE DIVERSION AN INTEGRAL PART OF DISASTER 19 PREPARATIONS IN CALIFORNIA. 20 FINALLY, THE COMMITTEE CONSIDERED 21 RECOMMENDATIONS ON STRATEGIES TO ASSIST LOCAL 22 GOVERNMENTS IN PLANNING FOR ADEOUATE LANDFILL 23 CAPACITY. THAT COMPLETES THE POLICY REPORT. 24 CHAIRMAN PENNINGTON: THANK YOU, MR.

RELIS. THE FINAL COMMITTEE IS THE ADMIN

25

- 1 COMMITTEE, ADMINISTRATION COMMITTEE, WHICH I
- 2 CHAIR.
- BEFORE I GIVE THAT REPORT, I WOULD
- 4 LIKE TO CLARIFY, ITEM 29 HAS NOT ACTUALLY BEEN
- 5 PULLED FROM THE AGENDA; HOWEVER, I UNDERSTAND THAT
- 6 THE OPERATOR WILL HAVE A STATEMENT SO ASKED TO
- 7 STAY ON THE AGENDA FOR THEM TO MAKE THE STATEMENT.
- 8 THE ADMINISTRATION COMMITTEE MET ON
- 9 JANUARY THE 8TH AND CONSIDERED TWO ITEMS. THE
- 10 FIRST ITEM FOR CONSIDERATION BY THE COMMITTEE WAS
- 11 THE APPROVAL AND AWARD OF THE '96-'97 FISCAL YEAR
- 12 WASTE REDUCTION AWARD PROGRAM. THE CONTRACT WAS
- 13 AWARDED TO THE LOCAL GOVERNMENT COMMISSION FOR AN
- 14 AMOUNT LESS THAN THE 55,000 ALLOCATED BY THE BOARD
- 15 LAST MAY.
- 16 SECOND ITEM CONSIDERED BY THE
- 17 ADMINISTRATION COMMITTEE WAS THE COMMITTEE
- 18 ASSIGNMENTS. IT COMES TO THE BOARD ON A THREE-OH
- 19 VOTE AND WILL BE BEFORE US TODAY FOR CONSIDERATION
- 20 BY THE FULL BOARD. THAT COMPLETES MY REPORT.
- MR. CHANDLER, YOUR REPORT, PLEASE.
- MR. CHANDLER: THANK YOU, MR. CHAIRMAN.
- 23 GOOD MORNING. MR. RELIS, I THINK, SPOKE
- 24 APPROPRIATELY ON THE FIRST ITEM I WAS GOING TO
- 25 SPEAK TO THIS MORNING. AND THAT'S JUST TO REMIND

EVERYBODY IN THE AUDIENCE AND BOARD MEMBERS OF THE 1 2. UPCOMING LOAN WORKSHOP HERE AT THE BOARD FEBRUARY 5TH FROM 9 A.M. TO 4 P.M. 3 4 IN THE AREA OF ANNOUNCEMENTS, I 5 THINK IT IS IMPORTANT FOR THOSE IN THE AUDIENCE TO BE REMINDED OF A COUPLE OF OTHER ITEMS THAT ARE 6 BEING HEARD. AS YOU KNOW, OUR BOARD MEETING IS 7 8 NOTICED FOR TWO DAYS, AND THERE'S A COUPLE OF ITEMS THAT ARE GOING TO BE DISCUSSED TOMORROW. 9 10 LET ME SPEAK TO THOSE VERY BRIEFLY. OF COURSE, THE FIRST IS 11 12 CONSIDERATION OF RECOMMENDATIONS ON THE CALIFORNIA 13 INTEGRATED WASTE MANAGEMENT BOARD'S INITIATIVE TO DEVELOP STRATEGIES AND TO MEET THE 50-PERCENT 14 DIVERSION MANDATE. THAT WILL BE HEARD IN THIS 15 16 ROOM TOMORROW AT 9 A.M. AND THEN, OF COURSE, A 17 REMINDER AGAIN FOR THOSE IN THE AUDIENCE THAT 18 THERE WILL BE A JOINT MEETING OF OUR BOARD AND THE WATER RESOURCES CONTROL BOARD ON THE REGULATIONS 19 20 TO IMPLEMENT ASSEMBLY BILL 1220 WHICH STREAMLINES AND ELIMINATES OVERLAP BETWEEN OUR TWO PROGRAMS. 21 22 AND IN THAT REGARD, THAT MEETING 23 WILL BE HELD DOWNTOWN AT 1516 9TH STREET, WHICH IS 24 THE ENERGY COMMISSION BUILDING, HEARING ROOM A,

1	MY FINAL ITEM FOR TODAY IS A
2	PRESENTATION TO THE BOARD AND TO TWO BOARD STAFF
3	MEMBERS ON BEHALF OF THE CITY OF PERRIS. AS YOU
4	KNOW MEMBERS, OUR OUT-OF-STATE TRAVEL BUDGET DOES
5	NOT ALLOW ANYTHING TO FRANCE. I'M TALKING ABOUT
6	THE CITY OF PERRIS HERE IN CALIFORNIA. WE'VE
7	RECENTLY COMPLETED A TIRE PILE CLEANUP OF 50,000
8	TIRES, A MAJOR TIRE PILE SITUATION IN THEIR CITY.
9	PERRIS CITY COUNCIL APPROVED THESE CERTIFICATES OF
10	RECOGNITION AT THEIR MEETING LAST WEEK TO ACKNOW-
11	LEDGE BOARD STAFF AND OUR STAFF FOR OUR SUPPORT OF
12	THIS CLEANUP EFFORT.
13	SO IF I COULD MOVE TO THE PODIUM,
14	I'D FIRST LIKE TO CALL ON BRAD WILLIAMS. BRAD,
15	COULD YOU STEP FORWARD. BRAD'S ROLE IN THIS
16	CLEANUP EFFORT WAS TO HANDLE THE ENFORCEMENT
17	PROCESS FOR THIS TIRE SITE AND CLEAR THE WAY FOR
18	OUR REMEDIATION EFFORTS. SO, BRAD, I WANT IF I
19	CAN MANAGE ALL THESE AT ONE TIME JUST TURN TO
20	YOU AND SAY ON BEHALF OF THE BOARD, THE STAFF, AND
21	CERTAINLY THE CITY OF PERRIS CONGRATULATIONS FOR
22	THIS RECOGNITION.
23	GALE REHBERG.
24 25	(APPLAUSE.) MR. CHANDLER: GALE'S ROLE, AGAIN FROM

- OUR PERMITTING AND ENFORCEMENT DIVISION, WAS TO
- 2 PERSONALLY ATTEND AND OVERSEE THE ACTUAL CLEANUP
- 3 WORK AT THE PILE. SO, GALE, AGAIN ON BEHALF OF
- 4 THE BOARD, THE STAFF, AND CITY OF PERRIS,
- 5 CONGRATULATIONS FOR A JOB WELL DONE.
- 6 (APPLAUSE.)
- 7 MR. CHANDLER: LAST BUT NOT LEAST, I HAVE
- 8 A CERTIFICATE TO THE WHOLE BOARD WHICH I'D LIKE TO
- 9 PRESENT TO YOU, MR. CHAIRMAN, THAT ACKNOWLEDGES
- 10 THIS ORGANIZATION'S WORK TO REMEDIATE THIS
- 11 IMPORTANT SITE. AND BEFORE I HAND YOU THE
- 12 CERTIFICATE, I WANT YOU TO ALL KNOW THAT THE TIRE
- 13 PROGRAM STAFF ARE PLANNING TO COME FORWARD IN THE
- 14 FUTURE WITH ANOTHER ROUND OF PROPOSED TIRE PILE
- 15 CLEANUP SITES AS WELL AS AN UPDATE FOR THE BOARD
- 16 ON THE STATUS OF OUR OVERALL TIRE PILE CLEANUP
- 17 EFFORTS AND ENFORCEMENT EFFORTS. MR. CHAIRMAN.
- 18 CHAIRMAN PENNINGTON: I'M HAPPY TO ACCEPT
- 19 THIS ON BEHALF OF THE FULL BOARD, AND I WANT TO
- 20 THANK BRAD AND GALE FOR A JOB WELL DONE AND

FOR

- 21 MAKING US ALL LOOK GOOD. THANK YOU.
- 22 MR. CHANDLER: MR. CHAIRMAN AND BOARD
- 23 MEMBERS, THAT CONCLUDES MY REPORT.
- 24 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 25 CHANDLER. AND YOU SURPRISED ME.

OKAY. NOW, WE'LL MOVE ON TO THE 1 CONSIDERATION OF THE CONSENT AGENDA. CONSENT 2 3 CALENDAR INCLUDES ITEMS 4, 6 THROUGH 21, AND 24 THROUGH 26. 27 GOT PULLED. OKAY. SO IT'S 4, 6 4 THROUGH 21 AND 22 THROUGH 27. I THINK I'M 5 б CONFUSED HERE. THROUGH 26. I WAS RIGHT THE FIRST TIME. DID I THOROUGHLY CONFUSE EVERYONE? I 7 APOLOGIZE. THE CONSENT CALENDAR INCLUDES ITEMS 4, 8 6 THROUGH 21, AND 24 THROUGH 26. 27 IS PULLED 9 10 FROM THE CONSENT CALENDAR. BOARD MEMBER FRAZEE: I'LL MOVE ADOPTION 11 12 OF THE CONSENT CALENDAR. 13 BOARD MEMBER GOTCH: SECOND. 14 CHAIRMAN PENNINGTON: NO FURTHER DISCUSSION, WILL THE SECRETARY CALL THE ROLL, 15 16 PLEASE. 17 BOARD SECRETARY: BOARD MEMBER CHESBRO. 18 BOARD MEMBER CHESBRO: AYE. 19 BOARD SECRETARY: FRAZEE. 20 BOARD MEMBER FRAZEE: AYE. 21 BOARD SECRETARY: GOTCH. 22 BOARD MEMBER GOTCH: AYE. 23 BOARD SECRETARY: JONES.

BOARD MEMBER JONES: AYE.

BOARD SECRETARY: RELIS.

24

25

- 1 BOARD MEMBER RELIS: AYE. 2 CHAIRMAN PENNINGTON: AYE. CONSENT 3 CALENDAR CARRIES. 4 AS WE HAVE A REQUEST FROM THE PUBLIC 5 TO GIVE TESTIMONY ON ITEM 27, IT WILL -- WAS TAKEN OFF THE CONSENT CALENDAR, SO REVISED PERMIT FOR 6 WESTERN REGIONAL SANITARY LANDFILL IN PLACER 7 8 COUNTY. AND WE HAVE BARBARA SCHUSSMAN. WOULD YOU CARE TO ADDRESS THE BOARD ON THIS MATTER? 9 10 MS. SCHUSSMAN: GOOD MORNING. THE BOARD SHOULD HAVE RECEIVED WRITTEN COMMENTS THAT PLACER 11 12 RANCH INCORPORATED SUBMITTED ON THIS MATTER. 13 CHAIRMAN PENNINGTON: I'M SORRY. I GOT THROWN OFF HERE A LITTLE BIT. MAYBE I SHOULD WAIT 14 15 AND LET THE STAFF PRESENT THIS FIRST. OKAY. I'M 16 SORRY. I'VE KIND OF GOTTEN OFF MY TRACK HERE THIS 17 MORNING. 18 THE NEXT ITEM TO COME UP, STARTING 19 WITH ITEM NO. 5, AND THAT'S CONSIDERATION OF THE 20 BOARD COMMITTEE ASSIGNMENTS. AND THE COMMITTEE 21 ASSIGNMENTS ARE IN YOUR COMMITTEE BOOK, BUT I WILL 22 QUICKLY READ THEM.
- THE ADMINISTRATION COMMITTEE:
- 24 MYSELF AS CHAIR, MRS. GOTCH AND MR. JONES; MARKET
- DEVELOPMENT COMMITTEE: CHAIRED BY MR. RELIS, MR.

- 1 CHESBRO AND MYSELF; LEGISLATION AND PUBLIC
- 2 EDUCATION COMMITTEE: JANET GOTCH CHAIR, WITH MR.
- 3 CHESBRO AND MR. FRAZEE; LOCAL ASSISTANCE AND
- 4 PLANNING COMMITTEE: MR. CHESBRO CHAIR, MR. FRAZEE
- 5 AND MRS. GOTCH; POLICY, RESEARCH, AND TECHNICAL
- 6 ASSISTANCE COMMITTEE: MR. JONES CHAIR, MR. RELIS
- 7 AND MYSELF; PERMITTING AND ENFORCEMENT COMMITTEE:
- 8 MR. FRAZEE CHAIR, MR. JONES, AND MR. RELIS.
- 9 BOARD MEMBER CHESBRO: I'LL MOVE IT.
- 10 BOARD MEMBER RELIS: SECOND.
- 11 CHAIRMAN PENNINGTON: IT'S BEEN MOVED AND
- 12 SECONDED. IF THERE'S NO FURTHER DISCUSSION, WILL
- 13 THE SECRETARY CALL THE ROLL, PLEASE.
- 14 BOARD SECRETARY: BOARD MEMBER CHESBRO.
- BOARD MEMBER CHESBRO: AYE.
- BOARD SECRETARY: FRAZEE.
- 17 BOARD MEMBER FRAZEE: AYE.
- 18 BOARD SECRETARY: GOTCH.
- 19 BOARD MEMBER GOTCH: AYE.
- BOARD SECRETARY: JONES.
- BOARD MEMBER JONES: AYE.
- BOARD SECRETARY: RELIS.
- BOARD MEMBER RELIS: AYE.
- 24 BOARD SECRETARY: CHAIRMAN PENNINGTON.
- 25 CHAIRMAN PENNINGTON: AYE.

- OKAY. THE NEXT ITEM IS ITEM 37, 1 CONSIDERATION OF THE 1995 RIGID PLASTIC PACKAGING 2 3 CONTAINER ALL-CONTAINER RECYCLING RATE. THE 1995 4 RIGID PLASTIC PACKAGING ALL-CONTAINER RECYCLING 5 METHODOLOGY HAS BEEN UNDER CONSIDERATION AT THE б BOARD FOR A SUBSTANTIAL PERIOD OF TIME. IN JULY AND AGAIN IN SEPTEMBER 1996 THE FULL BOARD 7 8 CONSIDERED THIS MATTER. IN JULY THE ISSUE WAS RETURNED TO THE STAFF, AND IN SEPTEMBER THE BOARD 9 10 COULD NOT REACH AN AGREEMENT. SINCE THESE PRIOR ACTIONS, A NEW 11 12 BOARD MEMBER HAS BEEN APPOINTED TO THE BOARD, MR. 13 STEVE JONES. STEVE, HAVE YOU HAD AN OPPORTUNITY 14 TO REVIEW ALL THE MATERIAL ON THIS ISSUE AND BE 15 16 PROPERLY BRIEFED SO WE CAN GO AHEAD AND DISPENSE 17 WITH THE STAFF? IF YOU WISH TO HEAR FROM THE 18 STAFF, WE CAN DO THAT TOO. 19 BOARD MEMBER JONES: NO, MR. CHAIRMAN, 20 I'VE BEEN BRIEFED BY STAFF. I'VE BEEN BRIEFED 21 BY -- IT'S BEEN AN ONGOING ISSUE WITH THE CRRC, 22 WHICH IS THE ASSOCIATION OF CALIFORNIA REFUSE 23 REMOVAL COUNCIL. SO I'M VERY FAMILIAR. STAFF 24 CAME AND MADE A PRESENTATION, SO I'M PREPARED TO
- VOTE ON IT.

1 CHAIRMAN PENNINGTON: OKAY. THEN I'M 2 GOING TO MOVE THAT THE BOARD ADOPT RESOLUTION 3 97-41, WHICH INCLUDES THE ADOPTION OF THE 1995 4 ALL-CONTAINER RECYCLING RATE WITH A RANGE OF 23.3 5 TO 25.9. 6 BOARD MEMBER FRAZEE: SECOND THAT. 7 CHAIRMAN PENNINGTON: THANK YOU. 8 BOARD MEMBER GOTCH: MR. CHAIR, I HAVE SOME COMMENT. I HAVE NO REASON TO FEEL ANY MORE 9 10 POSITIVE ABOUT THE '95 RPPC RATE NOW THAN I DID IN SEPTEMBER WHEN THE FIVE-MEMBER BOARD VOTED ON THE 11 SAME THE ISSUE. THE APC STILL HAS MADE NO GOOD 12 13 FAITH EFFORTS TO PROVE TO THE BOARD OR TO THE INDUSTRY AND RECYCLERS THAT THEY'RE INTENT IS 14 15 INCREASING THE STATE'S RPPC RECYCLING RATE. 16 WHEN THIS ISSUE WAS INITIALLY 17 DISCUSSED, WE WERE LOOKING AT A SPECIFIC RATE, AND 18 THE APC REPRESENTATIVES WERE NOT INTERESTED IN A 19 RANGE. NOW THAT THE BOARD STAFF HAS RECALCULATED 20 OR ADJUSTED THE RANGE -- THE RATE TO 24.6 PERCENT, 21 UNDER THE 25 PERCENT REQUIRED BY LAW, APC IS OKAY 22 WITH THE RANGE. 23 A CLEAR SIGNAL NEEDS TO BE SENT FROM 24 THIS BOARD THAT WE ARE COMMITTED TO PLASTICS 25 RECYCLING. SO I MAKE A SUBSTITUTE MOTION THAT WE

- 1 APPROVE THE ADJUSTED '95 RPPC RECYCLING RATE OF
- 2 24.6 PERCENT.
- 3 BOARD MEMBER CHESBRO: I'LL SECOND THAT
- 4 MOTION.
- 5 CHAIRMAN PENNINGTON: OKAY. WE HAVE A
- 6 SUBSTITUTE MOTION WHICH TAKES PRECEDENT. ANY
- 7 FURTHER DISCUSSION?
- 8 BOARD MEMBER CHESBRO: MY ONLY CONCERN IS
- 9 I KNOW WE PROBABLY JUMPED AHEAD FROM THE FIRST A
- 10 LITTLE BIT TOO QUICKLY. I SEE MR. SHEDD CAME
- 11 FORWARD AND I PRESUME HE WANTS TO ADDRESS THE
- 12 BOARD. I KNOW NORMALLY UNDER ROBERT'S RULES A
- 13 SUBSTITUTE MOTION MOVES FORWARD WITHOUT DEBATE.
- 14 BUT SINCE NORMALLY WE WOULD HAVE CALLED ON HIM
- 15 FIRST AND I THINK IT WAS AN OVERSIGHT, I THINK WE
- 16 PROBABLY OUGHT TO HEAR FROM HIM.
- 17 CHAIRMAN PENNINGTON: THAT'S FINE. I
- JUST GOT HIS PAPER HERE. SO MR. SHEDD. MR.
- 19 SHEDD. I'VE KIND OF GOTTEN US ALL BUNGLED UP

HERE

- THIS MORNING, SO I'M TRYING TO GET US UNTIED.
- 21 WE'RE TAKING UP A MOTION, TO JUST BRING YOU
- UP, TO
- 22 ADOPT RESOLUTION NO. 97-41, WHICH I THINK

YOU'VE

SEEN, AND A SUBSTITUTE MOTION BY MRS. GOTCH ON

THAT
25 YOU WOULD LIKE TO ADDRESS THIS WHOLE ISSUE.
SO

- 1 PERHAPS THIS WOULD BE A GOOD TIME, IF THIS IS
- 2 CONVENIENT FOR YOU.
- 3 MR. SHEDD: THE WEATHER WAS NOT GREAT
- 4 THIS MORNING.
- 5 CHAIRMAN PENNINGTON: I CERTAINLY

DON'T

- 6 ENVY YOU FLYING UP HERE.
- 7 MR. SHEDD: I MADE IT. I HOPE YOU'RE

AS

- 8 GLAD TO SEE ME AS I AM TO BE HERE.
- 9 I'M JOHN SHEDD, THE OWNER OF

TALCO

- 10 PLASTICS, MEMBER OF THE RRAC, AND ON THE EXECUTIVE
- 11 COMMITTEE OF THE ASSOCIATION OF PLASTIC RECYCLERS,
- 12 POSTCONSUMER. THEY REPRESENT 95 PERCENT OF THE
- 13 IN-PLACE PLASTIC RECYCLING BUSINESS IN THE COUNTRY
- 14 TODAY.
- 15 WE STARTED OUT AS A TRASH

HAULING

- 16 COMPANY, ONE TRUCK, AND THE COMPANY HAS NOW GROWN
- 17 TO A HUNDRED FIFTY PEOPLE. WE HAVE BECOME

- 18 STRICTLY A PLASTIC RECYCLER. WITH A HUNDRED FIFTY
- 19 PEOPLE, WE'RE THE LARGEST PLASTIC RECYCLING
- 20 COMPANY IN THE WEST. THIS GIVES YOU SOME IDEA

OF

INDUSTRY

- 21 THE FRAGILE FRAGILITY OF THE RECYCLING
- 22 AND THE FRAGMENTATION OF THE INDUSTRY. SO THERE'S
- NOBODY THAT CAN REALLY SPEAK OUT FOR US, AND I'M
- TRYING TO DO THAT. AND I'LL CONTINUE TO TRY

 TO DO

 THAT; WHEREAS, THE OPPOSITION, AND I DO CALL

IT

- 1 OPPOSITION, BECAUSE THEY DO OPPOSE WHAT WE'RE
- 2 TRYING TO DO, IS COMPOSED OF MAJOR INTERESTS,
- 3 MAJOR COMPANIES.
- 4 THEY -- THESE INTERESTS ACTUALLY
- 5 PROPOSED THE COMPLETE REPEAL OF THE PLASTIC
- 6 RECYCLING RIGID CONTAINER LAW THIS PAST YEAR.
- 7 LUCKILY, WITH THE HELP OF SOME WASTE HAULERS AND
- 8 SOME ENVIRONMENTALISTS AND A COUPLE OF US WHO ARE
- 9 IN THE RECYCLING BUSINESS TRYING TO MAKE A LIVING
- 10 OUT OF IT, TRYING TO DO WHAT WE THINK IS RIGHT,

WE

- 11 WERE ABLE TO DEFEAT THAT LAW, THAT BILL.
- 12 IT WAS MODIFIED. IT WAS MODIFIED

SO

- 13 THAT FOOD AND DRUG ITEMS WERE EXCLUDED. THAT
- 14 WASN'T A GREAT HARDSHIP ON THE RECYCLING INDUSTRY.
- 15 BUT I'LL TELL YOU IT WOULD HAVE BEEN A TERRIFIC
- 16 BLOW TO THE RECYCLING INDUSTRY HAD THE BILL

PASSED

- 17 THAT WAS BEING SPONSORED BY THESE SAME MAJOR
- 18 INTERESTS THAT ARE ON THE RRAC, WHICH IS THIS
- 19 RECYCLING COMMITTEE. THEY'VE GOT THEIR POSITION;
- 20 I HAVE MY POSITION.
- 21 NINETY PERCENT OF ALL THE RIGID
- 22 CONTAINERS THAT I TAKE BACK AND RECYCLE GOES

RIGHT

23	BACK	INTO	MAKING	BOT	TLES	S. THAT	WOULD	NOT	BE
24	REQUI	RED I	F THIS	LAW	HAD	PASSED.	CAN	YOU	IMAGINE
25	WHAT	WOULI	O HAPPEI	N IF	90	PERCENT	OF MY	MARI	KET

DISAPPEARED? WHERE WOULD THE MRF'S BE? WHERE 1 2 WOULD THE SMALL HAULERS BE? WHERE WOULD THEY GO 3 TO SELL THEIR MATERIAL? THEY COULD GO EXPORT IF 4 THE EXPORT MARKET IS GOOD AND IF THEY'LL TAKE IT. 5 I'D LIKE TO REVIEW A COUPLE OF ITEMS FOR THE BENEFIT OF THE NEW BOARD MEMBER AND AS A 6 7 REFRESHER TO THE REGULAR BOARD MEMBERS. METHODOLOGY THAT WE CHOSE FOR COUNTING WASTE 8 GENERATION WAS A NEW METHODOLOGY. IT HAD BEEN 9 10 USED ONCE BEFORE IN THE STATE OF OREGON. SOME OF US DIDN'T APPROVE IT. BUT IT WAS SELECTED BY THE 11 COMMITTEE WITH A CAVEAT THAT THERE WOULD BE A 12 13 BENCHMARK SELECTED AT THE END OF THE -- AT THE 14 TIME THE FIGURES BECAME AVAILABLE. THIS FIGURE 15 WOULD BE BENCHMARKED AGAINST WHAT HAD BEEN HERETOFORE THE RECYCLING STANDARD FOR THE INDUSTRY 16 17 WHICH WAS RESIN SALES. 18 THE MEETINGS OF THE RRAC WERE ORCHESTRATED IN SUCH A WAY THAT THE GENERATION 19 20 FIGURE DID NOT APPEAR UNTIL THE VERY LAST MINUTE 21 OF THE VERY LAST MEETING, AND WE HAD NO TIME TO 2.2 DISCUSS IT. I TAKE EXCEPTION TO ONE OF THE THINGS THAT'S SAID HERE IN THE STAFF REPORT. IT SAYS 23 24 VARIOUS BENCHMARKS, USING A WIDE VARIETY OF ALTERNATIVE METHODS, DATA, AND COMPARISON, SHOWED 25

- 1 THE POUNDS OF RIGID PLASTIC RECYCLED AND DISPOSED,
- 2 AS DETERMINED DURING THE CASCADIA STUDY, ARE
- 3 WITHIN THE BALLPARKS OF ALL OF THESE BENCHMARKS.
- 4 THAT'S NOT TRUE.
- NOW WE'RE FACED WITH, I BELIEVE,
- 6 THREE OPTIONS THAT THE BOARD CAN TAKE. ONE IS
- 7 THEY CAN DO NOTHING UNTIL WE CAN COME UP WITH A
- 8 RATE FOR THE NEXT YEAR. NO. 2, THEY CAN SELECT
- 9 THE SPECIFIC RATE THAT THE CASCADIA STUDY CAME

OUT

- 10 WITH, WHICH WAS THEN ADJUSTED BY THE STAFF BECAUSE
- 11 THERE WERE OMISSIONS, AND THIS WOULD COME AS CLOSE
- 12 TO THE TRUEST RATE THAT THE STAFF COULD HAVE COME
- 13 UP WITH, AND THAT'S THEIR JOB, AND THAT'S THE JOB
- 14 OF THE BOARD, TO COME UP WITH A RATE. THAT RATE
- WAS 24.6 PERCENT.
- THE THIRD OPTION THAT THE BOARD

CAN

- 17 TAKE IS TO ADJUST OR IS TO SELECT A RANGE. AND
- 18 THE RANGE THAT'S BEING SELECTED IS WITH A CAVEAT,

19 AND THE CAVEAT SAYS THAT EVEN THOUGH THIS RANGE IS 20 23.9 OR 23 -- I GUESS IT'S 23.9 TO 25.9, THAT THE MANUFACTURERS WOULD BE IN COMPLIANCE AND NOT BE 21 22 REQUIRED TO USE POSTCONSUMER PLASTIC BACK INTO 23 THEIR RIGID CONTAINERS. 24 WELL, I DON'T -- TO ME THAT DEFIES 25 LOGIC. HOW CAN A RANGE -- IF A RANGE IS SELECTED,

- 1 AND I HOPE IT'S NOT, BUT IF A RANGE IS SELECTED
- 2 AND THE RANGE IS 23.9 TO 25.9, THEN WHY WOULD

THE

- 3 MANUFACTURERS BE IN COMPLIANCE? WHY WOULDN'T THEY
- 4 BE OUT OF COMPLIANCE? 23.9 IS OUT OF COMPLIANCE.
- 5 24.6, THE RATE THAT WAS SELECTED BY THE STAFF,
- 6 OUT OF COMPLIANCE. WHY IS IT IN COMPLIANCE IF THE
- 7 TOP RANGE OF THE RANGE IS 25.9? I CAN'T -- TO ME
- 8 THAT DEFIES LOGIC. IT'S AGAINST RECYCLING. IT'S
- 9 AGAINST MARKET DEVELOPMENT. NO WAY THE BOARD
- 10 SHOULD SELECT A RANGE.
- 11 I MEAN YOU'VE GOT A DUTY TO

SUPPORT

12 RECYCLING. YOU PASSED A LAW, AB 959. A FEW OF

US

- 13 STEPPED UP TO THE MARK, AND NOW WE'RE VOTING ON
- 14 WHETHER TO SELECT SOMETHING THAT JUST DOESN'T

MAKE

15 COMMON SENSE OR AT LEAST IT DOESN'T MAKE COMMON

Τ0	SENSE IF YOU PERMIT THIS CAVEAL TO SAY THAT
PEOPLE	
17	ARE IN COMPLIANCE BY BEING OUTSIDE THE RANGE.
18	I WOULD ALSO LIKE TO TAKE A MOMENT
19	JUST TO GIVE YOU MY VIEW ON THIS RESOLUTION
WHICH	
20	SUPPORTED THE RANGE. AND THERE'S ONE ITEM THERE
21	THAT I FEEL IS I FEEL LIKE RESIGNING FROM THE
22	RRAC, BUT I WON'T. THIS IS SOMETHING TO ME THAT
23	IS TAKING THE DUTIES OF THE RRAC AWAY FROM US.
BE	
24 25	IT FURTHER RESOLVED THAT THE 1995 ALL-CONTAINER RECYCLING RATE METHODOLOGY BE USED, IN OTHER

WORDS, THE SAME METHODOLOGY WE'RE TRYING TO TALK 1 2 ABOUT RIGHT NOW, THAT IT BE USED AS A BASIS FOR 3 DETERMINING ADJUSTMENT FACTORS FOR FUTURE YEARS. 4 WELL, THE RRAC IS TRYING TO FIGURE OUT WHAT THE METHODOLOGY SHOULD BE FOR THIS NEXT 5 YEAR, REALIZING THAT WE HAD ALL KINDS OF TROUBLES 6 7 LAST YEAR. SOME PEOPLE THINK THAT THE METHODOLOGY WAS PURE. OTHERS THINK IT WAS FULL OF FALLACIES. 8 SOME PEOPLE THINK THAT IT WAS PRETTY GOOD, BUT 9 10 NEEDED A FEW CHANGES. WE'RE APPOINTED AS A 11 COMMITTEE OF ALL THE VARIOUS INTERESTS. THE PEOPLE THAT KNOW MOST ABOUT RECYCLING ARE 12 13 REPRESENTED BY THE PEOPLE THAT ARE ON THE 14 COMMITTEE. 15 I'LL TELL YOU EVERY DAY I WORK WITH IT. I DON'T KNOW HOW MANY PEOPLE IN THE ROOM 16 HERE 17 OR IF THERE'S ANYBODY EVEN ON THE COMMITTEE THAT CAN SAY THAT, BUT I'LL TELL YOU I'M IN THERE AT A 18 19 GUT LEVEL EVERY DAY WORKING ON IT. AND WE SHOULD 20 BE THE ONES THAT SELECT WHAT THE METHODOLOGY SHOULD BE. I DON'T THINK THAT THE BOARD SHOULD 21 DO 22 THAT. AND IF THEY DO, THEN THEY SHOULDN'T HAVE -

23	ALREADY	THE	COMMITTEE	HAS	BEEN	TOLD	THAT	WE'RE	
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- OUR MOST IMPORTANT JOB, OUR FIRST JOB, OUR FIRST
- 25 PRIORITY IS TO SELECT THE METHODOLOGY.

- 1 WELL, I DON'T KNOW THAT WE CAN TELL
- 2 THE BOARD HOW TO VOTE, BUT I'D BE HAPPY TO IF YOU
- 3 ASKED ME.
- 4 BOARD MEMBER CHESBRO: YOU'VE GIVEN US A
- 5 PRETTY CLEAR IDEA WITHOUT SAYING IT EXPLICITLY.
- 6 MR. SHEDD: DID IT COME THROUGH? THEN
- 7 IT'S BEEN WORTHWHILE COMING UP HERE. I WILL KEEP
- 8 COMING UP HERE EVEN IN BAD WEATHER BECAUSE I'VE
- 9 GOT A MISSION.
- 10 MY MISSION -- WELL, PERSONALLY,
- 11 ECONOMICALLY I SHOULD JUST BOW OUT OF THE
- 12 RECYCLING POSTCONSUMER PLASTIC. I'LL TELL YOU,
- 13 IT'S A TOUGH BUSINESS. I HAVE YET TO MAKE MY
- 14 FIRST DOLLAR IN IT. IF I DIDN'T HAVE THE REST OF
- 15 MY COMPANY SUPPORTING IT, I WOULDN'T BE ABLE TO
- 16 HANG IN THERE. BUT SOCIALLY AND AS A PERSON, I'M
- 17 GOING TO CONTINUE THE RECYCLING EFFORT IN
- 18 PLASTICS, AND I'M GOING TO BE DOING IT FOR YOUR
- 19 CHILDREN, AND I'M GOING TO BE DOING IT FOR THE
- 20 MAJOR INDUSTRIES THAT SEEMINGLY ARE AGAINST IT.
- THEY CREATE ALL THESE BOTTLES.

I'M

- JUST TRYING TO RECYCLE THEM. THEY SHOULD BE HAPPY
- 23 I'M OUT THERE TRYING TO RECYCLE THEM. AND I'LL

24 KEEP DOING THAT AND I'LL KEEP COMING UP HERE,

GOOD
25 WEATHER, BAD WEATHER. I HOPE YOU CAN SEE THE

- 1 ILLOGIC OF SOME OF THE DECISIONS THAT YOU MIGHT
- 2 OTHERWISE HAVE MADE TODAY. THANK YOU.
- 3 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 4 SHEDD.
- 5 BOARD MEMBER CHESBRO: I HAVE SEVERAL
- 6 COMMENTS. FIRST OF ALL, I WANT TO EXPRESS MY
- 7 ADMIRATION FOR MR. SHEDD FOR THE FACT THAT HE HAS
- 8 MADE THE COMMITMENT HE HAS BASED ON THE FACT THE
- 9 STATE OF CALIFORNIA IN LAW MADE A COMMITMENT TO
- 10 PLASTICS RECYCLING. THAT'S TURNED OUT TO BE A FAR
- 11 RISKIER ACTION ON HIS PART THAN, I THINK, HE
- 12 EXPECTED WHEN HE MADE THE EFFORT. BUT I JUST
- 13 THINK THAT HE IS TRULY A PIONEER AND A LEADER AND
- 14 DESERVES A LOT OF CREDIT. THAT'S MY FIRST
- 15 COMMENT.
- 16 THE SECOND ONE IS WHY DOES THIS
- 17 MATTER? WELL, WHEN I WAS BACK EAST AT THE
- 18 NATIONAL RECYCLING COALITION MEETING, I HAD A
- 19 CHANCE TO TALK TO SOMEONE WHO REPRESENTS A NUMBER
- 20 OF CONSUMER PRODUCTS MANUFACTURERS, WHO AREN'T
- 21 LOOKING AT WHETHER OR NOT WE'RE GOING TO RUN
- 22 AROUND AND FINE OR DING OR PUNISH. THEY WANT TO
- BE IN ENVIRONMENTAL COMPLIANCE.
- 24 THEY HAVE A POLICY, AND THEIR
- 25 MISSION AND THEIR VISION, THAT VISION STATEMENT'S

- 1 THAT THEY WANT TO BE IN ENVIRONMENTAL COMPLIANCE.
- 2 AND THEY'RE LOOKING AT THE ACTIONS OF THE BOARD
- 3 VERY SPECIFICALLY, WAITING TO SEE WHETHER OR NOT
- 4 THERE'S A DETERMINATION OF WHETHER OR NOT THEY'RE
- 5 REQUIRED TO DO MORE BECAUSE IT'S ACHIEVED 25
- 6 PERCENT OR NOT.
- 7 SO THE DIFFERENCE BETWEEN 25.9
- 8 PERCENT AND 23.9 PERCENT IS SIGNIFICANT. IT'S
- 9 GOING TO HAVE A SIGNIFICANT EFFECT ON MR. SHEDD'S
- 10 BUSINESS, BUT ALSO ON THE DECISIONS OF PRODUCT
- 11 MANUFACTURERS ACROSS THE COUNTRY WHO FILL PLASTIC
- 12 CONTAINERS AND WHETHER OR NOT THEY'RE GOING TO BUY
- 13 RECYCLED PLASTIC CONTAINERS.
- 14 SO I JUST WANT TO REALLY BRING US
- 15 BACK TO THE IMPORTANCE OF THIS DECISION. AND
- 16 FINALLY, I JUST WANT TO ECHO MRS. GOTCH'S
- 17 COMMENTS, THAT FOR SOME REASON, SURPRISE,
- 18 SURPRISE, WHEN THE OPPONENTS OF THIS LAW THOUGHT
- 19 THEY HAD A RATE ABOVE 25 PERCENT, THEY WANTED US
- 20 TO ADOPT A RATE. WHEN IT TURNED OUT IT WAS BELOW
- 21 25 PERCENT, SUDDENLY THEY'RE NOT INTERESTED IN A
- 22 RATE. AND IT'S CLEAR THEY'RE INTERESTED IN A
- 23 RANGE BECAUSE THEY WANT TO BE ABLE TO SPIN IT AND
- 24 CLAIM THAT THEY HAVE ACHIEVED COMPLIANCE.
- 25 SO IT'S AN EXAGGERATION TO SAY THE

- 1 WHOLE WORLD IS WATCHING, BUT CERTAINLY THE WORLD
- 2 OF PLASTIC MANUFACTURERS AND PRODUCT MANUFACTURERS
- 3 THAT FILL PLASTIC CONTAINERS, THEY'RE ALL WATCHING
- 4 WHAT WE DO TODAY.
- 5 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 6 CHESBRO. ANY QUESTIONS OF MR. SHEDD?
- 7 BOARD MEMBER GOTCH: MR. CHAIR, I DON'T
- 8 HAVE ANY OF MR. SHEDD. I DO THANK HIM FOR COMING
- 9 UP HERE AND SPEAKING. I HAVE A QUESTION FOR LEGAL
- 10 COUNSEL, IF I MAY. THAT IS THAT THE RPPC LAW
- 11 REOUIRES THAT THE BOARD ADOPT A RECYCLING RATE.
- 12 IT DOESN'T SAY ANYTHING ABOUT A RANGE. AM I
- 13 ACCURATE IN MY READING OF THE LAW?
- 14 MR. CHANDLER: I'LL REMIND YOU THAT WE'VE
- 15 GONE AROUND THIS ONCE BEFORE. AND I THINK IT'S IN
- 16 THE RECORD AS TO HOW WE RESPONDED TO THIS IN THE
- 17 PAST. IT DOES SAY A RATE. IT ALSO, AS YOU KNOW,
- 18 HAS A STANDARD DEVIATION OR A SIGNIFICANT LEVEL OF
- 19 ERROR AS WE COMPLETED THE CALCULATION.
- 20 AND SO AS I POINTED OUT THE LAST
- 21 TIME WE HAD THIS DISCUSSION, THE RANGE THAT IS
- 22 BEFORE YOU IS THE RANGE THAT THE METHODOLOGY HAS
- 23 SHOWN -- WHAT'S THE CONFIDENCE LEVEL? -- PLUS OR
- 24 MINUS .05. AND SO STATISTICS WILL TELL YOU THAT
- THE CONFIDENCE LEVEL THAT WE'RE PUTTING TO THIS

- 1 RANGE IS THAT ANY NUMBER IN BETWEEN 23.3 AND 25.9
- 2 HAS THE SAME LEVEL OF CONFIDENCE PLUS OR MINUS 90
- 3 PERCENT CONFIDENCE LEVEL.
- 4 SO WE ARE COMING FORWARD WITH THE
- 5 RESULTS OF WHAT THAT CALCULATION SHOWS WITHIN THAT
- 6 RANGE. AND I THINK, YOU KNOW, IT'S THE BEST STAFF
- 7 WORK THAT CAN BE APPLIED TO THE INFORMATION THAT
- 8 WE GENERATED THROUGH THE STATISTICAL MODELING AND
- 9 SAMPLING WORK THAT WE DID. AND SO I WOULD ANSWER
- 10 YOUR QUESTION, IT'S A RATE AND A RATE THAT IS
- 11 FORTHCOMING IS A RATE THAT SHOWS THE RANGE OF
- 12 THOSE TWO PERCENTAGES THAT I'VE JUST ALLUDED TO.
- MS. TOBIAS: I WOULD SAY THAT LEGAL IS
- 14 COMFORTABLE WITH THAT INTERPRETATION OF THAT WORD,
- 15 TO USE A RANGE OF, RESPONDING TO THE WORD "RATE."
- 16 BOARD MEMBER GOTCH: THANK YOU.
- 17 CHAIRMAN PENNINGTON: OKAY. ANY FURTHER
- QUESTIONS OF MR. SHEDD? WE HAVE A SUBSTITUTE
- 19 MOTION ON THE FLOOR. WOULD YOU LIKE TO RESTATE
- 20 YOUR SUBSTITUTE MOTION?
- 21 BOARD MEMBER GOTCH: MY SUBSTITUTE MOTION
- 22 WAS FOR US TO ACCEPT THE STAFF'S ADJUSTED '95
- 23 ALL-CONTAINER RECYCLING RATE OF 24.6 PERCENT.
- 24 CHAIRMAN PENNINGTON: OKAY. AND IT WAS
- 25 SECONDED BY MR. CHESBRO. IF THERE'S NO FURTHER

```
DISCUSSION, WILL SECRETARY CALL THE ROLL ON THE
 1
 2
      SUBSTITUTE MOTION.
 3
               BOARD SECRETARY: BOARD MEMBER CHESBRO.
 4
               BOARD MEMBER CHESBRO: AYE.
 5
               BOARD SECRETARY: FRAZEE.
 6
               BOARD MEMBER FRAZEE: NO.
           BOARD SECRETARY: GOTCH.
 7
 8
              BOARD MEMBER GOTCH: AYE.
 9
               BOARD SECRETARY: JONES.
10
               BOARD MEMBER JONES: NO.
11
               BOARD SECRETARY: RELIS.
12
              BOARD MEMBER RELIS: NO.
13
               BOARD SECRETARY: CHAIRMAN PENNINGTON.
14
              CHAIRMAN PENNINGTON: NO. MOTION FAILS.
15
                    WE'LL NOW HAVE THE CHAIR'S ORIGINAL
16
      MOTION TO ADOPT RESOLUTION 97-41.
17
               BOARD MEMBER CHESBRO: MR. CHAIRMAN, I
18
      WOULD MOVE AN AMENDMENT TO THAT RESOLUTION. I'D
19
      LIKE TO GO THROUGH THE AMENDMENT FIRST, AND THEN
Ι
20
      HAVE SOME COMMENTS AFTER, IF IT'S BEEN SECONDED,
      AFTER IT'S BEEN ACCEPTED.
21
22
                    FIRST OF ALL, THIS IS AN AMENDMENT
23
      TO THE MOTION THAT'S ON THE FLOOR, RESOLUTION
24
      97-41. I WOULD ADD FOLLOWING THE FINAL WHEREAS
```

ΙN

Τ	HANDED OUT COPIES OF IT AND I HAVE COPIES FOR
2	ANYBODY ELSE THAT'S INTERESTED.
3	WHEREAS, WHEN PETE SOFT DRINK
4	BOTTLES COVERED BY THE STATE'S SUCCESSFUL BOTTLE
5	BILL PROGRAM ARE EXCLUDED FROM THE ALL-CONTAINER
6	RECYCLING RATE CALCULATION, THE RECYCLING RATE OF
7	RPPC'S EQUALS LESS THAN 14 PERCENT.
8	AND THEN FOLLOWING THE FIRST
9	RESOLVED WOULD BE THESE ADDITIONAL RESOLVES: BE
10	IT FURTHER RESOLVED THAT WHILE NO OTHER COMPLIANCE
11	OPTIONS WILL BE ENFORCED AT THIS TIME, THE BOARD
12	REMAINS DISSATISFIED WITH THE CURRENT LEVEL OF
13	RPPC RECYCLING IN THIS STATE.
14	AND BE IT FURTHER RESOLVED THAT THE
15	BOARD URGES THE MAKERS OF RPPC'S, ALONG WITH THE
16	CONSUMER PRODUCT COMPANIES THAT USE THEM, TO
17	SIGNIFICANTLY INCREASE THEIR EFFORTS TO DEVELOP
18	MARKETS FOR RECOVERED RPPC'S AND ENSURE THE
19	RECYCLING OF RPPC SOLD IN THIS STATE.
20	AND THEN I WOULD FURTHER DELETE THE
21	RESOLVED THAT SAYS BE IT FURTHER RESOLVED THAT THE
22	1995 ALL-CONTAINER RECYCLING RATE METHODOLOGY BE
23	USED AS A BASIS FOR DETERMINING ADJUSTMENT FACTORS
24 25	FOR FUTURE YEAR RPPC RECYCLING RATE CALCULATIONS. THAT'S I PUT THAT FORWARD AS AN

- 1 AMENDMENT TO THE MOTION.
- 2 BOARD MEMBER GOTCH: I'LL SECOND THAT
- 3 AMENDMENT.
- 4 CHAIRMAN PENNINGTON: IT'S BEEN MOVED AND
- 5 SECONDED.
- 6 BOARD MEMBER CHESBRO: MR. CHAIRMAN, I
- 7 HAVE A QUESTION FOR COUNSEL. IT APPEARS TO ME
- 8 THAT THE RESOLVED WHICH DIRECTS THE QUESTION OF
- 9 HOW THE RECYCLING RATE IS TO BE DEVELOPED FOR 1995
- 10 IS NOT ON THE AGENDA, THAT WE ARE DEALING WITH THE
- 11 SETTING OF THE RATE THAT'S ON THE AGENDA -- I MEAN
- 12 THAT IS FOR THE PREVIOUS YEAR. AND I WANT TO ASK
- 13 STAFF WHETHER OR NOT WE CAN ACT ON DIRECTING HOW
- 14 THE RATE IS TO BE ESTABLISHED FOR 1995.
- 15 MR. CHANDLER: SINCE YOU ARE ASKING
- 16 STAFF, LET ME JUST GIVE YOU MY IMPRESSION OF HOW I
- 17 AM INTERPRETING THIS SECOND TO THE LAST BE IT
- 18 FURTHER RESOLVED. FIRST OF ALL, I DO NOTE

THAT

- 19 IT'S CONSISTENT WITH THE MOTION, ALBEIT
- 20 ACKNOWLEDGED A FAILED MOTION, THAT THE

BOARD TOOK

- 21 UP IN SEPTEMBER OF 1996. BUT THE WAY I
- READ THE
- 22 MOTION, BE IT FURTHER RESOLVED THAT THE

BE USED

- $\,$ AS A BASIS, NOT THE BASIS, BUT A BASIS FOR
- 25 DETERMINING ADJUSTMENT FACTORS FOR FUTURE YEAR

- 1 RPPC RECYCLING RATE CALCULATIONS, WE WOULD
- 2 INTERPRET JUST TO BE SIMPLY AT THE BOARD'S
- 3 DIRECTION, WE WOULD CONSIDER AS ONE OF THE BASES
- 4 THE ALL-CONTAINER RECYCLING RATE METHODOLOGY.
- 5 BOARD MEMBER CHESBRO: IT DOESN'T SAY
- 6 THAT, RALPH. IT JUST NAMES ONE. IT DOESN'T SAY
- 7 AMONG OTHERS. IT DOESN'T SAY CONSIDER. IT SAYS
- 8 THAT THE 1995 ALL-CONTAINER RECYCLING RATE
- 9 METHODOLOGY BE USED AS A BASIS FOR DETERMINING
- 10 ADJUSTMENT FACTORS. IT MAKES NO REFERENCE TO THE
- 11 OTHERS.
- 12 MR. CHANDLER: I'M JUST TELLING YOU OUR
- 13 INTERPRETATION WOULD BE THAT THAT WOULD BE A
- 14 BASIS, ONE OF.
- 15 BOARD MEMBER CHESBRO: I'M SURE THAT APC
- 16 WILL COME FORWARD AND SAY, "OH, DON'T JUST USE
- 17 THAT ONE."
- 18 MR. CHANDLER: I CAN'T SPEAK FOR THEM.
- 19 BOARD MEMBER CHESBRO: ANYWAY, MY
- 20 QUESTION WAS FOR COUNSEL AND I APPRECIATE YOUR
- 21 RESPONSE, MR. CHANDLER, BUT I WOULD LIKE TO KNOW
- 22 WHETHER COUNSEL FEELS FUTURE YEAR RPPC RECYCLING
- 23 RATE CALCULATIONS IS ON THE AGENDA TODAY.
- 24 MS. TOBIAS: I THINK WHAT YOU NEED TO DO
- 25 IN LOOKING AT THAT IS TO LOOK AT THE AGENDA ITEM

TO SEE WHETHER IT WAS CONSIDERED. I UNDERSTAND IT 1 2. WAS BROUGHT UP AT PREVIOUS MEETING IN THE MOTION. 3 AND SO I THINK THAT IT'S REALLY A QUESTION FOR THE 4 BOARD IN TERMS OF WHETHER THEY THINK THIS ISSUE 5 HAS BEEN ADEQUATELY RAISED IN ORDER TO GIVE THE PUBLIC NOTICE THAT YOU WERE GOING TO TAKE THAT UP. 6 7 I THINK THAT THE LANGUAGE IS 8 SUSCEPTIBLE TO BEING READ AS MR. CHANDLER HAS INDICATED, THAT IT WILL BE USED AS A BASIS. I 9 10 THINK THAT IF THAT SATISFIES THE BOARD, THAT THE RECORD WOULD SHOW FOR THE FUTURE THAT THAT IS 11 INDEED, AS HE INDICATED, ONE BASIS AND NOT THE 12 13 BASIS. YOU COULD ALSO CHANGE THE LANGUAGE, BUT Ι 14 THINK IT'S REALLY FOR THE BOARD TO DECIDE WHETHER YOU FEEL THAT THIS ISSUE HAS BEEN ADEQUATELY 15 16 RAISED IN TERMS OF PUBLIC NOTICE. 17 BOARD MEMBER CHESBRO: WELL, MR. CHAIRMAN, IF IT'S SIMPLY TO SAY THAT IT'S ONE 18 OF THE MANY BASES WE'RE GOING TO CONSIDER, THEN 19 20 THERE'S NO NEED FOR THE RESOLVED. IF IT IS, IN FACT, AS I'M CONCERNED, THAT IT IS TO DIRECT IT 21 TO

THIS AS A EITHER SELECTED OR A HIGH PRIORITY,

22

- 23 THEN, IN FACT, THE CONSULTANT WHICH WE'VE RETAINED
- 24 TO HELP US DETERMINE OUR RATE METHODOLOGY DIDN'T
- 25 KNOW APPARENTLY THAT IT WAS ON THE AGENDA.

Τ	THE MEMBERS OF THE ADVISORY
2	COMMITTEE, FORTUNATELY MR. SHEDD IS HERE, BUT I
3	DON'T BELIEVE MAYBE I SUPPOSE THE APC PEOPLE
4	KNEW THAT IT WAS GOING TO BE CONSIDERED, BUT THERE
5	ARE DEFINITELY MEMBERS OF THE ADVISORY COMMITTEE
6	WHO HAD NO IDEA, I THINK, THAT WE WERE ADDRESSING
7	WHAT WE HAD ASKED THEM TO DEAL WITH. SO THIS IS
8	INAPPROPRIATE BECAUSE IT PREEMPTS BOTH THE WORK OF
9	THE CONSULTANT AND THE WORK OF THE ADVISORY
10	COMMITTEE TO DETERMINE HOW FUTURE RATES ARE GOING
11	TO BE SET.
12	CHAIRMAN PENNINGTON: ARE YOU SUGGESTING
13	THAT THEY WERE NOT ADVISED?
14	BOARD MEMBER CHESBRO: WELL, THIS AGENDA
15	ITEM, BUT I DON'T THINK THEY GOT A RESOLUTION
16	WHICH SAID THAT WE WERE GOING TO PREEMPT THEIR
17	FUTURE WORK IN TERMS OF ADVISING US ON HOW THE
18	RATE SHOULD BE CALCULATED.
19	CHAIRMAN PENNINGTON: I THINK THEY WERE
20	GIVEN THE RESOLUTION.
21	BOARD MEMBER CHESBRO: WITH THIS RESOLVED
22	IN IT?
23	CHAIRMAN PENNINGTON: I BELIEVE SO.
24 25	BOARD MEMBER CHESBRO: I RECEIVED IT WITH THAT RESOLVED IN IT THIS MORNING, SO I DON'T KNOW,

- 1 MAYBE IT GOT FAX'D TO THEM.
- 2 BUT THE OTHER CONCERN, OF COURSE, IS
- 3 THAT IMPLICATION, THE IMPLICATION OF THE
- 4 RESOLUTION WITHOUT MY AMENDMENTS IS THAT IT
- 5 IMPLIES THAT ADOPTING A RANGE, IN FACT, IS 25
- 6 PERCENT, AND THAT REALLY GETS TO THE HEART OF THE
- 7 ISSUE. AND SO I THINK, IN ORDER FOR ME TO BE --
- 8 TO FEEL COMFORTABLE WITH THE IDEA OF A RANGE, WE
- 9 NEED TO MAKE IT CLEAR THAT A SUB 25-PERCENT RATE
- 10 IS NOT SOMETHING THAT THIS BOARD SUPPORTS. THAT
- 11 WE SUPPORT THE MAXIMUM DIVERSION OF PLASTIC IN
- 12 ORDER TO HELP THE WASTE HAULERS, IN ORDER TO HELP
- 13 THE LOCAL GOVERNMENTS, IN ORDER TO HELP THE
- 14 RECYCLERS ACHIEVE THE PROVISION OF THIS LAW. AND
- 15 FOR THOSE REASONS I WOULD ASK YOUR SUPPORT FOR
- 16 THIS AMENDMENT TO THE MOTION.
- 17 BOARD MEMBER FRAZEE: QUESTION TO MR.
- 18 CHANDLER. DID I UNDERSTAND YOU TO SAY THAT THIS
- 19 PARTICULAR RESOLVE CLAUSE WAS IN THE RESOLUTIONS
- 20 PREVIOUSLY WHEN WE CONSIDERED THIS ITEM ON TWO
- 21 PREVIOUS OCCASIONS?
- 22 MR. CHANDLER: I DID SPEAK TO THAT. LET
- 23 ME BE CLEARER THAN PERHAPS I WAS. I WAS SPEAKING
- 24 SPECIFICALLY TO WHAT I HAVE BEFORE ME, WHICH IS
- 25 SUMMARY OF ACTION OR THE MOTION FROM THE SEPTEMBER

- 1 25, 1996, RECORD OF THE BOARD MEETING. I THINK
- 2 YOU WERE IN UKIAH, IF MY MEMORY SERVES ME RIGHT.
- 3 CHAIRMAN PENNINGTON MOVED THAT THE BOARD ADOPT A
- 4 RANGE OF 23.3 TO 25.9 CALCULATED UNDER STAFF
- 5 OPTION 1, WHICH INCLUDES EXPORTS -- WHICH INCLUDES
- 6 EXPORTS AND TRANSFORMATION IN THE DENOMINATOR FOR
- 7 THE 1995 ALL-CONTAINER RECYCLING RATE AND ADOPT
- 8 THE 1995 WASTE CHARACTERIZATION METHODOLOGY AS A
- 9 BASIS FOR DETERMINING ADJUSTMENT FACTORS FOR
- 10 FUTURE YEAR RPPC RECYCLING RATE CALCULATIONS. WE
- 11 AGREE THAT THE OTHER COMPLIANCE OPTIONS LISTED IN
- 12 THE STATUTE WILL NOT BE ENFORCED.
- AND SO, MR. FRAZEE, MY UNDERSTANDING
- 14 OF WHAT WE WERE ATTEMPTING TO DO TODAY WAS SIMPLY
- 15 THE MOTION THAT WAS DEBATED UP IN UKIAH IN THE
- 16 RESOLUTION 97-41.
- 17 BOARD MEMBER FRAZEE: THIS IS NOTHING NEW
- 18 THAT HAS COME UP IN THIS AGENDA ITEM. IT'S BEEN
- 19 IN THE PROCESS.
- 20 BOARD MEMBER CHESBRO: MR. CHAIRMAN, I
- 21 WOULD ADDRESS YOUR ATTENTION TO THE TITLE ON PAGE
- 22 258. IT'S ALSO ON THE AGENDA UNDER NO. 37, WHICH
- 23 SAYS CONSIDERATION OF THE 1995 RIGID PLASTIC
- 24 PACKAGING CONTAINER ALL-CONTAINER RECYCLING RATE.
- 25 AND THEN I WOULD ADDRESS YOUR ATTENTION TO PAGE

- 1 267, TO THE RESOLUTION WHICH WAS MAILED OUT IN THE
- 2 PACKET, WHICH DID NOT INCLUDE THE RESOLVED THAT IS
- 3 BEING ADDRESSED HERE. THAT WAS ADDED IN A VERSION
- 4 THAT WAS HANDED OUT THIS MORNING.
- 5 AND SO, FRANKLY, I WOULD THINK FROM
- 6 THE STANDPOINT OF ANYONE WHO WANTS THIS RESOLUTION
- 7 TO STAND UP IN COURT AND NOT TAKE RISKS, IF IT
- 8 REALLY IS ONLY VAGUELY LISTING THIS, I THINK IT'S
- 9 PROBABLY A RISK THAT YOU DON'T WANT TO TAKE. I
- 10 THINK IF I WERE YOU, I'D WANT TO TAKE IT OUT IF I
- 11 WAS IN FAVOR OF THIS RESOLUTION BECAUSE I THINK,
- 12 YOU KNOW, THERE'S A MIXED QUESTION ABOUT WHETHER
- OR NOT IT'S LEGAL. I THINK IT CREATES A POINT FOR
- 14 LITIGATION THAT REALLY DOESN'T ACHIEVE MUCH FOR
- 15 THE CAUSE OF TRYING TO GIVE APC AND THE PLASTICS
- 16 MANUFACTURERS SOME KIND OF PEACE THAT THEY CAN
- 17 CLAIM 25 PERCENT HAS BEEN ACHIEVED. I THINK IT
- 18 WILL PROBABLY BE LITIGATED.
- 19 CHAIRMAN PENNINGTON: I DON'T --
- 20 BOARD MEMBER FRAZEE: I WOULD ASSUME, MR.
- 21 CHAIRMAN, THAT IF WE REMOVE THAT, WE CAN EXPECT A
- 22 UNANIMOUS VOTE OF THE BOARD IF WE REMOVE THAT.
- 23 BOARD MEMBER CHESBRO: THAT'S ONLY ONE
- 24 PART OF MY MOTION, MY AMENDMENT.
- 25 CHAIRMAN PENNINGTON: WE HAVE YOUR

- AMENDMENT BEFORE US. IF THERE'S NO FURTHER 1 2 DISCUSSION, I THINK WE'LL TAKE A VOTE ON IT. WILL 3 THE SECRETARY CALL THE ROLL. BOARD SECRETARY: BOARD MEMBER CHESBRO. 4 5 BOARD MEMBER CHESBRO: AYE. 6 BOARD SECRETARY: FRAZEE. 7 BOARD MEMBER FRAZEE: AYE. 8 BOARD SECRETARY: GOTCH. 9 BOARD MEMBER GOTCH: AYE. 10 BOARD MEMBER FRAZEE: OH. SORRY. CHANGE 11 ME TO A NO ON THAT. BOARD MEMBER CHESBRO: I WAS STARTING TO 12 13 HAVE TO DECIDE WHETHER I WAS GOING TO HAVE TO VOTE FOR THE MAIN MOTION. YOU WERE CREATING A DILEMMA 14 15 FOR ME. 16 BOARD SECRETARY: JONES. 17 BOARD MEMBER JONES: NO. BOARD SECRETARY: RELIS. 18 19 BOARD MEMBER RELIS: NO. 20 BOARD SECRETARY: CHAIRMAN PENNINGTON. 21 CHAIRMAN PENNINGTON: NO. MOTION FAILS. 22 NOW WE'LL TAKE UP MY MOTION TO
- 23 RESOLUTION 97-41. IF THERE'S NO FURTHER
- 24 DISCUSSION, WILL THE SECRETARY CALL THE ROLL,
- 25 PLEASE.

ADOPT

1	BOARD SECRETARY: BOARD MEMBER CHESBRO.
2	BOARD MEMBER CHESBRO: NO.
3	BOARD SECRETARY: FRAZEE.
4	BOARD MEMBER FRAZEE: AYE.
5	BOARD SECRETARY: GOTCH.
6	BOARD MEMBER GOTCH: NO.
7	BOARD SECRETARY: JONES.
8	BOARD MEMBER JONES: AYE.
9	BOARD SECRETARY: RELIS.
10	BOARD MEMBER RELIS: AYE.
11	BOARD SECRETARY: CHAIRMAN PENNINGTON.
12	CHAIRMAN PENNINGTON: AYE. MOTION
13	CARRIES.
14	BOARD MEMBER CHESBRO: I'M GLAD WE SENT A
15	TOUGH MESSAGE TO THE PLASTICS INDUSTRY ABOUT THEIR
16	NEED TO RESPOND TO THE CONCERNS THAT THEY HEAR
17	FROM LOCAL GOVERNMENTS AND THE WASTE HAULING
18	INDUSTRY AND RECYCLERS ABOUT AN INADEQUATE MARKET.
19	BOARD MEMBER RELIS: MR. CHAIR, BEFORE WE
20	LEAVE THIS
21	CHAIRMAN PENNINGTON: MR. JONES WOULD
22	LIKE TO MAKE A STATEMENT.
23	BOARD MEMBER JONES: I WANTED TO SAY A
24	COUPLE OF WORDS ON THIS THING BECAUSE IT HAS
BEEN 25	SUCH A HOTLY CONTESTED ITEM. AS A HAULER AND AS

SOMEBODY FROM THE WASTE INDUSTRY, AND I'VE BEEN 1 2. PART OF THE WASTE INDUSTRY FOR OVER 20 YEARS, I 3 KNOW THAT THE PEOPLE FROM THE PLASTICS MANUFAC-4 TURING GROUP ARE SITTING HERE WITH ONE THING IN 5 MIND. THAT WAS TO COUNT VOTES AND SEE WHAT THEY CAME UP WITH. 6 7 I THINK THE RANGE THAT WE ADOPTED 8 MOVES US ON, AND I THINK THAT'S ALL PART OF WHAT IS ALL IMPORTANT ABOUT THIS IS THAT WE NEED TO 9 MOVE ON. WE NEED TO CONTINUE TO DEVELOP MARKETS. 10 I'LL TELL YOU, AS A FORMER OPERATOR, 11 12 THE THING I USED TO WORRY ABOUT THE MOST AS I 13 BUILT MRF'S AND AS I PUT CURBSIDE PROGRAMS TOGETHER AND DID THE THINGS TO COMPLY WITH AB 939, 14 15 WHAT I WORRIED ABOUT THE MOST WAS WHERE THE 16 MARKETS WERE THAT I COULD SELL THAT PRODUCT AT. 17 AND WHAT I AM CONCERNED ABOUT AND THE THINGS THAT BOTHER ME ARE WHEN I SEE THE PEOPLE AT RUTGERS 18 19 COMING UP WITH A NEW PLASTICS RAILROAD TIE THAT COULD GO OVER HUNDREDS OF THOUSANDS OF MILES IN 20 21 THIS UNITED STATES USING RECYCLED PLASTIC AS 22 FEEDSTOCK, AND THEN I SEE THE FUNDING FOR THAT 23 PROGRAM SHUT DOWN FOR WHATEVER REASON, THAT 24 BECAUSE IF THAT PROJECT WERE TO GO BOTHERS ME.

FORWARD, IT COULD END UP PRODUCING WORK AND A

25

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PRODUCT THAT WOULD LAST A LOT LONGER, GIVE US A
 1
 2
      MARKET, BRING NEW JOBS TO CALIFORNIA BECAUSE WHAT
 3
      THEY'RE TALKING ABOUT WAS ON THE EAST COAST.
 4
                     AND I WANT TO SEE A COMMITMENT FROM
 5
      THE PLASTICS INDUSTRY TO CONTINUE TO NOT SO MUCH
      SPEND THEIR MONEY ON ADVERTISING, BUT SPEND THEIR
 6
      MONEY ON PRODUCTS AND ON PROJECTS THAT GIVE US
 7
 8
      MARKETS AND GIVE US PLACES TO SELL THIS. BECAUSE
      I'VE HAD TO STAND THERE AND ACCEPT PLASTIC OR DENY
 9
      PLASTIC AT MY BUY-BACK CENTERS BECAUSE EVEN THOUGH
10
      IT HAD THE ARROWS, I DIDN'T HAVE A MARKET FOR IT.
11
12
                     AND THIS IS -- THIS WAS A VERY
13
      SERIOUS ISSUE FOR ME WHEN I STARTED READING ABOUT
      IT. I DIDN'T HAVE ANY PROBLEM WITH THE RANGE. I
14
15
      REALLY DIDN'T BECAUSE I THINK IT MOVES US ON. BUT
16
      I HAVE A PROBLEM THAT IF THE MESSAGE THAT'S SENT
17
      OUT IS THAT EVERYTHING IS GOOD IN THE PLASTICS
18
      INDUSTRY AND EVERYBODY HAS HIT THEIR GOALS BECAUSE
19
      I DON'T THINK WE'VE HIT OUR GOALS. WE HAVE A
      MANDATE OF 50 PERCENT IN THIS STATE, AND WE'RE NOT
20
21
      GOING TO REACH THAT 50 PERCENT WITHOUT WORKING IN
22
      COOPERATION. AND THE COOPERATION HAS BEEN THERE
23
      FROM ALL THE INDUSTRIES. WE NEED MORE COOPERATION
24
      FROM PLASTICS AND FROM OTHER INDUSTRIES WHERE WE
25
      CAN GET THAT FEEDSTOCK OUT THERE AND COME UP WITH
```

- 1 NEW JOBS AND NEW PRODUCTS.
- 2 SO I DID VOTE YES FOR THAT RANGE,
- 3 AND I FEEL GOOD ABOUT MY VOTE. BUT I WANTED IT TO
- 4 SEND A MESSAGE THAT, AS A FORMER INDUSTRY
- 5 SPOKESMAN OR AS AN INDUSTRY PERSON, THERE WAS A
- 6 CONFERENCE WHEN SOMEBODY FROM THE PLASTICS
- 7 INDUSTRY, AND I DON'T KNOW IF IT WAS A SPOKESMAN
- 8 OR WHATEVER, SAID THAT THE ONLY REASON THE PLASTIC
- 9 WASN'T BEING RECYCLED WAS BECAUSE THE GARBAGE MEN
- 10 WERE TOO LAZY TO PICK IT UP. WELL, GUESS WHAT.
- 11 WE'VE BUILT MRF'S, WE'VE BUILT AN INFRASTRUCTURE,
- 12 WE'VE PUT PROGRAMS TOGETHER, AND WE HAVE PICKED IT
- 13 UP. NOW WE NEED A PLACE TO SELL IT, SO I THINK WE
- 14 NEED TO WORK ON THOSE ISSUES.
- 15 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 16 JONES. MR. RELIS.
- 17 BOARD MEMBER RELIS: MR. CHAIR, I WANTED
- 18 TO SAY A FEW WORDS ON THIS. MY VOTE SPEAKS TO
- 19 WHAT I CONSIDER TO BE A TECHNICAL RANGE. WE
- 20 CHECKED OUT THE -- MY OFFICE CHECKED OUT VERY
- 21 CAREFULLY THE METHODOLOGY THAT WAS USED, AND WE
- 22 TALKED WITH THE CASCADIA GROUP AND WITH OTHERS.
- 23 AND I BELIEVE THE RANGE IS A REASONABLE CHOICE.
- 24 THAT DOES NOT IMPLY AN ENDORSEMENT OF OUR

PROGRESS

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WE HAVE A VERY BIG QUESTION MARK, I
 1
 2
      THINK, OUT THERE OVER WHERE PLASTICS RECYCLING IS
 3
      GOING. I THINK MANY JURISDICTIONS THROUGHOUT
 4
      CALIFORNIA AND PRIVATE SECTOR PARTIES, LIKE MR.
 5
      JONES MENTIONED, ARE WONDERING WHETHER THEY'RE
      GOING FOR A MARKET FOR THE MATERIAL. IT'S AN
 6
 7
      ABYSMALLY LOW RATE.
                     I JUST RECEIVED YESTERDAY A
 8
 9
      COMMUNICATION ON THE STATE OF MINNESOTA IS HOLDING
10
      HEARINGS ON PET RECOVERY. I THINK YOU ARE GOING
      TO SEE A GREAT DEAL OF ATTENTION PLACED ON THE
11
      FUTURE OF PLASTICS NATIONWIDE. AND I CERTAINLY
12
13
      INTEND TO PUT GREAT EMPHASIS ON IT IN THE MARKET
      COMMITTEE BECAUSE NEXT YEAR WE MAY NOT BE AT THE
14
15
      RATE. AND WE'LL CROSS THAT BRIDGE WHEN IT COMES.
                     AND I WOULD ECHO RALPH'S STATEMENT,
16
      THAT THE RESOLUTION SPEAKS TO THE REFERENCE OF THE
17
      METHODOLOGY WE USED AS A BASIS. WE'LL HAVE TO SEE
18
      WHAT FURTHER RECOMMENDATIONS COME OUT. THERE MAY
19
      BE A BETTER WAY TO DO IT. WE'LL LOOK AT THAT WHEN
20
21
      IT COMES. BUT THIS DOESN'T SETTLE THE PLASTICS
2.2
      ISSUE. THE MARKET ISSUES ARE MUCH, MUCH MORE
      PROFOUND THAN A RANGE FIGURE HERE. THAT'S A
23
24
      TECHNICAL JUDGMENT BY A REGULATORY AGENCY LOOKING
25
      AT TECHNICAL INFORMATION. SO THAT COMPLETES MY
```

```
1
      COMMENTS.
 2
                BOARD MEMBER GOTCH: TAKING INTO
 3
      CONSIDERATION THE COMMENTS THAT MR. RELIS AND MR.
 4
      JONES JUST MADE, I'M WONDERING IF ANY OF MY FELLOW
 5
      BOARD MEMBERS ARE INTERESTED IN ADDING AT LEAST
      TWO OF THE PARAGRAPHS FROM THE AMENDMENT THAT MR.
 6
 7
      CHESBRO HAS PUT BEFORE US. I THINK THAT FOR ME IT
      WOULD EASE SOME OF MY CONCERNS TO ADD AT LEAST BE
 8
 9
      IT FURTHER RESOLVED THAT WHILE NO OTHER COMPLIANCE
10
      OPTIONS WILL BE ENFORCED AT THIS TIME, THE BOARD
      REMAINS DISSATISFIED WITH THE CURRENT LEVEL OF
11
      RPPC RECYCLING IN THIS STATE, WHICH I BELIEVE FOUR
12
13
      OF US ARE, AND BE IT FURTHER RESOLVED THAT THE
      BOARD URGES THE MAKERS OF RPPC'S, ALONG WITH THE
14
15
      CONSUMER PRODUCT COMPANIES THAT USE THEM, TO
      SIGNIFICANTLY INCREASE THEIR EFFORTS TO DEVELOP
16
17
      MARKETS FOR RECOVERING RPPC'S AND ENSURE THE
      RECYCLING OF RPPC'S SOLD IN THIS STATE.
18
                BOARD MEMBER RELIS: MR. CHAIR, I DON'T
19
2.0
      MIND THAT. I WOULD JUST REFERENCE -- I MEAN
21
      DISSATISFIED. I JUST SAY MY STATEMENT REFERRED TO
      CONCERN BECAUSE IF WE'RE TALKING ABOUT A RATE AND
2.2
      IT'S WITHIN -- WE WERE AFTER ALL CONSIDERING THAT
23
24
      THIS WOULD NOT BE EVEN, IF YOUR MOTION HAD BEEN
```

ADOPTED, WE WOULDN'T HAVE TAKEN ENFORCEMENT

25

- 1 ACTION, THEN MY VIEW WOULD BE THAT YOUR LANGUAGE
- 2 IS ALL RIGHT AS LONG AS I WOULD SUBSTITUTE
- 3 DISSATISFIED WITH CONCERN BECAUSE THAT'S WHERE I
- 4 THINK WE ARE RIGHT NOW.
- 5 CHAIRMAN PENNINGTON: MY FEELING IS THAT
- 6 WE'VE CERTAINLY DEALT WITH THIS ISSUE ENOUGH. I
- 7 THINK THE INDUSTRY CERTAINLY HAS GOTTEN THE
- 8 MESSAGE WHERE WE ARE. I THINK WE SHOULD MOVE ON.
- 9 BUT THAT'S -- IF SOMEBODY WANTS TO MAKE A MOTION.
- 10 BOARD MEMBER GOTCH: I'D LIKE TO MAKE A
- 11 MOTION FOR WHAT I'VE JUST SUGGESTED BECAUSE I
- 12 DON'T THINK THAT THE PLASTICS INDUSTRY IS GETTING
- OUR MESSAGE. I THINK THE FOUR OF US WERE LOOKING
- 14 AT THE BOTTOM LINE OF WHERE THE VOTES ARE, AND SO
- 15 I'D LIKE TO MOVE THAT WE ADD TWO OF MR. CHESBRO'S
- 16 AMENDMENTS, THE TWO PARAGRAPHS I JUST READ, AND IF
- MR. RELIS WILL GO ALONG WITH CONCERNED RATHER THAN
- 18 DISSATISFIED, I'M WILLING TO CHANGE THAT.
- 19 BOARD MEMBER RELIS: AND YOU ARE NOT
- 20 INCLUDING, THOUGH, THE FIRST WHEREAS, CORRECT?
- BOARD MEMBER GOTCH: THAT'S NOT
- 22 NECESSARY.
- 23 BOARD MEMBER RELIS: I THINK IT'S A
- 24 STATEMENT OF WHAT WE'VE ALREADY SAID.
- 25 CHAIRMAN PENNINGTON: ARE WE TRYING TO

- 1 TACK THIS ON THE RESOLUTION?
- 2 BOARD MEMBER GOTCH: YES. WE'RE TRYING
- 3 TO TACK THIS ONTO THE RESOLUTION.
- 4 CHAIRMAN PENNINGTON: WE FIRST NEED A
- 5 MOTION TO REOPEN IT. WE DEALT WITH THAT. WE'VE
- 6 DEALT WITH THE MOTION AND RESOLUTION. IF WE ARE
- 7 GOING TO GO BACK AND NOW AMEND THE RESOLUTION, I
- 8 THINK WE FIRST NEED TO KNOW THAT AND HAVE A MOTION
- 9 TO REOPEN THE MATTER.
- 10 BOARD MEMBER GOTCH: I MAKE A MOTION TO
- 11 REOPEN THE MATTER.
- 12 BOARD MEMBER CHESBRO: I'LL SECOND.
- BOARD MEMBER FRAZEE: ON THAT MOTION, MR.
- 14 CHAIRMAN, ONCE ALREADY THIS MORNING AN ITEM WAS
- 15 BROUGHT UP AND IT WAS AGREED THAT IT SHOULD BE
- 16 AGENDIZED. I THINK THE EMOTIONAL AND THE
- 17 SATISFACTION STATE OF THIS BOARD IS A NEW SUBJECT.
- 18 IF WE WANT TO DO THAT, TALK ABOUT HOW WE FEEL
- 19 ABOUT SOMETHING, LET'S GET IT ON AN AGENDA ITEM.
- 20 BOARD MEMBER RELIS: IF I MIGHT ADD, I
- 21 THOUGHT YOU WERE TALKING ABOUT ENDORSING A
- 22 STATEMENT, ENDORSE THE STATEMENT. I DIDN'T KNOW
- 23 IT WAS A REVISITING OF THE WHOLE RESOLUTION.
- 24 CHAIRMAN PENNINGTON: WELL, WE HAVE A
- MOTION.

1 BOARD MEMBER FRAZEE: MR. CHAIRMAN, I 2 WASN'T GOING TO DRAG THIS THING OUT ANY LONGER, 3 BUT SINCE EVERYONE ELSE HAS TAKEN A SHOT AT IT. A 4 LOT OF THIS GOES BACK TO MY ORIGINAL PREMISE, THAT 5 WHEN WE RELY UPON GOVERNMENT MANDATED RECYCLED-6 CONTENT IN ORDER TO ACHIEVE A GOAL, THAT ULTIMATELY FAILS IN ONE WAY OR ANOTHER UNLESS THE 7 8 BIGGER SIDE OF THE EQUATION, AND THAT'S THE MARKETS, ARE THERE. WE CAN DO ALL KINDS OF GOOD 9 10 THINGS. WE CAN GIVE GRANTS FOR PEOPLE TO BE COMPETITIVE IN THE BUSINESS PLACE WITH THE 11 12 PRODUCTION OF RECYCLED MATERIAL. WE CAN ENCOURAGE 13 IT THIS WAY. 14 WE CAN -- BUT THE ADOPTION OF A MANDATED RATE IS JUST ONE LITTLE BIT OF THAT, AND 15 16 THAT'S FOR NAUGHT IF THE MARKET ISN'T ULTIMATELY 17 DEVELOPED DOWN THE LINE. THE -- WE TALK ABOUT 18 HAVING SOME PROBLEMS WITH RANGE HERE. 19 ORIGINAL LEGISLATIVE STATEMENT OF 25 PERCENT IS 20 ARBITRARY IN ITSELF. AND I SPENT 16 YEARS SITTING 21 THROUGH MEETINGS WHERE NUMBERS WERE THROWN AROUND. 22 AND IT WAS WHATEVER YOU COULD GET THE VOTES FOR. 23 THAT COULD HAVE BEEN 50 PERCENT; IT COULD HAVE 24 BEEN 10 PERCENT. IT HAD NO SCIENTIFIC BASIS, NO 25 STUDIES OR ANYTHING ELSE. IT WAS JUST A NUMBER

- 1 THAT SOMEONE THOUGHT THEY COULD GET ENOUGH VOTES
- 2 FOR TO GET THROUGH THE LEGISLATURE AND GET A
- 3 SIGNATURE BY THE GOVERNOR.
- 4 SO WE'RE STARTING WITH AN ARBITRARY
- 5 NUMBER. WE'RE COMING UP WITH A SOLUTION THAT I
- 6 THINK ALL OF US AGREE THAT WE'RE NOT HAPPY AND NOT
- 7 JUMPING UP AND DOWN WITH JOY ABOUT, BUT IT DOES
- 8 MOVE US ON AND CONTINUE TO MOVE THIS PROGRAM SO WE
- 9 CAN WORK ON THE REAL END OF THIS THING. AND
- 10 THAT'S ON THE MARKET DEVELOPMENT AND THE USE OF
- 11 THE MATERIAL.
- 12 CHAIRMAN PENNINGTON: THANK YOU. OKAY.
- 13 WE HAVE A MOTION.
- 14 BOARD MEMBER GOTCH: ALL RIGHT. GO AHEAD
- 15 WITH WHAT YOU WERE GOING TO SAY.
- 16 CHAIRMAN PENNINGTON: WE HAVE A MOTION ON
- 17 THE FLOOR TO REOPEN THE RESOLUTION NO. 97-41 AS
- 18 ADOPTED THIS MORNING.
- 19 BOARD MEMBER GOTCH: WHAT I'D LIKE TO
- 20 MOVE INSTEAD OF THAT AFTER HEARING --
- 21 CHAIRMAN PENNINGTON: WITHOUT A SECOND,
- 22 YOU WILL HAVE TO WITHDRAW YOUR ORIGINAL MOTION.
- 23 BOARD MEMBER GOTCH: I WILL WITHDRAW MY
- ORIGINAL MOTION, THEN. AND THE NEW MOTION, THEN,
- 25 IS THAT WE MAKE A STATEMENT, AND THE STATEMENT

- 1 INCLUDE THOSE TWO PARAGRAPHS FROM THE AMENDED
- 2 RESOLUTION, WHICH WOULD BE BE IT FURTHER RESOLVED.
- 3 CHAIRMAN PENNINGTON: OKAY.
- 4 BOARD MEMBER GOTCH: AND THE PARAGRAPH
- 5 FOLLOWING.
- 6 CHAIRMAN PENNINGTON: YOU'RE MOVING NOW
- 7 THAT WE MAKE A STATEMENT THAT CONTAINS -- YOU
- 8 KNOW, I HAVE TO TELL YOU -- I MEAN WE'LL GO
- 9 THROUGH WITH THIS, BUT IT'S VERY HARD FOR US TO
- 10 KNOW WHAT WE'RE VOTING ON HERE IF WE DON'T HAVE
- 11 SOMETHING WRITTEN DOWN TO LOOK AT.
- 12 BOARD MEMBER CHESBRO: YOU DON'T HAVE A
- 13 COPY OF THAT?
- 14 CHAIRMAN PENNINGTON: I HAVE A COPY OF
- 15 THAT.
- BOARD MEMBER GOTCH: I'LL BE HAPPY TO
- 17 READ THAT.
- BOARD MEMBER CHESBRO: I'LL SECOND.
- 19 CHAIRMAN PENNINGTON: SO NOW WHAT IS IT
- 20 IN THIS THAT YOU --
- BOARD MEMBER GOTCH: THIS WOULD BE THE
- 22 PARAGRAPH THAT BEGINS "BE IT RESOLVED THAT WHILE
- 23 NO OTHER COMPLIANCE OPTIONS WILL BE ENFORCED AT
- 24 THIS TIME, THE BOARD REMAINS CONCERNED WITH THE
- 25 CURRENT LEVEL OF RPPC RECYCLING IN THIS STATE."

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I'M USING MR. RELIS' WORD RATHER THAN
 1
 2
      DISSATISFIED. "AND BE IT FURTHER RESOLVED THAT
      THE BOARD URGES THE MAKERS OF RPPC'S, ALONG WITH
      THE CONSUMER PRODUCT COMPANIES THAT USE THEM, TO
 4
      SIGNIFICANTLY INCREASE THEIR EFFORTS TO DEVELOP
 5
 б
      MARKETS FOR RECOVERING RPPC'S AND ENSURE THE
      RECYCLING OF RPPC'S SOLD IN THIS STATE.
 7
 8
               CHAIRMAN PENNINGTON: OKAY. IT'S BEEN
      MOVED AND SECONDED THAT WE HAVE A STATEMENT THAT
 9
10
      MRS. GOTCH JUST READ. ANY FURTHER DISCUSSION? IF
      NOT, WILL THE SECRETARY CALL THE ROLL.
11
12
               BOARD SECRETARY: BOARD MEMBER CHESBRO.
13
               BOARD MEMBER CHESBRO: AYE.
14
               BOARD SECRETARY: FRAZEE.
15
               BOARD MEMBER FRAZEE: NO.
16
               BOARD SECRETARY: GOTCH.
17
               BOARD MEMBER GOTCH: AYE.
18
               BOARD SECRETARY: JONES.
19
               BOARD MEMBER JONES: NO.
20
               BOARD SECRETARY: RELIS.
21
               BOARD MEMBER RELIS: AYE.
22
               BOARD SECRETARY: CHAIRMAN PENNINGTON.
23
               CHAIRMAN PENNINGTON: NO. MOTION
FAILS.
                    WE'LL MOVE ON NOW TO ITEM 30,
24
```

WHICH

- 1 WE'RE MOVING IT AHEAD BECAUSE THE FOLKS FROM
- 2 MODESTO ARE UNDER A FLOOD SITUATION DOWN THERE

AND

- 3 THEY NEED TO GET BACK. SO MOVE TO 30 AND STAFF.
- 4 MS. RICE: THANK YOU, MR. CHAIRMAN.

BOB

- 5 HOLMES WILL MAKE THE PRESENTATION FOR STAFF.
- 6 MR. HOLMES: GOOD MORNING, MR.

CHAIRMAN

- 7 AND MEMBERS OF THE BOARD. INITIAL OPERATIONS,
 - 8 CITY OF MODESTO INTENDS TO CO-COMPOST CLASS B
 - 9 BIOSOLIDS FROM ITS SECONDARY WASTEWATER

TREATMENT

10 SYSTEM AND GREEN MATERIAL FEEDSTOCKS GENERATED

ΒY

11 THE RESIDENTIAL AND LIGHT COMMERCIAL

WASTESTREAMS.

- 12 THE FACILITY IS LOCATED AT THE CITY'S SECONDARY
- 13 WASTEWATER TREATMENT FACILITY IN SOUTH

STANISLAUS

- 14 COUNTY.
- 15 CO-COMPOSTING OPERATIONS WOULD

OCCUR

ON 30 ACRES OF THE TREATMENT FACILITY'S 1300

1 /	ACRES. THE CITY OWNS A TOTAL OF 4,000 ACRES IN
18	THIS LOCATION.
19	THE REQUESTED DAILY CAPACITY OF
THE	
20	SITE IS 500 TONS WITH A SITE HOLDING CAPACITY
OF	
21	21,666 TONS. THE PEAK ANNUAL THROUGHPUT WOULD
BE	
22	APPROXIMATELY 13,000 TONS. POULTRY OR COW
MANURE	
23	MAY BE USED IN THE EVENT THAT AN ADDITIONAL
SOURCE	
24 25	OF NITROGEN IS REQUIRED. ONCE THE BIOSOLID CO-COMPOSTING OPERATIONS ARE UNDER WAY FOR CITY

FEEDSTOCKS, THE CITY WILL EVALUATE THE ECONOMIC 1 2 FEASIBILITY OF ACCEPTING FEEDSTOCKS FROM OTHER 3 SOURCES, INCLUDING GREEN MATERIALS FROM OTHER COMMUNITIES, MANURES, PLANT WASTE FROM FOOD 4 5 PROCESSING INDUSTRY, AND OTHER GREEN MATERIALS. 6 THERE WAS ONE CEQA RELATED ISSUE 7 ASSOCIATED WITH THIS PROPOSED PERMIT, AND IT IS 8 THE REASON WHY STAFF HAVE HAD NO RECOMMENDATION TO THIS POINT. DURING THE REVIEW OF THE PERMIT 9 10 APPLICATION, BOARD STAFF IDENTIFIED SOME APPARENT DIFFERENCES IN THE JANUARY 1995 CERTIFIED NEG DEC 11 12 FOR THIS PROJECT AND THE PERMIT APPLICATION. 13 BOARD STAFF WORKED WITH THE CITY TO CLARIFY THESE APPARENT DIFFERENCES; AND AS A 14 15 RESULT, THE CITY PREPARED AN ADDENDUM TO THE NEG 16 DEC. THE ADDENDUM WAS ON THE CONSENT CALENDAR FOR 17 THE MODESTO CITY COUNCIL'S MEETING THE EVENING OF THE PERMITTING AND ENFORCEMENT COMMITTEE. 18 19 COUNCIL APPROVED THE ADDENDUM ON A SEVEN TO ZERO 20 VOTE. 21 BOARD STAFF HAVE DETERMINED THAT THE 22 FACILITY ALSO MEETS ALL OTHER REQUIREMENTS, 23 INCLUDING CONFORMANCE WITH THE COUNTY'S INTEGRATED WASTE MANAGEMENT PLAN AND CONFORMANCE WITH STATE 24

MINIMUM STANDARDS. THE BOARD STAFF, THEREFORE,

25

- 1 RECOMMEND THE BOARD ADOPT PERMIT DECISION NO.
- 2 97-25, CONCURRING IN THE ISSUANCE OF PERMIT NO.
- 3 50-AA-0018.
- 4 REPRESENTATIVES OF THE CITY ARE HERE
- 5 IF YOU HAVE ANY QUESTIONS. I'M GOING TO ADD THAT
- 6 THE FACILITY IS HIGH AND DRY AT THIS TIME. THERE
- 7 IS NO FLOODING IN THIS GENERAL LOCATION.
- 8 CHAIRMAN PENNINGTON: THEY HAVE TO RETURN
- 9 FOR A FEMA MEETING. EARLIER FLOOD. ALICE
- 10 TURLOCK -- TULLOCK.
- 11 MS. TULLOCK: ALICE TULLOCK, DEPUTY
- 12 DIRECTOR OF PUBLIC WORKS FOR THE CITY OF MODESTO.
- 13 I'M HERE REALLY TO ANSWER ANY PARTICULAR QUESTIONS
- 14 YOU MIGHT HAVE ABOUT THIS PROPOSAL.
- 15 CHAIRMAN PENNINGTON: ANY QUESTIONS?
- 16 BOARD MEMBER CHESBRO: MR. CHAIRMAN, AND
- 17 I'M NOT SURE WHETHER THE CITY WANTS TO ANSWER THIS
- OR OUR STAFF, BUT YOU TOUCHED ON THE QUESTION OF
- 19 PROXIMITY TO THE RIVER AND THE FLOOD QUESTION.
- 20 I'M JUST CURIOUS WHAT LEVEL OF ANALYSIS, EITHER IN
- 21 CEOA OR THE LAND USE PLAN DOCUMENT OR ANYWHERE
- 22 ALONG THE WAY, WHAT LEVEL OF ANALYSIS TOOK PLACE
- 23 TO IDENTIFY WHETHER OR NOT THERE WAS ANY RISKS OR
- 24 WHAT LEVEL OF RISK THERE MIGHT BE FOR INUNDATION
- 25 OF THE SITE.

1	MS. TULLOCK: MOST CERTAINLY THIS LAST
2	COUPLE OF WEEKS HAS SMOKE TESTED ANYTHING WE MIGHT
3	HAVE ANALYZED. THE LOCATION, AS YOU SAY, IS ABOUT
4	6 OR 8 MILES SOUTH OF MODESTO NEAR TO THE SAN
5	JOAQUIN RIVER, AND WE STILL HAVE 7 OR 8 FEET OF
6	LEVEE LEFT BETWEEN THE RIVER AND THE COMPOST SITE.
7	BOARD MEMBER CHESBRO: I HATE TO BE THE
8	DOG IN THE MANGER. SOME LEVEES HAVE BROKEN. AND
9	SO I'M JUST CURIOUS. NOW, THIS IS MONDAY MORNING
10	QUARTERBACKING BECAUSE IF YOU'D HAVE THIS
11	DISCUSSION A FEW MONTHS AGO, I NEVER WOULD HAVE
12	THOUGHT TO ASK ABOUT LEVEE BREAKS. SO I DOUBT
13	THAT IT'S FULLY ANALYZED, BUT I'LL ASK. HAS
14	CONSIDERATION BEEN GIVEN TO THE QUESTION OF, YOU
15	KNOW, SCENARIOS THAT COULD THEORETICALLY OCCUR
16	GIVEN THE FACT THAT WE'VE EXPERIENCED SOME LEVEE
17	BREAKS IN THE VALLEY IN RECENT MONTHS?
18	MS. TULLOCK: THE PARTICULAR LEVEE IN
19	QUESTION, THE CITY OF MODESTO IS ALSO THE RECLAMA-
20	TION DISTRICT FOR THAT LEVEE. SO WE HAVE A VERY
21	KEEN, VESTED INTEREST IN THE MAINTENANCE OF THAT
22	LEVEE. RECENT INSPECTIONS OF THAT LEVEE THIS TWO
23	WEEKS HAS INDICATED THAT IT'S BETTER OFF THAN MANY
24 25	OF THE OTHER LEVEES. IT'S A FAIRLY YOUNG LEVEE, SO IT MAY NOT HAVE THE AGING PROBLEMS OTHERS DO.

1	THE COMPOST SITE ITSELF IS AS WELL
2	AT LEAST 7 OR 8 FEET ABOVE THE LOWEST POINT OF THE
3	RIVER RIGHT NOW. SO WE HAVE THE THERE WOULD BE
4	A VAST AMOUNT OF SPREADING THAT WOULD HAVE TO
5	OCCUR. AND I THINK IT'S ON THE ORDER OF AT LEAST
6	A HALF A MILE OR MILE AWAY FROM THE LEVEE THAT THE
7	COMPOST SITE IS LOCATED. SO HAVING DRIVEN THROUGH
8	THE MANTECA AREA AND UP THROUGH THE COSUMNES RIVER
9	AREA, YOU CAN UNDERSTAND THE HUGE VOLUMES OF WATER
10	THAT WOULD BE REQUIRED TO SPREAD THAT DISTANCE
11	FROM THE RIVER AND THAT ELEVATION ABOVE A FLOODED
12	LEVEE TO BREAK.
13	BOARD MEMBER CHESBRO: WHEN YOU SAY ABOVE
14	THE LOWEST POINT IN THE RIVER, YOU TALKING ABOUT
15	THE RIVER BOTTOM OR
16	MS. TULLOCK: WHERE THE LEVEE BREAK WOULD
17	OCCUR, WHERE A BREACH WOULD OCCUR. SO WE WOULD BE
18	LOOKING AT A SEVERAL HUNDRED YEAR STORM RATHER
19	THAN THIS PARTICULAR ACTION.
20	BOARD MEMBER CHESBRO: THANK YOU.
21	CHAIRMAN PENNINGTON: ANY FURTHER
22	QUESTIONS?
23	BOARD MEMBER FRAZEE: JUST WANTED TO MAKE
24 25	A COMMENT AGAIN ON THIS ONE BECAUSE THIS IS THE CITY OF MODESTO AND THE COUNTY WHERE THEY'RE

- 1 OUTSIDE OF THE LOS ANGELES METROPOLITAN AREA WHERE
- 2 THERE IS A WASTE-TO-ENERGY FACILITY. AND I
- 3 CONTINUE TO BE IMPRESSED THAT STANISLAUS COUNTY,
- 4 THE CITY OF MODESTO MOVED FORWARD WITH A PROGRAM
- 5 SUCH AS THIS IN SPITE OF THE NEGATIVE COMMENTS YOU
- 6 HEAR ABOUT TRANSFORMATION FACILITIES ONLY PREVENT
- 7 RECYCLING. AND I THINK WE DISCOVERED WHEN WE HELD
- 8 OUR BOARD MEETING IN MODESTO THAT THEY'RE ONE OF
- 9 THE LEADERS IN THE STATE IN RECYCLING EFFORTS.
- 10 THIS IS JUST ANOTHER PHASE OF THAT.
- 11 MS. TULLOCK: THANK YOU.
- 12 CHAIRMAN PENNINGTON: ANY FURTHER
- 13 QUESTIONS OR DISCUSSIONS? IF NOT, I'LL ENTERTAIN
- 14 A MOTION.
- 15 BOARD MEMBER RELIS: I'LL MOVE
- 16 CONCURRENCE.
- 17 CHAIRMAN PENNINGTON: MR. RELIS MOVES
- 18 CONCURRENCE.
- 19 BOARD MEMBER FRAZEE: I'LL SECOND.
- 20 CHAIRMAN PENNINGTON: MR. FRAZEE SECONDS.
- BOARD MEMBER RELIS: DECISION NO. 97-25.
- 22 CHAIRMAN PENNINGTON: RIGHT. WILL THE
- 23 SECRETARY CALL THE ROLL.
- 24 BOARD SECRETARY: BOARD

MEMBER CHESBRO.

BOARD MEMBER CHESBRO:

AYE.

1	BOARD SECRETARY: FRAZEE.							
2	BOARD MEMBER FRAZEE: AYE.							
3	BOARD SECRETARY: GOTCH.							
4	BOARD MEMBER GOTCH: AYE.							
5	BOARD SECRETARY: JONES.							
6	BOARD MEMBER JONES: AYE.							
7	BOARD SECRETARY: RELIS.							
8	BOARD MEMBER RELIS: AYE.							
9	BOARD SECRETARY: CHAIRMAN PENNINGTON.							
10	CHAIRMAN PENNINGTON: AYE. MOTION							
11	CARRIES.							
12	WE'LL MOVE TO ITEM 23, CONSIDERATION							
13	OF RECOMMENDATIONS FOR CHANGES TO THE USED OIL							
14	RECYCLING BLOCK GRANTS.							
15	MS. FRIEDMAN: GOOD MORNING, CHAIRMAN							
16	PENNINGTON AND BOARD MEMBERS. ITEM 23 IS THE							
17	CONSIDERATION OF RECOMMENDATIONS FOR CHANGES TO							
18	THE USED OIL RECYCLING BLOCK GRANTS. THE							
19	CALIFORNIA OIL RECYCLING ENHANCEMENT ACT							
MANDATES								
20	THE BOARD TO COLLECT 16 CENTS PER GALLON FROM							
OIL								
21	MANUFACTURERS ON SALES OF NEW LUBRICATING OIL TO							
22	FUND ACTIVITIES THAT DISCOURAGE THE ILLEGAL							
23	DISPOSAL OF USED OIL, AMONG THE ACTIVITIES							

24	MANDATED	ВҮ	THE	ANNUAL	BLOCK	GRANTS	TO C	ITIES
AND 25 OIL	COUNTIES	FOR	THE	E IMPLEN	MENTAT	ION OF	LOCAL	USED

1 COLLECTION PROGRAMS. 2 THE PURPOSE OF TODAY'S ITEM IS TO 3 RECOMMEND CHANGES TO THE BLOCK GRANT CYCLE THAT 4 WILL STREAMLINE THE PROCESS AND IMPROVE THE 5 EFFECTIVENESS OF THE PROGRAM FOR LOCAL б GOVERNMENTS. AND THE ITEM REFLECTS CHANGES MADE AT THE DIRECTION OF THE COMMITTEE. 7 8 WITH THAT, I'LL TURN THE PRESENTATION OVER TO SHIRLEY WILLD-WAGNER, 9 10 SUPERVISOR OF THE GRANTS AND HOUSEHOLD HAZARDOUS WASTE SECTION. 11 12 MS. WILLD-WAGNER: GOOD MORNING. AS JUDY 13 MENTIONED, THE PURPOSE OF THE PROGRAM -- THE PURPOSE OF THIS MORNING'S ITEM IS TO RECOMMEND 14 SOME CHANGES TO THE BLOCK GRANTS. THE IMPETUS 15 16 BEHIND OUR RECOMMENDATIONS IS REALLY TO IMPROVE 17 OUR LEVEL OF SERVICE TO LOCAL GOVERNMENTS. 18 AS YOU ARE AWARE, THE BLOCK GRANTS ARE NONCOMPETITIVE GRANTS. THESE ARE BASICALLY 19 20 ENTITLEMENT GRANTS THAT ALL JURISDICTIONS IN THIS 21 STATE ARE ELIGIBLE TO RECEIVE. THE ALLOCATIONS 22 ARE BASED UPON THEIR POPULATION, AND BASICALLY 23 IT'S BEEN ABOUT 31 CENTS PER RESIDENT IN THE PAST.

STAFF ORIGINALLY RECOMMENDED -- MADE

THREE RECOMMENDATIONS FOR CHANGES, AND THIS WAS

24

25

1	HEARD AT THE LOCAL ASSISTANCE AND PLANNING
2	COMMITTEE MEETING ON JANUARY 15TH. THE FIRST
3	RECOMMENDATION WAS TO EXTEND THE GRANT TERM FROM
4	ONE YEAR TO THREE YEARS. THE SECOND IS TO
5	ESTABLISH A MINIMUM GRANT AMOUNT OF \$5,000 FOR
6	ELIGIBLE CITIES AND \$10,000 FOR ELIGIBLE COUNTIES.
7	AND THE THIRD RECOMMENDATION WAS TO APPROVE A
8	PROCESS FOR THE ONGOING AWARD OF THE BLOCK GRANTS.
9	THE COMMITTEE VOTED TO FORWARD THE
10	FIRST TWO RECOMMENDATIONS TO THE BOARD WITH
11	RECOMMENDATION TO APPROVE AND TO FORWARD THE THIRD
12	RECOMMENDATION TO THE BOARD WITHOUT A COMMITTEE
13	RECOMMENDATION.
14	STAFF CONSULTED WITH THE ADVISORS IN
15	THE MEANTIME AND DETERMINED THAT THE THIRD
16	RECOMMENDATION WOULD BE CONSIDERED AND BROUGHT
17	FORWARD AT A LATER DATE, AND STAFF ALSO DEVELOPED
18	AN ADDENDUM TO THE ITEM WHICH IS AVAILABLE IN THE
19	BACK OF THE ROOM. I'LL GO AHEAD AND GO THROUGH
20	THE TWO REMAINING RECOMMENDATIONS AT THIS TIME.
21	THE FIRST IS FOR ESTABLISHING A
22	THREE-YEAR GRANT TERM. THIS WOULD REALLY INCREASE
23	THE FLEXIBILITY FOR LOCAL GOVERNMENTS, HOPEFULLY,
24 25	TO DO LONG-TERM PLANNING AND EXPEND THEIR BLOCK GRANTS IN THE MOST APPROPRIATE MANNER FOR THE

LOCAL COMMUNITY. JURISDICTIONS THAT HAVE HAD 1 2 TROUBLE SPENDING THEIR FULL ALLOCATION TO DATE, WE 3 USUALLY WORK ON A FISCAL YEAR CALENDAR WHEREBY 4 EACH JUNE THE JURISDICTION HAS TO DO A COMPLETE 5 CLOSEOUT OF THEIR GRANT PROGRAM, SUBMIT FINAL б DOCUMENTS, FINAL REPORTS, AND COMPLETELY ACCOUNT FOR ALL THE MONEY IN THAT FISCAL YEAR. EXTENDING 7 8 IT TO THREE YEARS WOULD ENABLE THEM TO ROLL OVER ANY UNEXPENDED MONEY INTO THE NEXT FISCAL YEAR 9 10 FUNDS SO THAT JURISDICTIONS COULD MORE APPROPRIATELY SPEND THE MONEY. WE'RE ALSO 11 CURRENTLY REVERTING A LOT OF THOSE FUNDS, AND BY 12 13 BEING ABLE TO ROLL THE MONIES OVER, THAT SHOULD EXTEND THAT OPPORTUNITY SO LOCAL GOVERNMENTS WOULD 14 BE ABLE TO SPEND THE MONEY MORE APPROPRIATELY, 15 16 HOPEFULLY CREATE SOME MORE SIGNIFICANT PROJECTS. 17 A SAMPLE AGREEMENT HAS BEEN ATTACHED 18 TO THE ADDENDUM AS ATTACHMENT C IF YOU HAD ANY 19 SPECIFIC QUESTIONS ON HOW THAT WOULD WORK. THE 20 FUNDS -- THE AGREEMENT WOULD BE WRITTEN FOR A THREE-YEAR PERIOD, BUT THE ACTUAL FUNDS ENCUMBERED 21 22 WOULD BE NOTICED EACH YEAR TO EACH APPLYING 23 JURISDICTION. 24 THE SECOND RECOMMENDATION IS TO 25 ESTABLISH MINIMUM BLOCK GRANTS, \$5,000 FOR

ELIGIBLE CITIES AND 10,000 FOR ELIGIBLE COUNTIES. 1 2 AT 31 CENTS PER RESIDENT, MANY SMALL JURISDICTIONS 3 ARE NOT ABLE TO RECEIVE ENOUGH FUNDING TO 4 IMPLEMENT A VIABLE PROGRAM. IN FACT, 180 CITIES ARE ELIGIBLE FOR LESS THAN THE 5,000 THAT'S 5 RECOMMENDED, AND OUT OF THOSE 180, ONLY 19 PERCENT 6 7 HAVE PARTICIPATED IN THE PAST BLOCK GRANT CYCLES. THE BLOCK GRANT'S MINIMUM SETTING 8 9 THIS -- ESTABLISHING THIS MINIMUM WILL ENABLE US 10 TO REACH A FAR GREATER PERCENTAGE OF THE STATE. LARGER AGENCIES WILL STILL RECEIVE 31 CENTS PER 11 RESIDENT AS ESTABLISHED IN THE STATUTE AND WOULD 12 13 NOT BE AFFECTED BY THE CHANGE. 14 THE FUNDING FOR FUNDING DIFFERENTIAL 15 COSTS FOR THESE BLOCK GRANTS WOULD ACTUALLY COME FROM THE PROMOTION LINE ITEM IN THE CALIFORNIA 16 RECYCLING ACT. AND THE MONEY IN THE PROMOTION 17 FUND IS AT THE BOARD'S DISCRETION TO BE USED FOR 18 LOCAL GOVERNMENT OPPORTUNITIES TO INCREASE USED 19 20 OIL COLLECTION. SO THAT'S AT THE BOARD'S 21 DISCRETION, AND THE STAFF IS RECOMMENDING THAT WE USE A LITTLE BIT OF THAT DISCRETIONARY MONEY TO 22 23 FUND THE MINIMUM BLOCK GRANTS.

ARE THERE ANY QUESTIONS AT THIS

24

1 BOARD MEMBER CHESBRO: MR. CHAIRMAN, AS 2 STAFF INDICATED, THE COMMITTEE DID RECOMMEND THE ITEMS 1 AND 2, WHICH INVOLVED STREAMLINING AND 3 4 TRYING TO BE MORE EQUITABLE TO THE SMALLER 5 JURISDICTIONS, PROVIDING THEM WITH A MINIMUM б FUNDING LEVEL. 7 ON THE THIRD ONE, THERE WAS NOT 8 COMFORT LEVEL AMONG THE COMMITTEE MEMBERS WITH THE IDEA OF COMPLETELY DELEGATING THE ISSUE TO STAFF. 9 10 AND HOWEVER, WE REALIZED IN THE MIDDLE OF THE CONVERSATION THAT THE ACTUAL GRANT AWARD PROCESS 11 12 TAKES PLACE AT THE ADMINISTRATION COMMITTEE, AND 13 SO WE DIDN'T ACT ON THAT PARTICULAR RECOMMENDATION AND ASKED THAT THE CHAIR'S OFFICE BE CONSULTED, 14 15 THE CHAIR OF THAT COMMITTEE'S OFFICE, MR. 16 PENNINGTON, BE CONSULTED. AND SO WE ARE 17 RECOMMENDING 1 AND 2, AND I UNDERSTAND THAT NO. 3 AT THIS POINT HAS BEEN WITHDRAWN, SO I WOULD MOVE 18 19 ITEMS 1 AND 2. 20 CHAIRMAN PENNINGTON: OKAY. FINE. 21 BOARD MEMBER GOTCH: I'LL SECOND. 22 CHAIRMAN PENNINGTON: WE HAVE HAD A 23 MOTION AND IT'S BEEN SECONDED. ANY FURTHER 24 DISCUSSION? IF NOT, WILL THE SECRETARY CALL THE

25

ROLL.

1	BOARD SECRETARY: BOARD MEMBER CHESBRO.							
2	BOARD MEMBER CHESBRO: AYE.							
3	BOARD SECRETARY: FRAZEE.							
4	BOARD MEMBER FRAZEE: AYE.							
5	BOARD SECRETARY: GOTCH.							
6	BOARD MEMBER GOTCH: AYE.							
7	BOARD SECRETARY: JONES.							
8	CHAIRMAN PENNINGTON: HE STEPPED OUT OF							
9	THE ROOM.							
10	BOARD SECRETARY: RELIS.							
11	BOARD MEMBER RELIS: AYE.							
12	BOARD SECRETARY: CHAIRMAN PENNINGTON.							
13	CHAIRMAN PENNINGTON: AYE. MOTION							
14	CARRIES.							
15	SO NOW MOVE TO ITEM 27,							
16	CONSIDERATION OF A REVISED SOLID WASTE FACILITY							
17	PERMIT FOR THE WESTERN REGIONAL SANITARY LANDFILL							
18	IN PLACER COUNTY. WE'RE FINALLY GETTING TO YOUR							
19	ITEM.							
20	MS. RICE: THANK YOU, MR. CHAIRMAN.							
21	SADIE GALOS WILL MAKE THE PRESENTATION FOR STAFF.							
22	REPRESENTATIVE OF THE LEA, DAVE ALTMAN, IS ALSO							
23	PRESENT.							
24 25	MS. GALOS: YES. GOOD MORNING, MR. CHAIRMAN AND BOARD MEMBERS. THIS ITEM REGARDS							

THE

- 1 CONSIDERATION OF CONCURRENCE OF A REVISED SOLID
- WASTE FACILITY PERMIT FOR THE WESTERN REGIONAL
- 3 SANITARY LANDFILL IN PLACER COUNTY. WHEN THIS
- 4 PERMIT WAS PRESENTED TO THE PERMITTING AND
- 5 ENFORCEMENT COMMITTEE ON JANUARY 7TH, THE
- 6 COMMITTEE VOTED TO PLACE THE ITEM ON THE CONSENT
- 7 AGENDA; HOWEVER, REQUEST HAS BEEN MADE THAT IT BE
- 8 REMOVED FROM THE CONSENT.
- 9 THE PROPOSED PERMIT BEFORE

THE BOARD

- 10 TODAY WOULD CHANGE THE OPERATOR FROM
- WESTERN
- 11 PLACER RECOVERY COMPANY TO THE WESTERN

PLACER

- 12 WASTE MANAGEMENT AUTHORITY, INCREASE THE
- MAXIMUM
- TONNAGE FROM 315 TONS PER DAY TO 1200 PER

TONS PER

14 DAY, CHANGE THE HOURS OF OPERATION,

INCREASE THE

- 15 PERMITTED DEPTH OF EXCAVATION FROM 35 TO
- 42 FEET
- 16 BELOW EXISTING GRADES, AND INCREASE THE

PERMITTED

17 FINAL GRADE ELEVATION FROM 35 TO 60 FEET

ABOVE

- 18 EXISTING GRADES TO A MAXIMUM ELEVATION OF 180 FEET
- 19 ABOVE MEAN SEA LEVEL. IT WOULD ALSO REDUCE THE
- 20 FACILITY BOUNDARY SIZE FROM 320 ACRES TO 291
- 21 ACRES, INCLUDE CONSTRUCTION OF BASELINERS AND
- 22 FINAL COVER, THE ADDITION OF LEACHATE COLLECTION
- 23 AND GAS CONTROL SYSTEMS, AND CONSTRUCTION OF THREE
- 24 TO SIX FOOT VISUAL SCREENING MOUNDS ALONG THE
- 25 LANDFILL PERIMETER.

1	THE LEA AND BOARD STAFF HAVE
2	DETERMINED THAT THE FACILITY'S DESIGN AND
3	OPERATION ARE IN COMPLIANCE WITH STATE MINIMUM
4	STANDARDS FOR SOLID WASTE HANDLING AND DISPOSAL
5	EXCEPT FOR POSSIBLE VIOLATION OF ELEVATED GAS
6	READINGS AT THE FACILITY BOUNDARY. THIS HAS BEEN
7	ADDRESSED BY THE LOCAL ENFORCEMENT AGENCY BY
8	ISSUANCE OF NOTICE AND ORDER 96-01, DATED DECEMBER
9	20, 1996, WHICH REQUIRES CORRECTIVE ACTION.
10	THE FACILITY IS IDENTIFIED AND
11	DESCRIBED IN THE PLACER COUNTY SITING ELEMENT AND
12	IS IN CONFORMANCE WITH THE PLACER COUNTY GENERAL
13	PLAN. THE ENVIRONMENTAL IMPACT REPORT PREPARED
14	FOR COMPLIANCE WITH THE CALIFORNIA ENVIRONMENTAL
15	QUALITY ACT IS ADEQUATE FOR THE BOARD'S
16	EVALUATION.
17	IN CONCLUSION, STAFF RECOMMEND THAT
18	THE BOARD ADOPT RESOLUTION 97-27, CONCURRING IN
19	THE ISSUANCE OF SOLID WASTE FACILITY PERMIT NO.
20	31-AA-0210.
21	REPRESENTATIVES FOR THE OPERATOR AND
22	PROPOSED CONTRACT OPERATOR, WESTERN PLACER
23	RECOVERY COMPANY, AND ALSO REPRESENTATIVES FOR THE
24 25	PROPOSED OPERATOR, WESTERN PLACER WASTE MANAGEMENT AUTHORITY, ARE HERE TO RESPOND TO ANY CONCERNS OR

- 1 QUESTIONS. 2. THIS CONCLUDES STAFF'S PRESENTATION. 3 CHAIRMAN PENNINGTON: ANY QUESTIONS OF 4 STAFF? 5 BOARD MEMBER GOTCH: MR. CHAIR, FOR THE RECORD, I DON'T HAVE ANY QUESTIONS OF STAFF, BUT I 6 HAD JUST RECEIVED THIS LETTER THAT WAS BROUGHT UP 7 8 EARLIER IN THE DAY. AND IT'S TO ALL THE BOARD MEMBERS FROM STEPHEN KOSTKA AND EDWARD STROHBEHN 9 10 OF MCCUTCHEN, DOYLE, BROWN & ENERSON REGARDING THIS ITEM, ITEM NO. 27. 11 CHAIRMAN PENNINGTON: OKAY. YOU'RE EX 12 13 PARTEING THAT FOR ALL OF US? 14 BOARD MEMBER GOTCH: YES, I AM. 15 CHAIRMAN PENNINGTON: THANK YOU. 16 QUESTIONS OF THE STAFF? IS THE LEA HERE AND WISH 17 TO MAKE ANY COMMENTS? 18 MR. ALTMAN: YES. I'M DAVID ALTMAN WITH 19 THE PLACER COUNTY LEA. I'D LIKE TO ACKNOWLEDGE 20 FIRST THIS PERMIT HAS BEEN A LONG TIME IN COMING. 21 AND THAT TO BRING THE ISSUE TO A HEAD AND 22 ULTIMATELY GET A PERMIT ISSUED PURSUANT TO THE 23 WASTE BOARD'S PERMIT AND ENFORCEMENT POLICY, WE'VE
- 24 ISSUED NOTICE AND ORDERS 92-01 AND A STIPULATED
- 25 ORDER 94-01, AND THE OPERATOR HAS BEEN IN

- 1 COMPLIANCE WITH THE TASK DEADLINES FOR THE STIP.
- 2 AND THE FINAL TASK OBVIOUSLY IS THE ISSUANCE OF
- 3 THE SOLID WASTE FACILITY PERMIT.
- 4 AS PART OF THE STIPULATED ORDER, GAS
- 5 WAS ADDRESSED TO INCLUDE INSTALLATION OF MONITOR-
- 6 ING AND PERIMETER CONTROL SYSTEMS. THAT'S BEEN
- 7 DONE. THE GAS LEVELS HAVE BEEN DROPPING SIGNIFI-
- 8 CANTLY SINCE THE INSTALLATION OF THE CONTROL
- 9 SYSTEM, ALTHOUGH THERE HAVE STILL BEEN A FEW SPOTS
- 10 THAT HAVE EXCEEDED THE 5 PERCENT AT THE PERIMETER.
- 11 TO ADDRESS THAT, WE'VE ISSUED A COMPLIANCE ORDER
- 12 96-01, WHICH HAS A DATE SPECIFIC THAT GAS SHALL BE
- 13 UNDER CONTROL AT THE SITE.
- 14 IT SHOULD ALSO BE NOTED THAT IN OUR
- 15 PROPOSED PERMIT WE DIDN'T ADDRESS ANY GROUNDWATER
- 16 ISSUES PURSUANT TO THE DIRECTIVES OF AB 1220. WE
- 17 FELT THAT GROUNDWATER CONCERNS ARE BEST ADDRESSED
- 18 THROUGH THE WDR'S AND THE WATER BOARD.
- 19 IN CONCLUSION, WE FEEL THAT WE'VE
- 20 APPROPRIATELY PREPARED THE REVISED SOLID WASTE
- 21 FACILITY PERMIT, AND WE STAND BEHIND IT AS
- 22 WRITTEN. THANK YOU. ANSWER ANY QUESTIONS.
- 23 CHAIRMAN PENNINGTON: ANY QUESTIONS?
- MR.
- 24 CHESBRO.
- 25 BOARD MEMBER CHESBRO: I'D LIKE A

- 1 MORE INFORMATION ABOUT THE SITUATION YOU SAID AT
- THE PERIMETER, THAT THE GAS LEVELS HAVE NOT BEEN
- 3 DROPPING.
- 4 MR. ALTMAN: NO. THE GAS LEVELS HAVE
- 5 BEEN DROPPING SIGNIFICANTLY AT THE PERIMETER.
- 6 THERE ARE TWO WELLS WHICH HAVE HAD SOME SPIKES,
- 7 AND ON TWO OCCASIONS WE'VE ACTUALLY HAD ALL WELLS
- 8 BELOW THE 5 PERCENT AT THE PERIMETER.
- 9 BOARD MEMBER CHESBRO: DESCRIBE SPIKES.
- 10 I MEAN ARE YOU TALKING ABOUT --
- 11 MR. ALTMAN: 10 PERCENT AND 5 PERCENT.
- 12 BOARD MEMBER CHESBRO: FOR WHAT KIND OF
- 13 DURATION OF TIME?
- MR. ALTMAN: IT'S PRETTY MUCH THE LEVELS
- 15 HAVE FLUCTUATED UP AND DOWN IN EXCESS OF THE 5
- 16 PERCENT, IN THE 10 PERCENT RANGE, FOR A NUMBER OF
- 17 MONTHS; BUT OVERALL WHEN WE STARTED MONITORING, WE
- 18 HAD LEVELS IN THE RANGE OF 70 PERCENT, AND SO
- 19 WE'VE DROPPED SIGNIFICANTLY ON THAT.
- 20 IT ALSO SHOULD BE NOTED THAT THE
- 21 PROBLEM AREAS ARE ADJACENT TO THE EARLIEST OF THE
- 22 CELLS AT THE LANDFILL AND ARE -- BASICALLY WE'VE
- 23 GOT A POINT ON THE EAST AND A POINT ON THE WEST
- 24 SIDE THAT HAVE BEEN A PROBLEM. THE SOUTH AND THE
- 25 NORTH PERIMETERS HAVE NOT SHOWN ANY EXCESS GAS.

- 1 ALL THOSE READINGS HAVE BEEN IN THE PARTS PER
- 2 MILLION RANGE.
- 3 BOARD MEMBER CHESBRO: WELL, I'VE PUSHED
- 4 AND I KNOW I'VE HEARD OTHER BOARD MEMBERS SAY THIS
- 5 AND I THINK STAFF HAS BEEN DIRECTED TO WORK ON
- 6 PERMITS NOT JUST AS A STAMP OF EXISTING
- 7 ACTIVITIES, BUT ACTUALLY TO HELP DRIVE COMPLIANCE
- 8 AND INCREASE THE COMPLIANCE. AND SO I GUESS WHAT
- 9 I'M LOOKING FOR IS COMFORT LEVEL THAT THERE'S, IN
- 10 FACT, A PLAN IN PLACE THAT WILL SOLVE THE PROBLEM
- 11 AT THE PERIMETER IN THESE PARTICULAR WELLS.
- 12 MR. ALTMAN: TO PURSUE THAT, WE'VE ISSUED
- 13 A COMPLIANCE ORDER 96-01, WHICH INCLUDES THREE
- 14 TASKS: THE CAPPING OF THOSE EARLY CELLS, THE
- 15 INSTALLATION OF SOME INFILL WELLS WITH A FINAL
- 16 COMPLIANCE DATE SET. IT'S CURRENTLY FELT THAT
- 17 PART OF THE PROBLEM NOW WE'VE DRAWN THE GAS LEVELS
- DOWN AT THE PERIMETER SIGNIFICANTLY, THAT THE GAS
- 19 MAY, IN FACT, BE MIGRATING TOWARDS THE PERIMETER;
- 20 WHEREAS, IF WE PUT MORE INFILL WELLS IN, THEN
- 21 WE'LL DRAW IT TOWARDS THE CENTER OF THE SITE.
- 22 BOARD MEMBER CHESBRO: WERE THERE
- 23 SPECIFIC STEPS TO ADDRESS THIS ISSUE THAT HAD BEEN
- 24 IN PLACE PREVIOUSLY THAT HAVE NOT BEEN COMPLIED
- 25 WITH IN TERMS OF -- YOU'RE TALKING ABOUT A 96-01

- ORDER TO CORRECT THE SITUATION, BUT WHAT HAD BEEN
- THE STEPS THAT HAD BEEN IN PLACE PRIOR?
- 3 MR. ALTMAN: THE STIPULATED ORDER
- 4 REQUIRED THE INSTALLATION OF A CONTROL --
- 5 PERIMETER CONTROL SYSTEM, WHICH WAS INSTALLED.
- 6 THEY HAD SOME DELAYS AND, IN FACT, ADMINISTRATIVE
- 7 CIVIL PENALTIES WERE LEVIED AGAINST THE OPERATOR,
- 8 BUT THE SYSTEM DID, IN FACT, WAS FINALLY COMPLIED
- 9 WITH AND IS IN OPERATION AND HAS BEEN IN
- 10 OPERATION. AND THE GAS LEVELS SINCE OPERATION
- 11 COMMENCED HAVE DROPPED.
- 12 BOARD MEMBER CHESBRO: SO HOW WILL THE
- 13 ADDITIONAL -- WHAT SPECIFIC ADDITIONAL STEPS WILL
- 14 GET IT IN FULL COMPLIANCE?
- 15 MR. ALTMAN: CLOSURE OF THE EARLY CELLS
- 16 SHOULD REDUCE THE WATER THAT MIGHT BE PERCOLATING
- 17 THROUGH THOSE.
- 18 BOARD MEMBER CHESBRO: BY REDUCING GREEN
- 19 WATER INFILTRATION?
- MR. ALTMAN: YES.
- BOARD MEMBER CHESBRO: ESSENTIALLY BE
- 22 CAPPED?
- 23 MR. ALTMAN: YES, IT WILL BE CAPPED.
- 24 BOARD MEMBER CHESBRO: WHEN IS THAT
- 25 EXPECTED?

- 1 MR. ALTMAN: THAT WILL OCCUR IN THE
- 2 SUMMER OF 1997, THIS COMING SUMMER. THE INFILL
- 3 WELLS WILL BE IN BY FALL OF THIS YEAR. AND THEN
- 4 BECAUSE YOU RECOGNIZE AGAIN IT TAKES TIME FOR
- 5 THOSE SYSTEMS TO DROP THE GAS, WE'VE GOT AN
- 6 ULTIMATE CUTOFF DATE NEXT YEAR TO -- THAT THEY
- 7 SHALL HAVE ALL THE GAS IN COMPLIANCE.
- 8 BOARD MEMBER CHESBRO: THANKS.
- 9 CHAIRMAN PENNINGTON: ANY ADDITIONAL
- 10 QUESTIONS FOR THE LEA? OKAY. THANK YOU. NEXT
- 11 WE'LL CALL ON WILL DICKINSON.
- MR. DICKINSON: THANK YOU, MR. CHAIRMAN.
- 13 MY NAME IS WILL DICKINSON. I SERVE AS ONE OF THE
- 14 STAFF MEMBERS TO THE WESTERN PLACER WASTE
- 15 MANAGEMENT AUTHORITY, WHICH IS THE APPLICANT FOR
- 16 THE PERMIT.
- 17 FIRST OF ALL, THE LETTER THAT YOU'VE
- JUST REFERRED TO FROM STANFORD RANCH, WHICH CAME
- 19 INTO US 6:30 LAST NIGHT, I HAVE HAD SOME CHANCE TO
- 20 REVIEW AND WOULD LIKE TO MAKE SOME COMMENTS TO
- 21 THAT. BUT TO START OFF WITH, I'D LIKE TO EXPLAIN
- 22 A LITTLE BIT ABOUT THE OVERALL DIFFICULTY OF THE
- 23 PERMITTING PROCESS AND WHY IT TAKES SO LONG AND
- 24 WHY THIS LATEST LETTER FROM STANFORD RANCH IS
- 25 PARTICULARLY ANNOYING AND SOMETHING THAT I THINK

1	THAT YOU SHOULD CONSIDER, BUT ULTIMATELY
2	DISREGARD.
3	THROUGHOUT THE FIRST THING YOU
4	HAVE TO DO WHEN YOU WANT TO MAKE MAJOR CHANGES AT
5	A LANDFILL SUCH AS THE ONES WE'RE PROPOSING IS
6	OUTLINE FOR YOUR CEQA CONSULTANT WHAT THOSE
7	CHANGES WILL BE. WAY THAT WE TYPICALLY DO THAT IS
8	WE HAVE AN ENGINEERING CONSULTANT PREPARE AN RDSI
9	AND A CLOSURE PLAN. CEQA CONSULTANT TAKES THAT
10	INFORMATION AND PREPARES AN EIR. THAT WHOLE
11	PROCESS TAKES ABOUT TEN MONTHS.
12	WITHIN THAT TEN MONTHS OFTENTIMES
13	THINGS CHANGE IN YOUR OPERATION. YOU HAVE TO TRY
14	TO WRITE YOUR CEQA DOCUMENT TO ANTICIPATE ALL
15	THOSE CHANGES. THEN YOU HAVE TO GO BACK AND
16	REVISE YOUR RDSI AND YOUR CLOSURE PLAN TO ADDRESS
17	ANY ENVIRONMENTAL MITIGATION MEASURES YOU INCLUDED
18	IN THOSE IN YOUR CEQA DOCUMENT SO THAT EVERY-
19	THING IS ALL UP TO THE MINUTE EXACTLY RIGHT.
20	AND THAT IS A LOT MORE CHALLENGING
21	THAN YOU MAY REALIZE BECAUSE YOU GET NEW
22	REGULATIONS, YOU WANT TO CHANGE YOUR OPERATIONS

FOR VARIOUS REASONS, IT'S VERY DIFFICULT TO GET A

SNAPSHOT IN ONE TIME WHEN WE CAN SIT BEFORE YOU

WHERE EVERYTHING IS A HUNDRED PERCENT ACCURATE.

23

24

25

Τ	I THINK WE HAVE DONE THAT WITH THIS
2	PERMIT APPLICATION EVEN THROUGH ALL THE
3	DIFFICULTY. NOW STANFORD RANCH WANTS TO COME IN
4	AT THE VERY LAST MINUTE AND TRY TO CONVINCE YOU
5	THAT THERE'S SIGNIFICANT NEW INFORMATION THAT YOU
6	SHOULD CONSIDER. I'D LIKE TO ARGUE WHY, ALTHOUGH
7	THERE MAY BE SOME NEW INFORMATION, THERE WILL
8	ALWAYS BE NEW INFORMATION. THIS IS NOT
9	SIGNIFICANT NEW INFORMATION.
10	FIRST OF ALL, A LITTLE MORE
11	BACKGROUND. WE PREPARED A GAS MONITORING MASTER
12	PLAN, WHICH WAS APPROVED OCTOBER 1992. WE HAVE
13	BEEN FOLLOWING THAT GAS MONITORING MASTER PLAN
14	VERY CAREFULLY. WE SPENT \$1.3 MILLION ON A
15	PERIMETER SYSTEM TO COLLECT THAT GAS. THAT
16	OBVIOUSLY TAKES SOME TIME TO DEVELOP A CONTRACT OF
17	THAT SCOPE AND GET THE CONSTRUCTION WORK DONE.
18	THIS SYSTEM SO FAR HAS BEEN VERY
19	SUCCESSFUL IN REDUCING THE GAS THAT'S MIGRATING
20	OFF SITE; WHEREAS, WE WERE GETTING READINGS AS
21	HIGH AS 87 PERCENT METHANE PRIOR TO INSTALLATION
22	OF THE SYSTEM, WE'RE NOW GETTING THE READINGS THAT
23	DAVE MENTIONED. SOME MONTHS WE GET HUNDRED
24 25	PERCENT COMPLIANCE; SOME MONTHS WE HAVE A FEW WELLS HERE AND THERE THAT RANGE BETWEEN 5 AND 10

Τ	PERCENT.
2	WE EXPECT AND WE EXPECTED WHEN WE
3	STARTED THIS WHOLE PROCESS THAT THAT WOULD BE THE
4	CASE FOR A PERIOD OF TIME. WE DID NOT EXPECT THAT
5	ONE MONTH AFTER WE INSTALL THE PERIMETER SYSTEM
6	THE PROBLEM WOULD BE RESOLVED. WE EVEN WITHIN
7	OUR ORIGINAL PLAN, WE HAD A CONTINGENCY IF WE
8	CONTINUED TO HAVE PROBLEMS EVEN WITH INSTALLATION
9	OF THE PERIMETER SYSTEM, AND THAT IS THE INFILL
10	SYSTEM WHICH DAVE HAS MENTIONED, WHICH WE'RE NOW
11	GOING TO PROCEED WITH.
12	TO SUM UP, WE FEEL LIKE THE GAS
13	SYSTEM, WE'VE MADE SIGNIFICANT PROGRESS TOWARDS
14	RESOLVING THAT PROBLEM. WE'VE GOT A STIPULATED
15	ORDER IN PLACE NOW THAT'S GOING TO HOLD THE
HAMMER	
16	OVER OUR HEAD TO MAKE SURE WE GET INTO A HUNDRED
17	PERCENT COMPLIANCE. WE FEEL THAT THAT'S NOT AN
18	ISSUE. THERE'S NO SIGNIFICANT NEW INFORMATION
19	OVER THE LAST FEW MONTHS UNLESS YOU WANT TO
20	CONSIDER THE DECEMBER READING OF A HUNDRED
PERCEN'	Г
21	COMPLIANCE AS SIGNIFICANT NEW INFORMATION.
22	I'D ALSO LIKE TO ADD THAT NO GAS
IN	

23	EXCESS	S OF	5 1	PERCENT	HAS	EVER	BEEN	REC	ORDED	ON	OR
24	NEAR S	SANFO	DRD	RANCH	PROP	ERTY	LINE,	AT	LEAST	' BY	-
OUR 25	CONSUI	LTANI	rs	OR OUR	ENGI	NEERS	١.				

Τ	I ALSO THINK THAT STANFORD IT'S
2	RIDICULOUS FOR STANFORD RANCH TO ARGUE THAT WE
3	HAVE BEEN CONSISTENTLY OUT OF COMPLIANCE AND AT
4	THE SAME TIME SAY THAT THERE'S SIGNIFICANT NEW
5	INFORMATION ABOUT GAS. THEY'RE SAYING THEY'VE
6	ALWAYS KNOWN IT'S A PROBLEM, EVERYONE HAS ALWAYS
7	KNOWN THERE IT'S A PROBLEM, HOW CAN IT BE
8	SIGNIFICANT NEW INFORMATION?
9	BOTH THE GAS THE GAS AND WATER
10	PROBLEMS, TO THE EXTENT THEY EXIST, WERE CREATED
11	BY LANDFILLING WHICH OCCURRED IN THE EARLY 1980S.
12	THESE WILL REMAIN AS ISSUES REGARDLESS OF WHETHER
13	WE CLOSE OUR FACILITY TODAY. FAILURE FOR US TO
14	OBTAIN THIS REVISED PERMIT ONLY MAKES IT MORE
15	DIFFICULT TO PUT IN PLACE THE CONTROL MEASURES
16	THAT WILL TAKE CARE OF THE PROBLEM. AND AS
DAVE	
17	HAS MENTIONED, SOLUTION TO THE PROBLEMS ARE
PART	
18	OF OUR PERMIT APPLICATION. WE WANT TO PUT ON
THE	
19	FINAL COVER AND WE WANT TO PUT IN THE INFILL
20	WELLS.
21	TO SUM UP, WE REALLY WANT TO GET
OUR	

- PERMIT TODAY. WE THINK THAT ANY ADDITIONAL

 DELAYS

 WOULD BE TOTALLY NONPRODUCTIVE. WE'VE HEARD

 ALL

 OF THESE ARGUMENTS BEFORE. YOUR STAFF HAS
- HEARD
 25 THEM AND CONSIDERED THEM. OUR BOARD, WHEN THEY

- 1 APPROVED THE EIR, HAD HEARD THESE ARGUMENTS AND
- 2 CONSIDERED THEM. ANY FURTHER DELAYS WILL ONLY
- 3 MAKE THE POTENTIAL FOR SOMETHING NEW TO CHANGE
- 4 MORE LIKELY AND WILL ONLY ALLOW STANFORD RANCH TO
- 5 WASTE A LOT OF OUR STAFF TIME AND LOT OF YOUR
- 6 PEOPLE'S STAFF TIME.
- 7 I HAVE IN THE AUDIENCE HERE WITH ME
- 8 TODAY TO ANSWER ANY ADDITIONAL QUESTIONS YOU HAVE
- 9 OUR ENGINEERING CONSULTANT, TOM HOLDRIDGE OF
- 10 HOLDRIDGE & KULL. TO THE EXTENT THAT YOU FEEL
- 11 IT'S NECESSARY TO TALK ABOUT WATER QUALITY ISSUES,
- 12 HE CAN HELP ADDRESS THOSE. OUR ATTORNEY, TIM
- 13 TAYLOR, IS IN THE AUDIENCE AND OUR EIR PREPARER,
- 14 DOUG BROWN, IS IN THE AUDIENCE. THANK YOU VERY
- 15 MUCH.
- 16 CHAIRMAN PENNINGTON: QUESTIONS?
- 17 BOARD MEMBER FRAZEE: THE PERMIT CALLS
- FOR A REDUCTION IN THE FOOTPRINT OF THE LANDFILL;
- 19 IS THAT CORRECT?
- 20 MR. DICKINSON: THAT'S ACTUALLY ALREADY
- 21 TAKEN PLACE BECAUSE WE TOOK A PORTION OF THE AREA
- 22 FOR OUR MATERIAL RECOVERY FACILITY.
- 23 BOARD MEMBER FRAZEE: SO THAT'S THE
- 24 ACTUAL REDUCTION. THE PROPERTY PERIMETERS HAVE
- 25 NOT CHANGED.

- 1 MR. DICKINSON: NO.
- 2 BOARD MEMBER FRAZEE: THE AREAS IN WHICH
- 3 YOU'VE HAD HIGH GAS READINGS HAVE BEEN ON THE
- 4 EXTREME NORTH OF THE PROPERTY?
- 5 MR. DICKINSON: I BELIEVE THEY HAVE BEEN
- 6 THE EAST.
- 7 BOARD MEMBER FRAZEE: THAT'S WHERE THE
- 8 OLD CELLS ARE.
- 9 MR. DICKINSON: EAST AND THE WEST.
- 10 BOARD MEMBER FRAZEE: I'M ORIENTING THE
- 11 MAP HERE.
- 12 MR. DICKINSON: NORTHEAST AND NORTHWEST,
- 13 I SHOULD SAY. YES. YOU COULD CHARACTERIZE THEM
- 14 GENERALLY AS BEING IN THE NORTH PORTION.
- 15 BOARD MEMBER FRAZEE: THE PLAN OF
- 16 DEVELOPMENT MOVES SOUTHWARD ON THE SITE.
- MR. DICKINSON: YES.
- BOARD MEMBER FRAZEE: AND ALL THOSE NEW
- 19 CELLS WILL BE SUBTITLE D STANDARDS WITH LINERS AND
- 20 WOULD TEND, THEN, TO HAVE A BLOCKING EFFECT OF ANY
- 21 OLD GAS PROBLEMS THAT EXIST TO THE NORTH OF THAT.
- MR. DICKINSON: I BELIEVE THAT TO BE THE
- 23 CASE ALTHOUGH I'M NOT AN ENGINEER.
- 24 BOARD MEMBER FRAZEE: I'M NOT EITHER.
- 25 I'M JUST SUPPOSING THAT WHEN YOU PUT A LINER 40

- 1 FEET DEEP IN THE GROUND, IT'S GOING TO PREVENT --
- 2 IF IT PREVENTS GAS FROM ESCAPING, IT ALSO PREVENTS
- 3 IT FROM MIGRATING, I WOULD HAVE TO ASSUME.
- 4 ON LAND USE IN THIS AREA, DOES
- 5 PLACER COUNTY HAVE A BUFFER AREA, A NONRESIDENTIAL
- 6 BUFFER AREA AROUND?
- 7 MR. DICKINSON: YES. AND THAT'S, OF
- 8 COURSE, THE BONE OF CONTENTION HERE. I BELIEVE IT
- 9 WAS APRIL 1994 WE WENT TO -- WHILE OUR PLACER
- 10 BOARD OF SUPERVISORS WAS CONSIDERING THE GENERAL
- 11 PLAN, WE ASKED, STAFF AT THE WESTERN PLACER

WASTE

- 12 MANAGEMENT AUTHORITY ASKED TO PUT IN PLACE A ONE
- 13 MILE ZONE AROUND THE LANDFILL IN WHICH HOUSES
- 14 COULD NOT BE DEVELOPED. SO IT'S NOT A BUFFER TO
- 15 THE EXTENT THAT OTHER TYPES OF DEVELOPMENT CAN'T
- 16 OCCUR. BUT THAT WAS APPROVED AND IS PART OF OUR
- 17 GENERAL PLAN NOW.
- 18 BOARD MEMBER FRAZEE: I THINK THAT'S

ALL

- 19 I HAVE.
- 20 CHAIRMAN PENNINGTON: THANK YOU. ANY
- 21 QUESTIONS? OKAY. THANK YOU. NEXT WE'LL HAVE
- 22 BARBARA SCHUSSMAN.
- 23 LET ME FIRST APOLOGIZE TO YOU FOR
- 24 GIVING YOU A STARTLE THIS MORNING. I DON'T

THINK

25 MY COFFEE HAD KICKED IN YET.

MS. SCHUSSMAN: THAT'S OKAY. MINE HAD, 1 SO I ROSE QUICKLY. GOOD MORNING ONCE AGAIN. 2 3 NAME IS BARBARA SCHUSSMAN. I REPRESENT PLACER RANCH INCORPORATED. WE'VE BEEN CALLED STANFORD 4 RANCH IN THE PAST. STANFORD RANCH WAS SOLD TO 5 6 ANOTHER COMPANY. PLACER RANCH IS THE COMPANY THAT OWNS THE PROPERTY IMMEDIATELY SOUTH OF THE 7 LANDFILL, AND I ALSO NOTE THAT OUR PROPERTY 8 EXTENDS UP AND IS ALSO EAST OF THE LANDFILL. 9 10 PLACER RANCH HAS RECEIVED APPROVALS 11 FROM THE COUNTY TO SUBDIVIDE AND DEVELOP ONE PORTION OF ITS PROPERTY FOR INDUSTRIAL AND 12 13 COMMERCIAL USES. CURRENTLY PLACER RANCH IS WORKING WITH THE COUNTY ON PLANS TO BUILD AN 14 AMPHITHEATER ON THE PROPERTY. THE AMPHITHEATER 15 16 PROPERTY IS THE PROPERTY NOT ONLY TO THE SOUTH OF 17 THE LANDFILL, BUT ALSO TO THE EAST OF THE 18 LANDFILL. 19 BEFORE ANY USE CAN BE MADE OF PLACER 20 RANCH'S PROPERTY, THE LANDFILL MUST BECOME A GOOD 21 NEIGHBOR. WE MUST ENSURE THAT THE ENVIRONMENTAL 22 LAWS ARE FOLLOWED AND THAT THE HEALTH AND SAFETY OF THE PEOPLE ON THIS PROPERTY WILL BE

PROTECTED.

24	AS	THE	BOA	ARD	IS	AWARE,	THE	LANI	OFILL	HAS	BEEN	1
25	VIC	DLAT]	ING	ENV	7IRC	ONMENTAL	LAV	NS S	INCE	1992	AND	HAS

- 1 BEEN VIOLATING THE TERMS OF ITS SOLID WASTE
- 2 FACILITIES PERMIT FOR MANY YEARS.
- 3 THE GENERAL COURSE OF ACTION TAKEN
- 4 BY THE COUNTY SEEMS TO BE TO DISREGARD THE RULES
- 5 IN PLACE AND THEN WHEN THEY'RE FOUND IN VIOLATION,
- 6 TO DEVELOP A SCHEDULE FOR COMPLIANCE. WE'VE YET
- 7 TO SEE ANY REAL COMPLIANCE. METHANE GAS TRAVELING
- 8 OFF SITE CONTINUES TO BE AT EXPLOSIVE LEVELS.
- 9 YOU'VE JUST HEARD FROM THE LEA THAT LEVELS ARE UP
- 10 TO 10 PERCENT. ANYTHING ABOVE 5 PERCENT IS
- 11 EXPLOSIVE.
- 12 THE 1994 STIPULATED ORDER BY THE LEA
- 13 REQUIRED THE LANDFILL TO BRING ITS OPERATIONS INTO
- 14 COMPLIANCE BY 1995. THAT DIDN'T HAPPEN. THE
- 15 LANDFILL DID BUILD A GAS CONTROL SYSTEM. HOWEVER,
- 16 WITH THAT GAS CONTROL SYSTEM FULLY OPERATIONAL,
- 17 LEVELS STILL EXCEED 5 PERCENT AT THE BORDERS.
- 18 MONITORING HAS GONE ON FOR ONE YEAR. LEVELS WERE
- 19 STILL FOUND IN EXCESS AND THE AUTHORITY DID
- 20 ABSOLUTELY NOTHING.
- 21 IT WAS NOT UNTIL STAFF FROM THIS
- 22 BOARD CONTACTED THE LEA TO SAY YOU NEED TO TAKE
- 23 ENFORCEMENT ACTION THAT 96-01 WAS ISSUED. THE
- 24 SCHEDULE OF COMPLIANCE IN 96-01 DOES NOTHING.

ALL

THAT THAT SCHEDULE DOES IS SAY PROCEED WITH THE

- CLOSURE PLANS THAT YOU WERE ALREADY GOING TO 1 2 PROCEED WITH. NO ACTION NEEDS TO OCCUR UNTIL 3 SEPTEMBER OF THIS YEAR. COMPLIANCE DOES NOT HAVE 4 TO BE REACHED UNTIL LATE 1998. 5 THIS HAS BEEN A SITUATION THAT'S BEEN OUT OF COMPLIANCE FOR YEARS. COMPLIANCE 6 NEEDS TO OCCUR MORE QUICKLY. THERE ARE NO 7 8 ASSURANCES THAT ANY PROGRAM IN THAT STIPULATED IN FACT, THE LANDFILL'S OWN 9 ORDER WILL WORK. 10 EXPERTS HAVE STATED IN THEIR REPORTS AS RECENTLY AS NOVEMBER OF 1996 THAT THEY DON'T KNOW WHY THE 11 METHANE GAS LEVELS HAVE NOT BEEN BROUGHT DOWN TO 12 13 COMPLIANCE LEVELS. 14 IT IS NOT THE GOAL OF PLACER RANCH TO HARASS THE LANDFILL OR TO SHUT DOWN 15 OPERATIONS. IN FACT, THERE ARE MANY ASPECTS OF THE NEW PERMIT 16 17 THAT WE FULLY SUPPORT. WE SUPPORTED PUTTING IN 18 PLACE THE GAS CONTROL SYSTEM. WE SUPPORT BERMS. 19 WE SUPPORT ANY ACTIVITIES THAT WILL REDUCE 2.0 EXTERNAL IMPACTS. BUT WE NEED TIME. WE NEED TIME
- 23 ENVIRONMENT AND WILL PROTECT PLACER RANCH'S

TO WORK WITH THE LEA AND THE AUTHORITY TO DEVELOP

CONDITIONS AND STANDARDS THAT WILL PROTECT THE

21

22

24	INTERESTS.					
25		THE	PROPOSED	SOLID	WASTE	FACILITY

- 1 PERMIT EXPANDS DAILY TONNAGE LEVELS TO 1200 TONS
- 2 PER DAY. THE CURRENT PERMIT ALLOWS 315 TONS PER
- 3 DAY. STIPULATED ORDER 94-01 AUTHORIZES 900 TONS
- 4 PER DAY. THIS PERMIT EXPANDS OPERATIONS FURTHER.
- 5 THE PERMIT ALSO AUTHORIZES NEW CONSTRUCTION AND
- 6 THE RECEIPT OF DESIGNATED WASTES. DESIGNATED
- 7 WASTES ARE WASTES OTHER THAN THE NONHAZARDOUS
- 8 CLASS III WASTES.
- 9 THE EIR FOR THE LANDFILL SAYS THAT
- 10 EXPANSION OF OPERATIONS UNDER THIS PERMIT WILL
- 11 INCREASE THE POTENTIAL FOR GAS LEVELS EXCEEDING 5
- 12 PERCENT. BUT WHAT THE EIR FOUND WAS THAT THE GAS
- 13 CONTROL SYSTEM BUILT IN 1995 WOULD MITIGATE THAT
- 14 IMPACT TO A LEVEL OF NONSIGNIFICANCE. THE EIR
- 15 SAID THE GAS CONTROL SYSTEM WILL WORK, SO WE DON'T
- 16 HAVE A PROBLEM. WE KNOW NOW THAT THAT'S NOT TRUE.
- 17 THE GAS CONTROL SYSTEM HAS NOT WORKED. WE DO HAVE
- 18 A PROBLEM.
- 19 IT'S WELL KNOWN THAT PLACER RANCH
- 20 HAS OUTSTANDING LITIGATION AGAINST THE LANDFILL.
- 21 WE'VE BROUGHT A NUISANCE ACTION TO TRY TO CONVINCE
- 22 THE LANDFILL TO REDUCE ITS EXTERNAL IMPACTS, BUT
- 23 LITIGATION WILL NOT SOLVE THESE PROBLEMS.
- 24 TO THAT END, PLACER RANCH HAS HIRED
- 25 AN EXPERT CONSULTANT IN GEOLOGY AND HYDROGEOLOGY

- 1 TO TRY TO HELP COME UP WITH CONDITIONS AND
- 2 MONITORING MEANS THAT WILL REDUCE GAS LEVELS AND
- 3 GROUNDWATER PROBLEMS TO COMPLIANCE LEVELS. AGAIN,
- 4 THE LANDFILL'S OWN EXPERTS SAY THEY DO NOT KNOW
- 5 WHY THE GAS CONTROL SYSTEM HAS NOT WORKED. WE
- 6 CANNOT HAVE LEVELS EXCEEDING 5 PERCENT INTO LATE
- 7 1998.
- 8 WHY WEREN'T WE HERE EARLIER? WE HAD
- 9 NO NOTICE OF THIS BOARD'S COMMITTEE MEETING TO
- 10 ADDRESS THIS PERMIT UNTIL LESS THAN 24 HOURS
- 11 BEFORE THE MEETING. IT WAS AT THAT POINT THAT WE
- 12 RECEIVED NOTICE THAT THE BOARD WAS GOING TO TAKE
- 13 ACTION AND WE RECEIVED A DRAFT PERMIT.
- 14 DURING THE CEOA PROCESS THAT THE
- 15 COUNTY HAS ALLUDED TO IN JULY, WHEN WE WERE
- 16 REVIEWING THE FINAL EIR, THE MOST RECENT REPORT
- 17 HAD SAID GAS LEVELS WERE DOWN TO COMPLIANCE
- 18 LEVELS. SINCE THAT TIME WE'VE LEARNED THAT THE
- 19 GAS CONTROL SYSTEM HAS NOT WORKED AND GAS EXCEEDS
- 20 THE 5-PERCENT LEVEL. WE DID NOT KNOW THAT. WE
- JUST GOT THE FOURTH QUARTER MONITORING REPORT FROM
- THE LANDFILL DATED JANUARY 15TH YESTERDAY. WE
- JUST GOT ACCESS TO FILES HAVING THE GAS

REPORTS

- TWO DAYS AGO.
- 25 WE COULD NOT APPEAR AT THE

1 TING COMMITTEE ON SUCH SHORT NOTICE AND MAKE 2 INTELLIGIBLE COMMENTS. WE ASKED THE LEA TO 3 CONTINUE THE MEETING. WE ASKED THE AUTHORITY TO 4 WAIVE APPLICABLE TIME LINES SO THAT WE COULD HAVE 5 A CHANCE TO BE PART OF THIS PROCESS. WE ASKED THE 6 BOARD STAFF FOR A CONTINUANCE OF THIS MEETING. HAVE BEEN TOLD THAT ONLY THE AUTHORITY CAN WAIVE 7 8 THE APPLICABLE TIME LINES. THE AUTHORITY HAS 9 REFUSED. 10 THE ONLY WAY THAT WE CAN PROTECT THE 11 ENVIRONMENT AND OUR CLIENTS' INTERESTS IS FOR THE 12 AUTHORITY TO VOLUNTARILY WAIVE THE TIME LINES SO 13 THAT WE CAN WORK TO COME UP WITH CONDITIONS THAT WILL REDUCE THESE GAS LEVELS TO COMPLIANCE LEVELS 14 15 MUCH MORE OUICKLY OR TO HAVE CONDITIONS THAT SAY 16 THAT EXPANSION ACTIVITIES, MORE TONNAGE, CANNOT BE 17 RECEIVED UNTIL GAS LEVELS ARE UNDER COMPLIANCE. IF THE AUTHORITY WILL NOT VOLUNTAR-18 19 ILY WAIVE THESE TIME LINES, OUR ONLY ALTERNATIVE 20 IS TO REQUEST THAT THE BOARD OBJECT TO THE PERMIT 21 SO THAT IT GOES BACK TO THE LEA TO BE REWRITTEN. 22 WE ALSO NOTE THAT THE DEADLINE FOR 23 ACTION ON THIS PERMIT IS ACTUALLY FEBRUARY 8TH, 24 AND IT IS POSSIBLE FOR THE BOARD TO TAKE THIS 25 MATTER UNDER SUBMISSION TO FURTHER CONSIDER OUR

1 COMMENTS. 2 THE GROUNDS FOR OUR LEGAL OBJECTIONS 3 AND THIS BOARD'S AUTHORITY TO OBJECT TO THE PERMIT 4 ARE SPELLED OUT IN THE LETTER THAT YOU'VE RECEIVED FROM MY LAW FIRM. I WILL GO OVER THE POINTS VERY 5 BRIEFLY. THE FIRST ONE IS THAT UNDER PUBLIC 6 7 RESOURCES CODE 44009, THE BOARD IS AUTHORIZED TO OBJECT TO THE PERMIT IF THE PERMIT IS NOT 8 9 CONSISTENT WITH STATE MINIMUM STANDARDS. THE 10 PERMIT EXPANDS LANDFILL OPERATIONS. EXPANDED LANDFILL OPERATIONS INCREASE METHANE GAS. THAT'S 11 WHAT THE EIR SAYS. 12 13 THIS PERMIT IS NOT CONSISTENT WITH 14 STATE MINIMUM STANDARDS. THE LANDFILL IS IN 15 VIOLATION OF STATE MINIMUM STANDARDS. THIS PERMIT DOES NOTHING TO FURTHER STATE MINIMUM STANDARDS. 16 IT'S WELL WITHIN THE JURISDICTION OF THE BOARD TO 17 OBJECT TO THE PERMIT ON THIS GROUND. 18 OUR SECOND POINT IS THAT INADEQUATE 19 2.0 WATER QUALITY INFORMATION IS INCLUDED IN THE 21 APPLICATION PACKET. WE ARE FULLY AWARE THAT THIS 2.2 IS THE JURISDICTION OF THE REGIONAL WATER QUALITY CONTROL BOARD; HOWEVER, THE REGULATIONS WHICH THIS 23

BOARD IS AUTHORIZED TO ENFORCE REQUIRE FULL ENVIRONMENTAL INFORMATION IN THE APPLICATION

24

25

- 1 PACKET. THE OLD WDR'S DO NOT PROVIDE THAT
- 2 INFORMATION, AND THE EIR, AS WE EXPLAINED IN OUR
- 3 COMMENT LETTER, IS DEFICIENT IN THIS REGARD.
- 4 THE EIR DOES NOT INCLUDE ANALYSIS OF
- 5 GROUNDWATER CONTAMINATION IN ONE OF THE WELLS IN
- 6 WHICH CONTAMINATION HAS BEEN FOUND, AND THE
- 7 AUTHORITY'S OWN CORRECTIVE ACTION PROGRAM STATES
- 8 THAT FURTHER MONITORING SHOULD OCCUR IF GROUND-
- 9 WATER CONTAMINATION REMAINS AT CONSISTENT LEVELS.
- 10 GROUNDWATER CONTAMINATION HAS REMAINED AT THOSE
- 11 LEVELS.
- 12 THE LANDFILL IS VIOLATING ITS HEIGHT
- 13 RESTRICTIONS. AGAIN, THIS IS A REASON THAT THE
- 14 BOARD CAN OBJECT TO THE PERMIT.
- 15 PUBLIC RESOURCES CODE SECTION 44009
- 16 STATES THAT THE BOARD CAN OBJECT TO THE PERMIT IF
- 17 DIVERSION REQUIREMENTS ARE NOT BEING MADE. WE
- 18 FOUND NO EVIDENCE IN THE RECORD THAT DIVERSION
- 19 REQUIREMENTS ARE BEING MET. THE BOARD IS
- 20 AUTHORIZED TO OBJECT TO THE PERMIT ON THIS GROUND.
- 21 AS THE BOARD IS AWARE, THE LANDFILL
- 22 HAS APPLIED FOR APPROVAL OF A NEW RDSI. IT HAS
- 23 NOT BEEN APPROVED. AGAIN, THIS IS A REQUIREMENT
- OF THE APPLICATION PACKET, AND IT'S GROUNDS FOR
- 25 THE BOARD TO OBJECT TO THE PERMIT.

1	PUBLIC RESOURCES CODE 500.5 STATES
2	THAT NO EXPANSION OF LANDFILLS SHALL BE PERMITTED
3	UNLESS CERTAIN FINDINGS ARE MADE. ONE OF THOSE
4	FINDINGS IS A FINDING BY THE COUNTY OF CONSISTENCY
5	WITH THE GENERAL PLAN. THERE'S NO EVIDENCE IN THE
6	RECORD THAT SUCH A FINDING HAS BEEN MADE BY THE
7	COUNTY. THE ONLY EVIDENCE THAT PLACER RANCH HAS
8	FOUND IS A MEMO FROM COUNTY STAFF. THAT IS NOT A
9	FINDING BY THE COUNTY. ALSO, A SECOND FINDING
10	MUST BE MADE THAT THE LANDFILL HAS BEEN DESIGNATED
11	IN THE GENERAL PLAN FOR SOLID WASTE FACILITIES.
12	THE CURRENT GENERAL PLAN DOES NOT SO DESIGNATE.
13	THE PUBLIC RESOURCES CODE AUTHORIZES
14	THIS BOARD TO OBJECT AGAIN FOR FAILURE TO MEET
15	STATE MINIMUM STANDARDS. ONE OF THOSE STANDARDS
16	IS PROVIDING FINANCIAL LIABILITY ASSURANCES.
17	WE'VE SEEN NO EVIDENCE THAT SUCH ASSURANCES HAVE
18	BEEN PROVIDED.
19	AGAIN, STATE MINIMUM STANDARDS
20	REQUIRE THE LANDFILL TO PROVIDE CLOSURE COST
21	ASSURANCES. WE'VE SEEN NO EVIDENCE THAT SUCH
22	ASSURANCES HAVE BEEN PROVIDED. IN FACT, THIS
23	BOARD IN THE PAST HAS EXPRESSED ITS CONCERN
ABOUT	
24 25	THE ACCURACY OF THE AUTHORITY'S CLOSURE COST ESTIMATES.

1	ONE OF THE REQUIREMENTS OF THE
2	PUBLIC RESOURCES CODE IS ADEQUATE PUBLIC
3	PARTICIPATION IN THE PROCESS REGARDING THIS
4	PERMIT. WE HAVE BEEN DENIED ADEQUATE PUBLIC
5	PARTICIPATION. WE HAVE RECEIVED VERY SHORT NOTICE
6	OF THIS APPLICATION. AND WE RECEIVED NO NOTICE, I
7	NOTE, OF THE LEA'S CONSIDERATION OF THIS APPROVAL.
8	I HAVE ALSO INCLUDED SPECIFIC
9	COMMENTS RELATED TO CEQA. THE BOARD IS ACTING AS
10	A RESPONSIBLE AGENCY WHEN IT LOOKS AT THIS PERMIT.
11	IT MUST DETERMINE WHETHER THE PERMIT WHETHER
12	THE EIR PREVIOUSLY PREPARED IS ADEQUATE FOR ITS
13	USE. WHAT THAT MEANS IN A PRACTICAL SENSE IS THAT
14	THE BOARD NEEDS TO DETERMINE WHETHER THE EIR IS
15	COMPLETE.
16	IN THIS CASE THE EIR IS NOT
17	COMPLETE. UNDER CEQA A SUBSEQUENT EIR IS
18	REQUIRED. A SUBSEQUENT EIR IS REQUIRED IF
19	SUBSTANTIAL CHANGES IN CIRCUMSTANCES OCCUR OR NEW
20	INFORMATION SHOWS THAT THE PROJECT WILL HAVE
21	SIGNIFICANT EFFECTS NOT DISCUSSED IN THE EIR.
THE	
22	STUDIES SINCE JULY 1996 SHOWING THAT THE GAS
23	RECOVERY SYSTEM HAS NOT BROUGHT GAS LEVELS INTO
24	COMPLIANCE IS NEW INFORMATION REQUIRING A

1	AGAIN, THE EIR SAID THE GAS CONTROL				
2	SYSTEM WOULD MITIGATE THE IMPACTS OF THE PROJECT				
3	TO A LEVEL OF TO A LESS THAN SIGNIFICANT LEVEL.				
4	THE GAS CONTROL SYSTEM HAS NOT. THIS NEEDS TO BE				
5	FURTHER STUDIED IN THE EIR. THE IMPACT IS MORE				
6	SIGNIFICANT THAN STATED IN THE EIR.				
7	WE HAVE ALSO INCLUDED THE				
8	INFORMATION FOR THE BOARD'S CONSIDERATION				
9	REGARDING GROUNDWATER CONTAMINATION. THE EIR				
10	SPECIFICALLY SAID THAT NO VOC'S WERE FOUND IN WELL				
11	MW11. WE HAVE SINCE LEARNED THAT VOC'S WERE				
12	INDEED FOUND IN MW11. THE EIR IS WRONG IN THIS				
13	REGARD AND A SUBSEQUENT EIR MUST BE PREPARED.				
14	THE BOARD IS ALSO AUTHORIZED UNDER				
15	CEQA TO DISAPPROVE THE PERMIT BASED UPON THE				
16	INFORMATION IN THE EIR. THE EIR CONTAINS FULL				
17	INFORMATION OF THE IMPACTS OF THIS PROJECT, AND				
18	THE BOARD CAN DISAPPROVE THE PERMIT BASED UPON				
19	THOSE IMPACTS.				
20	FINALLY, A RESPONSIBLE AGENCY UNDER				
21	CEQA MUST ADOPT SPECIFIC FINDINGS FOR EACH				
22	SIGNIFICANT EFFECT OF THE PROJECT. THOSE				
FINDINGS					
23	HAVE NOT BEEN MADE.				
24	THE REGULATION OF THIS LANDFILL IS				

Α

- 1 IS OWNED BY A JOINT POWERS AUTHORITY OF WHICH THE
- 2 COUNTY IS THE KEY PLAYER. THIS COUNTY IS
- 3 REGULATED BY AN ENFORCEMENT AGENCY THAT IS THE
- 4 COUNTY. THE ONLY AGENCY THAT CAN INDEPENDENTLY
- 5 REVIEW THIS PERMIT IS THIS BOARD.
- THAT IS WHY WE ARE BEFORE THIS
- 7 BOARD. THAT IS WHY WE ASK THIS BOARD TO REQUEST
- 8 THAT THE AUTHORITY VOLUNTARILY WAIVE THE TIME
- 9 LINES SO THAT WE CAN DISCUSS FURTHER CONDITIONS.
- 10 AND THAT IS WHY IF THE AUTHORITY DOES NOT WAIVE
- 11 THOSE TIME LINES, WE ASK THAT THIS BOARD OBJECT TO
- 12 THE PERMIT.
- 13 THAT CONCLUDES MY REMARKS AND, OF
- 14 COURSE, I WILL ANSWER QUESTIONS.
- BOARD MEMBER CHESBRO: I HAVE A COUPLE
- 16 QUESTIONS I'D LIKE STAFF TO RESPOND TO THE POINTS
- 17 BROUGHT UP. BEFORE I DO, THIS IS NOT TO DEFLECT
- 18 YOU FROM YOUR REQUEST TO THE BOARD, BUT THIS IS
- 19 ANOTHER OPTION IN THE LISTING OF OPTIONS, AND
- THERE IS IN THE LAW A PROCESS FOR APPEALING
- 21 CONDITIONS AT THE LOCAL LEVEL THROUGH AN APPEALS
- 22 BODY AT THE COUNTY.
- 23 MS. SCHUSSMAN: WE UNDERSTAND THAT. AND
- 24 AGAIN, WE'VE HAD LITTLE SUCCESS AT THE LOCAL
- LEVEL.

1 BOARD MEMBER CHESBRO: JUST WANTED TO 2 POINT THAT OUT TO YOU. 3 TWO THINGS THAT TROUBLED ME, AND I 4 FOUND BITS AND PIECES OF THEM IN HERE, BUT I 5 WANTED THEM ON THE RECORD CLARIFIED, GENERAL PLAN б CONSISTENCY AND FINANCIAL ASSURANCE. THERE IS AN ALLEGATION THAT THERE'S NO EVIDENCE OF COMPLIANCE 7 8 WITH EACH OF THOSE. I THINK THERE IS REFERENCE IN9 THE STAFF REPORT THAT THERE IS COMPLIANCE WITH THOSE. I JUST WANTED THAT CLARIFIED. 10 11 MR. ALTMAN: REPRESENTATIVES FROM OUR 12 PLANNING DEPARTMENT HAVE WRITTEN TO THE LEA, ACKNOWLEDGING THAT THE FACILITY'S IN CONFORMANCE 13 14 WITH THE GENERAL PLAN AND THE SURROUNDING ZONING. 15 BOARD MEMBER CHESBRO: FINANCIAL 16 ASSURANCE. 17 MR. ALTMAN: FINANCIAL ASSURANCE, THERE WAS CORRESPONDENCE BETWEEN THE WASTE BOARD'S 18 REVIEW BODY TO YOUR PERMITTING BODY, 19 ACKNOWLEDGING THAT FINANCIAL ASSURANCE HAS BEEN DETERMINED TO 20 BE21 ADEQUATE. 22 BOARD MEMBER CHESBRO: AND THEN I GUESS

THE OTHER QUESTION, AND JUST A CLARIFICATION, IS

23

24 IT MY UNDERSTANDING THAT THE UNITS OF THE

LANDFILL

25 WHERE THE VIOLATIONS EXIST ARE UNITS THAT HAVE

- ALREADY BEEN FILLED AND THERE'S NOT WASTE 1 2 CURRENTLY BEING PUT IN THOSE UNITS OR IS THAT NOT 3 CORRECT? MR. ALTMAN: YOU ARE CORRECT. THESE ARE 4 5 THE FIRST TWO MODULES OF THE LANDFILL THAT WERE б FILLED. 7 BOARD MEMBER CHESBRO: SO THE ADDITIONAL WASTE THAT WOULD BE BROUGHT AS A RESULT OF THIS 8 PERMIT WOULD GO INTO CELLS WHERE THERE ARE NOT 9 10 VIOLATIONS, NOT GAS VIOLATIONS, OR THERE ARE? MR. ALTMAN: AS FAR AS THE INCREASED 11 TONNAGE GOES, THAT IS CORRECT. THE DISCREPANCY ON 12 13 THE HEIGHT ELEVATION, THERE WAS SOME OVERFILLING OF THE LANDFILL NOT IN COMPLIANCE WITH THE 14 APPROVED HEIGHT. AND THIS -- THE WHOLE 15 16 ENVIRONMENTAL DOCUMENT AND PART OF THIS PERMIT IS
- 18 BOARD MEMBER CHESBRO: BUT THE GAS
- 19 COMPLIANCE ISSUE IS IN CELLS THAT ARE ALREADY
- 20 FILLED AND NOT WHERE NEW WASTE WILL BE DEPOSITED
- 21 AS A RESULT OF THIS AMENDMENT?

17

MR. ALTMAN: THAT'S CORRECT.

TO RESOLVE THOSE DEFICIENCIES.

- 23 BOARD MEMBER CHESBRO: THANKS.
- 24 CHAIRMAN PENNINGTON: QUESTIONS?
- 25 BOARD MEMBER RELIS: JUST FOLLOWING ON

THAT POINT, THEN, COULD I CONCLUDE, AND MAYBE YOU 1 STATED THIS EARLIER, IF YOU WERE BRINGING IN 2 3 ADDITIONAL MATERIAL, IT WOULD NOT EXACERBATE THE 4 EXISTING -- PREEXISTING GAS PROBLEM? IS THAT YOUR 5 CONCLUSION? WE'RE NOT -- IN OTHER WORDS, APPROVAL, CONCURRENCE IN THIS PERMIT, BRINGING 6 MORE TONNAGE IN WILL NOT CONTRIBUTE TO THE GAS 7 8 PROBLEM THAT ALREADY EXISTS? IS THAT CLEAR? 9 MR. ALTMAN: AS YOU ARE WELL AWARE, WHEN 10 GAS -- WHEN WASTE DECOMPOSES, YOU DO HAVE THE DEVELOPMENT OF LANDFILL GAS. SO THERE WILL BE GAS 11 THAT IS A RESULT OF THE DECOMPOSITION OF THE NEW 12 13 WASTE. HOWEVER, THE MODULES YET TO BE FILLED, 14 WHICH WILL BE RECEIVING THE INCREASED TONNAGE, ARE 15 NOT IN THE CURRENT VICINITY OF THE GAS VIOLATIONS 16 WE'RE CURRENTLY SEEING. SO I DON'T ANTICIPATE 17 THAT THAT GAS WILL FURTHER EXACERBATE THAT 18 PROBLEM. I THINK, IN FACT, BECAUSE OF THE NEW 19 LINER, SUBTITLE D LINERS AND SO FORTH, THE GAS IN 20 THE NEW AREAS TO BE FILLED PROBABLY WILL BE CONTROLLED EVEN MORE EFFICIENTLY. 21 22 BOARD MEMBER RELIS: JUST ANOTHER 23 OBSERVATION. NOTING I KNOW THAT THE PARTY BEFORE

US DOESN'T TAKE MUCH PROBABLY SATISFACTION FROM

THIS, BUT THE CONTROL OF GAS IS NOT AN OVERNIGHT

24

1 PHENOMENA. I MEAN WE DON'T TYPICALLY SEE 2. SITUATIONS WHERE A GAS SYSTEM IS PUT IN AND THE 3 PROBLEM GOES AWAY. OFTEN TAKES YEARS FOR THAT TO 4 OCCUR. AND SO I GUESS THE CONCERN OR THE MATTER 5 FOR THIS BOARD IS TO BE ASSURED THAT THE SYSTEM THAT IS IN PLACE IS A REASONABLE RESPONSE TO THE 6 GAS PROBLEM THAT DOES EXIST AND KNOWING WHAT WE 7 8 KNOW HAS A STRONG LIKELIHOOD OF ELIMINATING THIS PROBLEM OVER SOME PERIOD OF TIME. 9 10 I DON'T THINK ANY OF US, ANY PARTY KNOWS WHAT THAT TIME FRAME IS EXACTLY. FOR THE 11 DEVELOPER, NEIGHBOR, THE PROBLEM IS, AND WE SEE 12 13 THIS REPEATEDLY, THERE IS A PROBLEM, EVERYBODY ACKNOWLEDGES THE PROBLEM, AND DEVELOPMENT WANTS TO 14 15 SOMETIMES ENCROACH IN THESE AREAS THAT ARE PROBLEM 16 AREAS. AND YOU KNOW, I HAVE LIMITED SYMPATHY FOR 17 THAT WHEN WE HAVE AN EXISTING LANDFILL AND IT'S 18 KNOWN THAT THERE ARE SOME ISSUES THERE, AND THEN 19 THERE'S A DESIRE TO DEVELOP AS CLOSE TO IT AS ONE CAN GET AND THEN THESE CONFLICTS EMERGE. 20 21 I MEAN I CAN'T TELL YOU HOW MANY 22 TIMES WE'VE SEEN THAT, AND THAT'S A LAND USE

SOMETIMES INCOMPATIBILITY ISSUE. IT'S WHY I THINK

SOMETIMES THE ATTEMPTS TO BUFFER THESE AREAS ARE

GOOD BY LOCAL GOVERNMENT BECAUSE THEY LIMIT THAT.

23

24

- 1 BUT THAT'S JUST THIS MEMBER'S OPINION ON THAT 2 ISSUE. 3 MS. SCHUSSMAN: MAY I BRING UP ONE ANSWER 4 TO YOUR EARLIER QUESTION THAT YOU ASKED ABOUT 5 LANDFILL GAS LEVELS? THE ONLY SCIENTIFIC DATA IN THE RECORD, TO MY KNOWLEDGE, IS THE EIR. THE EIR 6 7 DOES SAY THAT EXPANSION OF THE PERMIT HAS THE POTENTIAL TO INCREASE METHANE LEVELS IN NON-8 COMPLIANCE LEVELS. SO TO SAY THAT THE NEW 9 10 ACTIVITY AND THE NEW TONNAGE WON'T EXACERBATE THE 11 PROBLEM IS NOT SUPPORTED IN THE RECORD TO DATE. THE LANDFILL AS A WHOLE IS OUT OF 12 13 COMPLIANCE, NOT JUST A COUPLE OF CELLS. AND 14 AGAIN, THE LANDFILL'S OWN EXPERTS HAVE STATED THAT 15 THEY DON'T KNOW WHY THE GAS CONTROL SYSTEM HAS NOT 16 WORKED. ALSO, AS FAR AS DEVELOPMENT 17 ENCROACHING UPON THE LANDFILL, THE COUNTY HAS SAID 18 THAT THEY WILL BUFFER BY ALLOWING INDUSTRIAL AND 19 20 COMMERCIAL USE. IT'S THAT USE THAT WE NEED TO 21 PROTECT. TO SAY THAT LANDFILLS COULD HAVE 2.2 PROBLEMS AND SO THERE SHOULD BE A COMPLETE BUFFER
- 23 AND NO USE WOULD REQUIRE --
- 24 BOARD MEMBER RELIS: THAT ISN'T WHAT I

25 SAID.

- 1 MS. SCHUSSMAN: -- THE PAYMENT FOR OUR
- 2 PROPERTY. I KNOW. THAT'S THE INTENTION THAT'S
- 3 HERE. IT'S NOT JUST THE RESIDENTIAL USE. IT'S
- 4 ALSO THE INDUSTRIAL AND COMMERCIAL USE THAT SHOULD
- 5 BE ALLOWED TO GO IN.
- 6 CHAIRMAN PENNINGTON: ANY ADDITIONAL
- 7 QUESTIONS? OKAY. THANK YOU. OKAY. READY FOR A
- 8 MOTION. NOBODY IS EXCITED ABOUT MOVING THIS.
- 9 BOARD MEMBER FRAZEE: LET ME SEE WHERE
- 10 THE RESOLUTION IS. MR. CHAIRMAN, I'LL MOVE
- 11 ADOPTION OF RESOLUTION 97-27.
- 12 CHAIRMAN PENNINGTON: I'LL SECOND IT
- 13 THEN. IT'S BEEN MOVED AND SECONDED. ANY FURTHER
- 14 DISCUSSION? IF NOT, WILL THE SECRETARY CALL THE
- 15 ROLL.
- 16 BOARD SECRETARY: BOARD MEMBER CHESBRO.
- 17 BOARD MEMBER CHESBRO: WITH SOME
- 18 RELUCTANCE, I WILL VOTE AYE.
- 19 BOARD SECRETARY: FRAZEE.
- 20 BOARD MEMBER FRAZEE: AYE.
- BOARD SECRETARY: GOTCH.
- BOARD MEMBER GOTCH: AYE.
- BOARD SECRETARY: JONES.
- 24 CHAIRMAN PENNINGTON:

HE'S OUT OF THE

25 ROOM.

1 BOARD SECRETARY: RELIS. 2 BOARD MEMBER RELIS: AYE. 3 BOARD SECRETARY: CHAIRMAN PENNINGTON. 4 CHAIRMAN PENNINGTON: AYE. PERMIT 5 CARRIES. 6 MOVING NOW TO ITEM 28, CONSIDERATION 7 OF THE REVISED SOLID WASTE FACILITY PERMIT FOR THE 8 CITY OF CLOVIS LANDFILL IN FRESNO COUNTY. MS. 9 RICE. 10 MS. RICE: THANK YOU, MR. CHAIRMAN. VIRGINIA ROSALES WILL MAKE THE PRESENTATION FOR 11 STAFF. DAVE POMAVILLE, REPRESENTING THE LOCAL 12 13 ENFORCEMENT AGENCY, WILL ALSO BE PRESENT AT THE TABLE WITH STAFF. 14 MS. ROSALES: GOOD MORNING, MR. CHAIRMAN 15 16 AND BOARD MEMBERS. AGENDA ITEM 28 IS THE REVISED 17 PERMIT FOR THE CITY OF CLOVIS IN FRESNO COUNTY. THE FACILITY IS OWNED AND OPERATED BY THE CITY OF 18 19 CLOVIS. 20 BEING PASSED OUT TO YOU IS A REVISED 21 PROPOSED PERMIT WHICH BASICALLY CLARIFIES A FEW 22 ISSUES AND ADDED THREE CONDITIONS DEALING WITH

THE

23	USE OF ADC AND THE STORAGE OF WASTE TIRES.
ALSO	
24	BEING PASSED OUT IS PERMIT DECISION NO. 97-18
A 25	FEW COPIES ARE ON THE BACK TABLE FOR THOSE

1 INTERESTED. 2 IN SUMMARY, THE PROPOSED PERMIT 3 WOULD ALLOW FOR AN INCREASE IN TONNAGE FROM AN ANNUAL AVERAGE OF 51 TONS TO A PEAK OF 354 TONS 4 5 PER DAY, DEFINE THE DISPOSAL FOOTPRINT TO BE 50 6 ACRES AND THE PERMITTED AREA TO BE 57 ACRES; SPECIFY A FINAL ELEVATION; SPECIFY THE TRAFFIC 7 8 VOLUME, EXTEND THE CLOSURE DATE FROM 2003 TO 2017; AND ALLOW FOR THE ONGOING USE OF THE GEOSYNTHETIC 9 TARPS AS THE ALTERNATIVE DAILY COVER. 10 BOARD STAFF PRESENTED THIS ITEM TO 11 12 THE PERMITTING AND ENFORCEMENT COMMITTEE ON 13 JANUARY 7TH AND RECOMMENDED THAT THE ITEM BE FORWARDED TO THE FULL BOARD WITHOUT A RECOM-14 15 MENDATION SINCE WE DID NOT HAVE THE OPPORTUNITY TO 16 REVIEW THE INTERIM GAS MONITORING AND CONTROL 17 PLAN, WHICH WAS RECEIVED THAT MORNING, AND 18 SUPPLEMENTAL INFORMATION THAT WOULD ALLOW STAFF TO 19 COMPLETE OUR ANALYSIS OF THE RDSI OR THE REPORT OF DISPOSAL SITE INFORMATION. 20 21 TO GIVE YOU SOME BACKGROUND, ON 22 AUGUST 28, 1996, BOARD STAFF, IN CONJUNCTION WITH 23 THE LEA STAFF, CONDUCTED A PREPERMIT INSPECTION AND FOUND TWO VIOLATIONS OF THE PUBLIC RESOURCES 24 25 CODE, WHICH THE ISSUANCE OF THE PROPOSED PERMIT

WOULD CORRECT, AND SEVERAL VIOLATIONS OF STATE 1 2 MINIMUM STANDARDS, INCLUDING A LONG-TERM GAS 3 VIOLATION. 4 SUBSEQUENTLY THE LEA FOUND DURING 5 THE MONTHLY INSPECTION THAT THE VIOLATIONS OF 6 STATE MINIMUM STANDARDS HAD BEEN CORRECTED WITH THE EXCEPTION OF THE GAS VIOLATION. I'D LIKE TO 7 MENTION THAT THERE ARE NO STRUCTURES WITHIN A 8 THOUSAND FEET OF THE FACILITY AND THE FACILITY IS 9 10 IN A RURAL SETTING. 11 ON NOVEMBER 4, 1996, THE LEA ISSUED 12 A NOTICE AND ORDER THAT REQUIRED THE OPERATOR TO 13 SUBMIT AN INTERIM GAS MONITORING AND CONTROL PLAN. THE ISSUANCE OF THE NOTICE AND ORDER FOR THE 14 LONG-TERM VIOLATION IS CONSISTENT WITH THE POLICY 15 16 PREVIOUSLY ADOPTED BY THE BOARD IN JULY 1994. 17 HOWEVER, BOARD STAFF LEARNED DURING THE COMMITTEE 18 MEETING THAT THE PROPOSED MITIGATION AND CONTROL STRATEGY PRESENTED IN THE GAS PLAN COMPRISES OF 19 20 LANDFILL MINING OR LANDFILL RECONSTRUCTION WHICH 21 WAS NOT CONSISTENT WITH THE NOTICE AND ORDER, 22 WHICH REOUIRED INSTALLATION OF A LANDFILL GAS EXTRACTION SYSTEM BY JUNE 1, 1998. 23 24 ALSO, THERE WAS MENTION THAT THE 25 CITY OF CLOVIS WAS PURSUING THE ACQUISITION

OF

- 1 THREE SEPARATE PARCELS ALONG THE SOUTHEAST AND
- 2 WEST BOUNDARIES OF THE LANDFILL. AFTER REVIEW OF
 - 3 THE GAS PLAN, STAFF FOUND THERE TO BE SEVERAL
- 4 UNKNOWNS ASSOCIATED WITH THE PROPOSED PROJECT

THAT

- 5 COULD AFFECT LANDFILL OPERATIONS, INCREASE THE
- 6 TIME FOR COMPLETION, AND THE OVERALL COST OF THE
 - 7 PROPOSED PROJECT. ALTHOUGH THE POTENTIAL OF
 - 8 CONTINUED GAS MIGRATION WOULD BE CONSIDERABLY
- 9 REDUCED, BOARD STAFF HAVE CONCERN OVER THE

PREMISE

- 10 THAT THE PROPOSED PROJECT WOULD BE A FIX-ALL
- 11 SOLUTION FOR THE GAS MIGRATION PROBLEM, AND

THE

ISSUED

- 12 PLAN IS IN CONFLICT WITH THE NOTICE AND ORDER.
- ON JANUARY 14, 1997, THE LEA
- 14 AN ADDENDUM TO THE NOTICE AND ORDER WHICH REQUIRED
- 15 THE SUBMITTAL OF A REVISED GAS PLAN THAT

CONTAINS

- 16 A COMPLETE DESCRIPTION OF HOW THE OPERATOR
- 17 PROPOSES TO COMPLY WITH TITLE 14. ON JANUARY
- 17,
- 18 1997, BOARD STAFF RECEIVED AN ADDENDUM TO THE

GAS

19 PLAN AND FIND THE DOCUMENT ADEQUATELY

DESCRIBES

- THE OPERATOR'S PROPOSAL TO COMPLY WITH TITLE
- 14.
- 21 THE PLAN PROVIDES FLEXIBILITY TO THE OPERATOR

BY,

ONE, ALLOWING FOR THE PROPERTY ACQUISITION,

WHICH

23 THE CITY COUNCIL HAS APPROVED, AND EXPANDING

THE

- 24 PERMITTED BOUNDARY, THEREBY CREATING A BUFFER
- 25 AROUND THE LANDFILL, AND ESTABLISHING A MONITORING

- 1 NETWORK CONSISTENT WITH THE ACQUIRED PROPERTIES.
- 2 THESE TASKS ARE ASSOCIATED WITH SPECIFIED TIME
 - 3 LINES CONCLUDING IN DECEMBER 1997.
 - 4 OR, TWO, IN THE EVENT THE

OPERATOR

- 5 IS UNABLE TO ACQUIRE THE ADJACENT PARCELS,
 THE
 - 6 OPERATOR WILL BE REQUIRED TO INSTALL A GAS
 - 7 EXTRACTION SYSTEM BY JUNE 1, 1998, AS

STIPULATED

- 8 IN THE NOTICE AND ORDER.
- 9 STAFF JUST LEARNED THIS MORNING

THAT

- 10 THE CITY OF CLOVIS HAS OBTAINED THE GRANT DEED FOR
- 11 APPROXIMATELY 150 PARCELS SOUTH OF THE LANDFILL,
- 12 WHICH IS ONE OF THE PARCELS THEY WERE PURSUING.
- 13 BOARD STAFF HAVE COMPLETED THE ANALYSIS OF THE
- 14 REPORT OF DISPOSAL SITE INFORMATION AND ARE
- 15 SATISFIED IT CONTAINS THE INFORMATION

REQUIRED BY

- 16 TITLE 14. FINANCIAL ASSURANCE DEMONSTRATIONS
- ARE
- 17 ACCEPTABLE. CEQA IS ADEQUATE FOR THE BOARD'S
- 18 EVALUATION, AND ALL OTHER REQUIREMENTS

RELATIVE TO

19 FRESNO'S GENERAL PLAN AND SOLID WASTE

MANAGEMENT

- 20 PLAN HAVE BEEN SATISFIED.
- 21 THEREFORE, BOARD STAFF

RECOMMEND THE

- 22 BOARD ADOPT PERMIT DECISION 97-18, CONCURRING
- IN
- THE ISSUANCE OF PERMIT DECISION NO. 10-AA-

004.

THIS CONCLUDES STAFF'S

PRESENTATION.

25 THE OPERATOR, MR. LEONARDO, THE PUBLIC UTILITIES

DIRECTOR, AND HIS ASSISTANT, MR. PALUMBO, ARE 1 2 PRESENT TO ANSWER ANY QUESTIONS YOU MAY HAVE. 3 BOARD MEMBER CHESBRO: MR. CHAIRMAN, SO WHAT IS THE CITY OF CLOVIS' PROPOSAL TO COMPLY 4 5 WITH TITLE 14 THAT'S CONSISTENT WITH THE SPECIFIED 6 TIME LINES IN THE NOTICE AND ORDER? WAS IT TO INSTALL THE GAS SYSTEM? 7 8 MS. ROSALES: THEY HAVE TWO OPTIONS, AND 9 THE ADDENDUM TO THE NOTICE AND ORDER GAVE THEM THE OPTION TO PURSUE THE SURROUNDING PARCELS; AND IF 10 11 THAT DOESN'T OCCUR, THEN THE ORIGINAL NOTICE AND ORDER STAYS IN EFFECT, AND THAT WOULD REQUIRE THE 12 13 GAS EXTRACTION SYSTEM TO BE UP AND RUNNING BY JUNE 14 1, 1998. 15 BOARD MEMBER CHESBRO: STAFF'S ONLY 16 CONCERN WAS THAT IT WAS INCONSISTENT WITH THE 17 NOTICES AND ORDERS AND NOT WHETHER A GAS SYSTEM SHOULD BE INSTALLED. IT SOUNDS LIKE THEY'VE 18 19 MODIFIED THE NOTICE AND ORDER TO ALLOW SEVERAL 20 OPTIONS. IS THAT A CORRECT UNDERSTANDING OF WHAT 21 YOU SAID? 22 MR. POMAVILLE: DAVE POMAVILLE, FRESNO 23 COUNTY COMMUNITY HEALTH DEPARTMENT. THERE WAS AN

ADDENDUM PROVIDED ON THE NOTICE AND ORDER THAT

WOULD ALLOW CLOVIS TO DEMONSTRATE COMPLIANCE BY

24

ACQUIRING ADJACENT PROPERTIES AND EXPANDING THE 1 2. PERMIT BOUNDARY AND INSTALLING A MONITORING 3 NETWORK THAT WOULD NEED TO BE IN COMPLIANCE WITH THE GAS STANDARD. SO PRIOR TO ISSUANCE OF THE 4 5 NOTICE AND ORDER, WE HAD DISCUSSIONS WITH CITY OF 6 CLOVIS, AND THEY HAD INDICATED TO US THAT THEY WERE ACQUIRING THE PROPERTY. WOULD THAT PROVIDE 7 8 ANY RELIEF FOR INSTALLING A PUMP AND TREAT SYSTEM? 9 WE DISCUSSED THE ISSUE WITH THEM AND 10 FELT THAT IT WOULD AND THAT WE WOULD SUPPORT THEM PURCHASING ADJACENT PROPERTIES AS A BUFFER. AT 11 12 THE -- HOWEVER, WE WERE ALSO IN NEED OF ISSUING AN 13 ENFORCEMENT ORDER FOR THEM TO GET STARTED ON EITHER -- WE WEREN'T COMFORTABLE IN HAVING THEM 14 15 JUST SAY THEY WERE GOING TO PURCHASE THE PARCELS. 16 WE WANTED THEM TO DOCUMENTATION, DEMONSTRATABLE 17 MILESTONES FOR THEM TO PROCEED WITH THAT AS A 18 MITIGATION MEASURE. 19 SO WE SUBSEQUENTLY ISSUED AN 20 ADDENDUM TO THE NOTICE AND ORDER THAT ALLOWS FOR 21 THE CITY OF CLOVIS TO CONTINUE WITH PURSUING THAT PATH. IF NEGOTIATIONS FAIL WITH THE PROPERTY 22 23 OWNERS, WHICH I DON'T BELIEVE -- THE CITY OF 24 CLOVIS IS FAIRLY CONFIDENT THEY WILL BE ABLE TO 25 PROCEED WITH THIS IN ABOUT EIGHT MONTHS.

SOMETHING DOESN'T GO THROUGH, THEY'RE STILL UNDER 1 2 THE ORDER. WE'VE PROVIDED NO RELIEF FROM THEM 3 CONSTRUCTING, IMPLEMENTING THE GAS CONTROL SYSTEM 4 AT THE CURRENT PERMITTED BOUNDARY. 5 BOARD MEMBER CHESBRO: SO IT'S STAFF'S BELIEF THAT EITHER APPROACH WOULD MEET STATE 6 MINIMUM STANDARDS, EITHER THE PURCHASE OF THE 7 8 PROPERTY OR INSTALLATION OF THE GAS SYSTEM? 9 MS. ROSALES: YES. 10 BOARD MEMBER CHESBRO: OKAY. CHAIRMAN PENNINGTON: ANY OTHER 11 12 OUESTIONS? 13 BOARD MEMBER FRAZEE: JUST TO FOLLOW ON, I THINK THAT IT BRINGS UP AN INTERESTING POINT 14 15 WITH THIS AND SOME PREVIOUS PERMITS, EVEN ONE 16 EARLIER TODAY, AND THAT'S ALTHOUGH IT'S TECHNICAL 17 COMPLIANCE, IS THAT GOOD PRACTICE? AND I DON'T 18 KNOW WHETHER WE HAVE ANY OPTIONS OR NOT, BUT TO 19 MERELY MITIGATE GAS MIGRATION BY EXPANDING THE 20 AREA IN WHICH IT MIGRATES DOESN'T SEEM TO ACHIEVE 21 THE GOAL THAT WE OUGHT TO BE ACHIEVING. THERE'S MORE EFFECTS THAN JUST MIGRATION. IT'S THAT GAS 22 23 BEING RELEASED INTO THE ATMOSPHERE THAT OUGHT TO 24 BE A CONSIDERATION TOO.

I GUESS WE'RE CONSTRAINED BY STATUTE

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1 IN THAT PARTICULAR AREA, BUT I THINK THAT'S
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- 2 SOMETHING WE OUGHT TO BE LOOKING AT IN THE FUTURE.
- 3 IT'S A CHEAPER SOLUTION SOMETIMES JUST TO ACQUIRE
- 4 MORE LAND AND LET THE GAS CONTINUE TO MIGRATE.
- 5 BOARD MEMBER RELIS: I HAVE TO ECHO SOME
- 6 CONCERN THERE. ALSO WOULD JUST LOOK AT THE TIME
- 7 LINE HERE, I KEEP BRINGING UP TO TIME LINE PROBLEM
- 8 BECAUSE IT LOOKS TO ME LIKE WE ONLY RECEIVED
- 9 INFORMATION, THIS ADDENDUM TO THE INTERIM GAS
- 10 MONITORING PLAN ON THE 17TH, WHICH IF I COUNT
- 11 BACKWARDS, WE'RE JUST COMING OFF A THREE-DAY
- 12 HOLIDAY AND STAFF WAS FORCED, I TAKE -- I ASSUME
- 13 TO HAVE TO EVALUATE SOMETHING OF SOME SIGNIFICANT
- 14 IMPORTANCE IN A MATTER OF A DAY. THAT CONCERNS
- 15 ME, THAT WE'RE GETTING JAMMED AGAIN ON IMPORTANT,
- 16 CRITICAL INFORMATION. AND IF THIS HAD NOT COME
- 17 IN, I ASSUME -- I DON'T KNOW WHAT THE STAFF
- 18 RECOMMENDATION WOULD HAVE BEEN, BUT YOU HAD TO
- 19 SCRAMBLE, I TAKE IT.
- MR. DIER: MR. CHAIRMAN, DON DIER,
- 21 MANAGER OF THE PERMITS BRANCH. I THINK I CAN SAY
- 22 IF THE PLAN HAD NOT COME IN OR IT HAD NOT BEEN
- 23 FOUND ACCEPTABLE BY STAFF, IT HAD BEEN REVIEWED BY
- 24 ENGINEERS WITHIN THE DIVISION, OUR PERMIT STAFF
- 25 AND ENFORCEMENT STAFF AND IF IT HAD NOT BEEN FOUND

- 1 ACCEPTABLE, WE WOULD BE SITTING HER RECOMMENDING
- 2 OBJECTION.
- 3 BOARD MEMBER CHESBRO: HOW FIRM IS THE
- 4 COMPLIANCE SCHEDULE? WHEN WILL THEY HAVE TO HAVE
- 5 THIS PROPERTY PURCHASED IN ORDER TO AVOID THE
- 6 REQUIREMENT FOR THE GAS SYSTEM?
- 7 MS. ROSALES: OCTOBER 1, 1997.
- 8 CHAIRMAN PENNINGTON: ANY ADDITIONAL
- 9 QUESTIONS? I HAVE NOTHING FOR PUBLIC COMMENT. SO
- 10 I'LL ENTERTAIN A MOTION. WHAT'S YOUR PLEASURE?
- 11 BOARD MEMBER CHESBRO: I HAVE ONE MORE
- 12 QUESTION. I'M SORRY. SO IF THEY FAIL TO MEET THE
- 13 TIME LINE FOR THE PURCHASE, PROPERTY PURCHASE,
- 14 THEN WHAT IS THE TIME LINE FOR THE GAS SYSTEM?
- 15 MS. ROSALES: AT THE SAME TIME THAT
- 16 THEY'RE PROCEEDING WITH ACQUIRING THE PROPERTY,
- 17 THEY'RE ALSO PROCEEDING WITH SUBMITTING AN
- 18 APPLICATION FOR AUTHORITY TO CONSTRUCT A GAS
- 19 EXTRACTION SYSTEM, SO THEY ARE WORKING ON TWO
- 20 PATHS HERE.
- BOARD MEMBER CHESBRO: WHEN WOULD THAT BE
- 22 REQUIRED TO BE IN PLACE?
- 23 MS. ROSALES: MARCH 1ST IS THE DATE THAT
- 24 WOULD BE REQUIRED FOR THE APPLICATION FOR THE
- 25 AUTHORITY TO CONSTRUCT, MARCH 1, '97.

- 1 BOARD MEMBER CHESBRO: JUST THE
- 2 APPLICATION. WHEN WOULD BE THE DEADLINE FOR
- 3 HAVING IT IN PLACE?
- 4 MS. ROSALES: IN PLACE IS AS ORIGINALLY
- 5 STATED IN THE NOTICE AND ORDER, JUNE 1, 1998.
- 6 BOARD MEMBER RELIS: MR. CHAIR, I GUESS I
- 7 NEED TO ASK THIS ONE MORE TIME EVEN THOUGH MR.
- 8 FRAZEE DID. ONCE AGAIN, UNDER OUR LAWS, A
- 9 MITIGATION CAN BE ACHIEVED THROUGH EXPANSION.
- 10 MR. DIER: MR. RELIS, I DON'T THINK THE
- 11 TITLE 14 ADDRESSES IT OUITE FROM THAT ANGLE. WHAT
- 12 TITLE 14 LAYS OUT IS A STANDARD FOR GAS
- 13 CONCENTRATIONS AT THE BOUNDARY OF THE PROPERTY.
- 14 DEPENDING ON WHERE THAT BOUNDARY HAPPENS TO BE IS
- WHERE YOU TAKE THE READINGS. SO IT REALLY DOESN'T
- 16 ADDRESS, YOU KNOW --
- 17 BOARD MEMBER RELIS: SORT OF A DILUTION
- 18 SOLUTION APPROACH.
- 19 MR. POMAVILLE: DAVE POMAVILLE, FRESNO
- 20 COUNTY LEA. THE CITY OF CLOVIS HAS PROPOSED TO
- 21 ACQUIRE THIS PROPERTY FOR OTHER REASONS AS WELL.
- JUST IN THEIR CLARIFICATION OF WHY THEY'RE
- 23 PURCHASING OF THE PROPERTY, IT HASN'T -- IT WASN'T
- 24 BROUGHT UP AS AN IDEA TO SIMPLY MITIGATE. THEY
- 25 HAD PLANS TO ACQUIRE THE PROPERTY AND HAVE HAD

- 1 PLANS TO ACQUIRE THE PROPERTY FOR SOME TIME. THEY
- 2 HAVE PROPOSED THE QUESTION TO US: WHAT WOULD THAT
- 3 DO, THEN, IF WE WERE TO ACQUIRE THE PROPERTY AND
- 4 EXPAND THE PERMIT BOUNDARY? WOULD THAT PROVIDE
- 5 ANY REGULATORY RELIEF? SO THAT'S JUST FOR YOUR
- 6 INFORMATION HOW IT WAS PROPOSED TO US.
- 7 BOARD MEMBER CHESBRO: I'M GETTING A GET
- 8 A SORE NECK TURNING MY NECK BACK AND FORTH.
- 9 CHAIRMAN PENNINGTON: HELPS MY TENNIS
- 10 GAME.
- 11 BOARD MEMBER CHESBRO: IS IT FAIR TO
- 12 ASSUME THAT UNDER OTHER SECTIONS OF THE CODE THAT
- 13 THE OVERALL RELEASE OF LANDFILL GAS IS REGULATED
- 14 SEPARATE FROM THE OUESTION OF WHAT'S RELEASED --
- 15 WHAT THE GAS PRESENCE IS AT THE BOUNDARY. THEY
- 16 HAVE AN AIR DISCHARGE REQUIREMENT FROM THE LOCAL
- 17 AIR DISTRICT.
- MR. POMAVILLE: YES. THEY ARE REGULATED.
- 19 I'M NOT SURE TO WHAT LEVEL THEY ARE -- THEY'RE
- 20 UNDER A PERMIT FOR THAT RELEASE AT THIS POINT OR
- NOT, BUT I KNOW THAT THEY ARE MONITORED AND THE
- 22 LOCAL AIR POLLUTION CONTROL DISTRICT WHO DOES HAVE
- 23 REGULATORY OVERSIGHT OF THE FACILITY FOR RELEASES
- OF METHANE GAS.
- 25 BOARD MEMBER CHESBRO: WHAT WE'RE TALKING

- 1 ABOUT IS THE PORTION THAT COMES UNDER OUR
- 2 AUTHORITY, WHICH IS THE QUESTION OF THE RELEASE AT
- 3 THE BOUNDARY.
- 4 MR. POMAVILLE: YES, THAT IS CORRECT.
- 5 YES. MOVING ONTO THE ADJACENT PROPERTY.
- 6 BOARD MEMBER CHESBRO: IS THERE ANY ISSUE
- 7 THAT IS YOUR UNDER OUR AUTHORITY THAT RELATES TO
- 8 THE EXPOSURE TO PEOPLE WHO ARE AT THE LANDFILL,
- 9 YOU KNOW, THE HEALTH AND SAFETY ISSUE, WORKER
- 10 PEOPLE -- DRIVING TRUCKS ON THE LANDFILL OR
- 11 MEMBERS OF THE PUBLIC THAT VISIT THE LANDFILL?
- 12 MR. POMAVILLE: THAT'S ONE ELEMENT OF THE
- 13 NOTICE AND ORDER THAT IS INCLUDED. THEY DO
- 14 ROUTINE AMBIENT AIR MONITORING TO ADDRESS THAT
- 15 CONCERN. THE MONITORING DONE TO DATE HAS NOT
- 16 IDENTIFIED ANY LEVEL OF SIGNIFICANT EXPOSURE OF
- 17 METHANE GAS TO PEOPLE WORKING IN THE AREA.
- BOARD MEMBER FRAZEE: ONE OTHER QUESTION.
- 19 IS THIS MITIGATION ALTERNATIVE SPECIFIED IN THE
- 20 EIR OR DOES IT NEED TO BE? IT SEEMS LIKE THE
- 21 SIGNIFICANT EXPANSION OF THE SIZE OF THE LANDFILL
- 22 IS SOMETHING THAT NEEDS TO BE --
- 23 MR. ROSALES: THAT WOULD BE ADDRESSED
- 24 DURING ANOTHER PERMIT REVISION. IF THEY DO
- 25 ACQUIRE THE PROPERTIES, THEN THEY WOULD BE COMING

- 1 BACK BEFORE THE BOARD TO REVISE THE PERMIT.
- 2 BOARD MEMBER FRAZEE: SO THEY WOULD NEED
- 3 A NEW --
- 4 MS. ROSALES: OR AS THE LEA DETERMINES
- 5 APPROPRIATE.
- 6 CHAIRMAN PENNINGTON: ANY ADDITIONAL
- 7 QUESTIONS? WHAT'S YOUR PLEASURE?
- 8 BOARD MEMBER FRAZEE: I'LL MOVE ADOPTION
- 9 OF PERMIT DECISION 97-18.
- 10 BOARD MEMBER JONES: I'LL SECOND IT.
- 11 CHAIRMAN PENNINGTON: IT'S BEEN MOVED AND
- 12 SECONDED. WILL THE SECRETARY CALL THE ROLL,
- 13 PLEASE.
- 14 BOARD SECRETARY: BOARD MEMBER CHESBRO.
- 15 BOARD MEMBER CHESBRO: I'M GOING TO AGAIN
- 16 RELUCTANTLY VOTE AYE.
- 17 BOARD SECRETARY: FRAZEE.
- BOARD MEMBER FRAZEE: AYE.
- 19 BOARD SECRETARY: GOTCH.
- BOARD MEMBER GOTCH: AYE.
- BOARD SECRETARY: JONES.
- BOARD MEMBER JONES: AYE.
- BOARD SECRETARY: RELIS.
- BOARD MEMBER RELIS: AYE.
- 25 BOARD SECRETARY: CHAIRMAN PENNINGTON.

- 1 CHAIRMAN PENNINGTON: AYE. 2 BOARD MEMBER RELIS: I'M WONDERING IF WE 3 CAN REQUEST THAT PERMITS AND ENFORCEMENT, MAYBE, 4 THAT WE GET PERHAPS AN UPDATE ON, FIRST OF ALL, 5 THE FEDERAL, THE NEW FEDERAL LAWS ON GAS 6 EMISSIONS, AND THEN JUST TAKE A DEEPER LOOK AT THIS ISSUE OF BOUNDARIES AND WHAT ARE OUR 7 8 OPERATING PARAMETERS HERE. I THINK IT WOULD HELP US BECAUSE THIS DID NOT JUMP OUT AT ME IN THE 9 REVIEW, AND NOW I THINK MY INTEREST IS PERKED. 10 CHAIRMAN PENNINGTON: CERTAINLY WE CAN 11 12 ASK THAT. 13 BOARD MEMBER FRAZEE: YES. 14 MS. RICE: OKAY. WE'LL DO THAT. CHAIRMAN PENNINGTON: FINE. BEFORE WE 15 16 RECESS FOR LUNCH, SHALL WE TAKE UP ITEM 29, WHICH 17 I THINK SHOULD BE RATHER QUICK. CONSIDERATION OF 18 THE ISSUANCE OF A REVISED SOLID WASTE PERMIT FOR 19 THE OSTROM ROAD SANITARY LANDFILL IN YUBA COUNTY. 20 IT'S MY UNDERSTANDING THAT BEFORE THE STAFF TALKS, THAT IT'S MY UNDERSTANDING THAT 21 22 THE OPERATOR OF YUBA/SUTTER DISPOSAL INCORPORATED WOULD LIKE TO MAKE A STATEMENT ON THIS ITEM 23 BEFORE 24 THE BOARD HEARS IT.
- 25 MR. SWEETSER: THANK YOU VERY MUCH,

PENNINGTON, MEMBERS OF THE BOARD. MY NAME IS 1 2 LARRY SWEETSER, DIRECTOR OF REGULATORY AFFAIRS, 3 NORCAL WASTE SYSTEM. ON BEHALF OF YUBA/SUTTER DISPOSAL INC., THE OWNER AND OPERATOR OF THE 4 5 OSTROM ROAD SANITARY LANDFILL, WE APPRECIATE THE 6 EFFORTS OF ALL PARTIES OF THE BOARD, THE STAFF, THE LEA IN THIS MATTER. WE'VE ALL BEEN VERY BUSY 7 8 TRYING TO ADDRESS SOME VERY BASIC CONCERNS. IT BOILS DOWN TO SOME FUNDAMENTAL FLAWS IN THE 9 PERMITTING PROCESS THAT WE FOUND. 10 WE CAN APPROVE LEGISLATION TO CLEAN 11 12 UP THE POLICY AND AVOID CONFLICTS, WE CAN 13 PROMULGATE REGULATIONS, BUT WHAT IT COMES DOWN TO 14 IS IMPLEMENTATION AND REALITY. THERE'S BEEN NO 15 CHANGE IN NORCAL'S FUNDAMENTAL CONCERNS, BUT THE 16 CONCERNS ARE STILL VALID. UNFORTUNATELY, THE 17 CURRENT PROCESS FORCES THESE CONSIDERATIONS EVEN 18 THOUGH THE SOLID WASTE FACILITY PERMIT IS NOT THE 19 PLACE TO BE ARGUING POLICY DECISIONS. 20 THESE SITUATIONS WILL RECUR UNTIL 21 THAT PROCESS IS FIXED. THIS FUNDAMENTAL FLAW 22 ACTUALLY REOUIRES SOME URGENT ATTENTION BY THE 23 BOARD AS PART OF A PHASE II PROCESS. THE FLAW IS

THAT THERE'S NO FORMAL PROCESS THAT ALLOWS

OPERATORS TO CONTEST PERMIT TERMS AND CONDITIONS

24

1	WITHOUT CONFRONTATION IN FRONT OF THE BOARD. THE
2	PERMIT SUBMITTAL AND APPROVAL PROCESS ALLOWS NO
3	RECOURSE TO ADDRESS CONDITIONS THE OPERATOR DEEMS
4	UNACCEPTABLE AND, THEREFORE, FORCES THE CURRENT
5	SITUATION, WHICH PUTS IT IN FRONT OF THE BOARD.
6	WHERE THAT LEAVES US TODAY IS THAT
7	THERE'S A PERMIT PENDING. DECISIONS HAVE TO BE
8	MADE. I WANT TO STATE A FEW FACTS FOR THE RECORD
9	ON OSTROM ROAD'S BACKGROUND.
10	OSTROM ROAD IS A BRAND NEW LANDFILL.
11	THERE'S NO VIOLATIONS EXIST, NO ENVIRONMENTAL OR
12	TECHNICAL PROBLEMS EXIST AT THE SITE. THE
13	FACILITY IS ENVIRONMENTALLY SOUND. THAT'S NEVER
14	QUESTIONED. THE FACILITY OPERATIONS, THE
15	DESIGN SITE DESIGN MEETS OR EXCEEDS ALL
16	STANDARDS.
17	THE LOCAL APPROVAL PROCESS YEARS AGO
18	RESULTED IN WATER BOARD AND THIS WASTE BOARD
19	CONCURRING IN THAT PERMIT, WHICH RESULTED IN

OSTROM ROAD BEING THE FIRST NEW LANDFILL IN

THE MOST STRINGENT STANDARDS OF SUBTITLE D.

CALIFORNIA THAT WAS APPROVED, THAT MET OR EXCEEDED

APPROVAL BOTH IN CEQA, USE PERMIT, THE REGIONAL BOARD HAS REVISED WDR'S TO REFLECT THESE CHANGES.

RECENTLY THERE'S BEEN A REVIEW AND

20

21

22

23

24

- 1 IT'S NOW AT THE WASTE BOARD. THE PERMIT HAS BEEN
- 2 SUBMITTED AND THE ISSUE'S BEFORE YOU. THROUGHOUT
- 3 THIS PROCESS WE'VE ALWAYS PROPOSED THE SAME
- 4 CURRENTLY PERMITTED DESIGN. WE HAVE NOT CHANGED
- 5 THAT. THERE ARE NO EXISTING PROBLEMS. THE
- 6 FACILITY IS ENVIRONMENTALLY SOUND.
- 7 YOU ALL ARE AWARE OF THE RECENT
- 8 FLOOD SITUATION. YUBA COUNTY WAS HIT VERY HARD.
- 9 BUT ALSO THE DEPARTMENT OF WATER RESOURCES HAS
- 10 GONE ON RECORD SAYING THIS IS THE WORST STATEWIDE
- 11 FLOOD THEY'VE SEEN IN HISTORY. THERE IS NOT A
- 12 SINGLE PROBLEM AT OSTROM ROAD. OSTROM ROAD
- 13 REMAINED OPERATIONAL THROUGHOUT THE STORMS. AND
- 14 THEREFORE THE PROBLEM.
- 15 WHAT WE HAVE IS THE LEA'S PROPOSED
- 16 PERMIT CONDITION THAT CONFLICTS WITH CURRENT FULLY
- 17 APPROVED DESIGN AND PREVIOUSLY DETERMINED
- 18 DETERMINATIONS MADE FOR THE SITE PERMITS. IT
- 19 POSES UNACCEPTABLE PERMIT CONDITIONS. THE ISSUE
- 20 HAS NOT BEEN RAISED BEFORE. CURRENT DESIGN WE
- 21 FEEL COMPLIES. WE SEE NO SUBSTANTIATION FOR THE
- 22 CONDITION. AND THROUGHOUT THIS PROCESS, THE LEA
- 23 AND THE OPERATOR HAVE WORKED ON MANY ISSUES. WE
- 24 RESOLVED MANY ISSUES. IN FACT, THE LEA HAS BEEN
- 25 EXTREMELY HELPFUL IN ADDRESSING FLOOD CONDITIONS

- 1 WITH US AND SEEKING BOARD APPROVAL UNDER EMERGENCY
- 2 ISSUES TO ADDRESS FLOOD SITUATIONS, BUT WE HAVE NO
- 3 AGREEMENT ON THIS ISSUE.
- 4 AND THE PROBLEM REMAINING IS ONE
- 5 CONDITION THAT WE FEEL IS FUNDAMENTALLY
- 6 UNACCEPTABLE TO US. BOTH THE CURRENT AND PROPOSED
- 7 LANGUAGE THAT'S BEEN SENT FORWARD IS STILL
- 8 UNACCEPTABLE. IN ORDER TO ADDRESS THESE CONCERNS,
- 9 IT'S GOING TO REQUIRE EXTENSIVE AND EXPENSIVE
- 10 REVIEW, TECHNICAL REVIEW, TO ADDRESS IT AND THE
- 11 CLOCK IS RUNNING OUT. WE WORKED, TRIED BOTH HARD
- ON BOTH SIDES TO ADDRESS THESE ISSUES, BUT BOTH
- OUR EFFORTS HAVE BEEN HAMPERED BY THE FLOODS AND
- 14 HOLIDAYS.
- 15 THEREFORE, WITH MUCH RELUCTANCE ON
- 16 BEHALF OF THE OWNER AND OPERATOR, YUBA DISPOSAL,
- 17 INC., WE'RE FORMALLY REQUESTING WITHDRAWAL OF THE
- 18 APPLICATION. WE'D LIKE TO START THE PROCESS
- OVER.
- 19 WE NEED TO ALLOW TIME TO GO BACK AND ADDRESS THE
- 20 LEA CONCERNS LOCALLY. WE EXPECT TO BE
- 21 RESUBMITTING OUR PERMIT TO YOU SHORTLY AND
- 22 APPRECIATE YOUR EXPEDITIOUS REVIEW. WE HAVE ALL
- 23 EXPECTATIONS WE CAN WORK THIS OUT LOCALLY, JUST
- NEED THE TIME. AND WE HOPE TO BE HEARD IN MARCH
- 25 AT THE P&E COMMITTEE. AND I WANT TO THANK YOU

FOR

- 1 YOUR TIME AND EFFORT.
- 2 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 3 SWEETSER.
- 4 MR. DIER: MR. CHAIRMAN, JUST FOR THE
- 5 RECORD, I'D LIKE TO ACKNOWLEDGE THAT JOHN
- 6 WHITEHILL OF THE STAFF AND DEBORAH BIERSTEKER OF
- 7 THE LEA ARE HERE TO ANSWER ANY QUESTIONS. MR.
- 8 SWEETSER DID ACKNOWLEDGE WITHDRAWAL OF THE PERMIT
- 9 APPLICATION. HE DID POINT OUT SOME AREAS THAT
- 10 NEED ADDRESSING.
- 11 I THINK PROBABLY THE LEGISLATURE,
- 12 BUT MORE FUNDAMENTALLY I THINK THERE ARE SOME
- 13 ISSUES THAT PROBABLY NEED TO BE ADDRESSED
- 14 INTERNALLY AND WITH THE BOARD WITH REGARD TO WHAT
- 15 IS A SOLID WASTE FACILITIES PERMIT. AND THAT IS
- 16 AN ACTIVITY THAT WE'RE GOING TO BE UNDERTAKING
- 17 VERY SOON. POST 1220, POST AB 59, POST EVERYTHING
- 18 ELSE, WE NEED TO REDEFINE WHAT A SOLID WASTE
- 19 FACILITIES PERMIT IS.
- 20 ANOTHER FUNDAMENTAL ISSUE, AND I
- 21 HADN'T INTENDED TO SAY ANYTHING, EXCEPT MR.
- 22 SWEETSER DID MENTION IT, IS THAT ONE OF THE BASIC
- 23 ISSUES IS THE RIGHT OF AN LEA TO ADD CONDITIONS
- 24 INTO A PERMIT. IN THIS CASE I BELIEVE MS.
- 25 BIERSTEKER HAS ACTED WELL WITHIN HER AUTHORITY.

- 1 STAFF WERE SUPPORTIVE OF THE MOST RECENT
- 2 AMENDMENTS TO THE PERMIT THAT WOULD HAVE BEEN
- 3 DISCUSSED AND PRESENTED THIS MORNING; HOWEVER, THE
- 4 PERMIT APPLICATION HAS BEEN WITHDRAWN. WE WILL
- 5 LOOK FORWARD TO THE APPLICATION BEING REFILED WITH
- 6 MS. BIERSTEKER AND WORKING WITH HER AND NORCAL IN
- 7 BRINGING THE PERMIT FORWARD TO THE BOARD IN THE
- 8 FUTURE.
- 9 CHAIRMAN PENNINGTON: THANK YOU. ANY
- 10 QUESTIONS OF STAFF OR THE LEA? IF NOT, WE THANK
- 11 YOU VERY MUCH. AND WE WILL RECESS FOR LUNCH AND
- 12 BE BACK ABOUT QUARTER OF TWO.
- 13 (LUNCH RECESS TAKEN.)
- 14 CHAIRMAN PENNINGTON: THE BOARD WILL COME
- 15 BACK TO ORDER FOR THE AFTERNOON SESSION, AND WE'LL
- 16 START WITH ITEM 31, CONSIDERATION OF CONCURRENCE
- 17 IN THE ISSUANCE OF A REVISED SOLID WASTE FACILITY
- 18 PERMIT FOR THE CITY OF SANTA CRUZ CLASS III
- 19 SANITARY LANDFILL IN SANTA CRUZ COUNTY. DOROTHY
- 20 RICE.
- MS. RICE: THANK YOU, MR. CHAIRMAN. JEFF
- 22 HACKETT WILL PRESENT THIS PERMIT AND THE NEXT ITEM
- FOR STAFF.
- 24 MR. HACKETT: GOOD AFTERNOON. CURRENTLY
- 25 THE BOARD IS SERVING AS THE ENFORCEMENT AGENCY IN

1	THE COUNTY OF SANTA CRUZ. THE COMMITTEE VOTED
2	THREE OH ON CONCURRENCE IN THIS PERMIT. THE CITY
3	OF SANTA CRUZ LANDFILL IS OWNED AND OPERATED BY
4	THE CITY. THE FACILITY FIRST BEGAN OPERATION BACK
5	IN THE MID-1920S AS A BURN DUMP AND RECEIVED ITS
6	FIRST SOLID WASTE FACILITIES PERMIT IN 1978. THE
7	PERMIT WAS REVISED IN 1994 TO REFLECT SEVERAL
8	CHANGES IN DESIGN AND OPERATION.
9	THE PROPOSAL BEFORE YOU TODAY IS TO
10	REVISE THE PERMIT TO ALLOW FOR THE FOLLOWING
11	CHANGES IN DESIGN AND OPERATION: INCREASE THE
12	SOLID WASTE DISPOSAL FOOTPRINT FROM 40 ACRES TO 67
13	ACRES, WHICH WILL EXTEND THE SITE LIFE TO THE YEAR
14	2037, THE ONGOING USE OF GEOSYNTHETIC BLANKETS AS
15	AN ALTERNATIVE DAILY COVER, ACCEPTANCE OF NON-
16	HAZARDOUS LEATHER SLUDGE FROM SALZ TANNERY, CHANGE
17	IN THE FINAL GRADING PLAN FROM A 500 FOOT PEAK AND
18	GRADUAL SLOPE TO A 510 FOOT PLATEAU.
19	THE SITE IS CURRENTLY OPERATING
20	UNDER TWO CEASE AND DESIST ORDERS ISSUED BY THE
21	REGIONAL WATER QUALITY CONTROL BOARD. THE WATER
22	BOARD IS SATISFIED WITH THE PROGRESS MADE TO DATE
23	TO MEET THOSE TIME LINES.
24	ENFORCEMENT AGENCY SECTION STAFF

CONDUCTED AN INSPECTION OF THE FACILITY ON

1	DECEMBER 30TH, AND NO VIOLATIONS OF STATE MINIMUM
2	STANDARDS WERE IDENTIFIED. BOARD STAFF HAVE NOT
3	RECEIVED ANY COMMENTS REGARDING THIS FACILITY.
4	CEQA HAS BEEN COMPLIED WITH. THE
5	FACILITY IS IN COMPLIANCE WITH THE CITY OF SANTA
6	CRUZ GENERAL PLAN; FACILITY IS IN CONFORMANCE
WITH	
7	THE SANTA CRUZ COUNTY SOLID WASTE MANAGEMENT
PLAN.	
8	BOARD'S ENFORCEMENT AGENCY SECTION
9	HAS PREPARED A PROPOSED PERMIT, REVIEWED THE
10	SUPPORTING DOCUMENT, AND DETERMINED THAT THE
11	PERMIT AND SUPPORTING DOCUMENTS ARE ACCEPTABLE
FOR	
12	THE BOARD'S CONSIDERATION OF CONCURRENCE.
13	STAFF RECOMMEND THAT THE BOARD
ADOPT	
14	SOLID WASTE FACILITIES PERMIT DECISION NO. 97-23,
15	CONCURRING IN THE ISSUANCE OF SOLID WASTE
FACILITY	
16	PERMIT NO. 44-AA-001. MR. JIM SANDOVAL OF THE
17	CITY OF SANTA CRUZ PUBLIC WORKS DEPARTMENT IS
HERE	
18	TO ANSWER ANY QUESTIONS YOU MAY HAVE.
19	CHAIRMAN PENNINGTON: QUESTIONS?
20	BOARD MEMBER FRAZEE: MR. CHAIRMAN, THIS

21	IS ONE OF THOSE THAT FALLS IN THE CATEGORY I
22	TALKED ABOUT EARLIER, THAT WOULD HAVE BEEN RECOM-
23	MENDED FOR CONSENT, BUT THE FACT THAT CURRENT
24	POLICY REQUIRES THAT ALL PERMITS THAT WHERE
ГНЕ 25	BOARD SERVES AS THE EA, THAT THOSE COME TO THE

- 1 FULL BOARD.
- 2 CHAIRMAN PENNINGTON: THANK YOU.
- 3 OUESTIONS?
- 4 BOARD MEMBER RELIS: THERE'S -- I
- 5 RECOMMEND CONCURRENCE AND STATE AT THE SAME TIME
- 6 THAT THIS IS A LANDFILL THAT I REMEMBER EARLY ON
- 7 AT THE BOARD THAT WE TOOK OVER AS LEA AND HAD --
- 8 IT HAD MAJOR PROBLEMS. IT HAD A STREAM, I THINK,
- 9 RUNNING THROUGH THE CENTER, AND WE'VE PUT THIS IN
- 10 COMPLIANCE. AND I THINK WE SHOULD BE -- WE COULD
- 11 BE ENTHUSIASTIC ABOUT THIS ONE. I KNOW WE HAD A
- 12 FEW OTHERS EARLIER IN THE DAY THAT IT'S HARD TO BE
- 13 ENTHUSIASTIC ABOUT.
- 14 CHAIRMAN PENNINGTON: I KNOW I NOTED A
- 15 LACK OF ENTHUSIASM.
- 16 BOARD MEMBER CHESBRO: I GUESS I'LL
- 17 SECOND PAUL'S MOTION IF THAT'S WHAT YOU ARE TRYING
- 18 TO GET AT.
- 19 CHAIRMAN PENNINGTON: IF THERE'S NO
- 20 FURTHER DISCUSSION, THE MOTION BEFORE US IS TO
- 21 ADOPT PERMIT DECISION NO. 97-23. ALL THOSE --
- 22 WOULD THE SECRETARY CALL THE ROLL.
- 23 BOARD SECRETARY: BOARD MEMBER CHESBRO.
- BOARD MEMBER CHESBRO: AYE.
- BOARD SECRETARY: FRAZEE.

1	BOARD MEMBER FRAZEE: AYE.
2	BOARD SECRETARY: GOTCH.
3	BOARD MEMBER GOTCH: AYE.
4	BOARD SECRETARY: JONES.
5	BOARD MEMBER JONES: AYE.
6	BOARD SECRETARY: RELIS.
7	BOARD MEMBER RELIS: AYE.
8	BOARD SECRETARY: CHAIRMAN PENNINGTON.
9	CHAIRMAN PENNINGTON: AYE. THE MOTION
10	CARRIES.
11	MOVE ON TO ITEM 32, CONSIDERATION OF
12	CONCURRENCE IN THE ISSUANCE OF A REVISED SOLID
13	WASTE FACILITY PERMIT FOR THE INDEPENDENT TRUCKING
14	COMPANY, INC. TRANSFER STATION AND RECYCLING
15	FACILITY IN SAN JOAQUIN COUNTY.
16	MR. HACKETT: AGAIN, THE COMMITTEE VOTED
17	THREE OH FOR CONCURRENCE ON THIS PERMIT. THIS
18	FACILITY FIRST BEGAN OPERATION BACK IN 1935 AND
19	RECEIVED ITS FIRST SOLID WASTE FACILITY PERMIT IN
20	1978. PERMIT WAS MODIFIED IN 1991 AND AUTHORIZES
21	THE FACILITY TO ACCEPT UP TO 250 TONS PER DAY OF
22	RECYCLABLE MATERIALS.
23	IN ORDER TO MEET THE GROWING DEMANDS
24 25	OF RESOURCE RECOVERY, THE OPERATOR PROPOSES TO INCREASE THE PERMANENT TONNAGE FROM A PEAK OF 250

- 1 TONS TO 500 TONS PER DAY. TO MANAGE THE INCREASED
- TONNAGE, THE OPERATOR PROPOSES TO EXPAND THE
- 3 PROCESSING AND STORAGE AREA FROM 1.93 ACRES TO
- 4 1.97 ACRES.
- 5 THE FACILITY PREDOMINANTLY RECEIVES
- 6 SOURCE SEPARATED MATERIALS SUCH AS ALUMINUM,
- 7 CARDBOARD, GLASS, PAPER, AND PLASTICS FROM
- 8 COMMERCIAL, RESIDENTIAL, INDUSTRIAL, CONSTRUCTION
- 9 AND DEMOLITION CUSTOMERS.
- 10 IN 1995 THE FACILITY ACCEPTED AN
- 11 AVERAGE OF 57 TONS PER DAY WITH A PEAK DAILY
- 12 LOADING OF 250. NONRECYCLABLE MATERIALS ARE
- 13 STORED IN 20 CUBIC YARD METAL CONTAINERS FOR NO
- 14 MORE THAN 48 HOURS BEFORE BEING TRANSPORTED TO THE
- 15 FORWARD INC. LANDFILL. IN 1995 NONRECYCLABLE
- 16 MATERIALS REPRESENTED LESS THAN 2 PERCENT OF THE
- 17 ENTIRE TONNAGE HANDLED AT THE FACILITY.
- 18 ENFORCEMENT AGENCY SECTION STAFF
- 19 CONDUCTED AN INSPECTION OF THE SITE ON DECEMBER
- 20 20TH AND NO VIOLATIONS WERE IDENTIFIED. BOARD
- 21 STAFF HAVE NOT RECEIVED ANY COMPLAINTS REGARDING
- 22 THIS FACILITY.
- CEQA HAS BEEN COMPLIED WITH.
- 24 FACILITY IS IN CONFORMANCE WITH THE CITY OF
- 25 STOCKTON GENERAL PLAN. FACILITY IS IN CONFORMANCE

1	WITH THE SAN JOAQUIN COUNTY SOLID WASTE MANAGEMENT
2	PLAN.
3	STAFF RECOMMEND THAT THE BOARD ADOPT
4	SOLID WASTE FACILITY PERMIT DECISION NO. 97-24,
5	CONCURRING IN THE ISSUANCE OF SOLID WASTE
6	FACILITIES PERMIT NO. 39-AA-0016. THAT CONCLUDES
7	MY PRESENTATION.
8	CHAIRMAN PENNINGTON: QUESTIONS OF STAFF?
9	BOARD MEMBER FRAZEE: MOVE ADOPTION OF
10	PERMIT DECISION 97-24.
11	BOARD MEMBER GOTCH: SECOND.
12	CHAIRMAN PENNINGTON: IF THERE'S NO
13	FURTHER DISCUSSION, MOTION IS TO ADOPT BOARD
14	PERMIT DECISION NO. 97-24. SECRETARY CALL THE
15	ROLL.
16	BOARD SECRETARY: BOARD MEMBER CHESBRO.
17	BOARD MEMBER CHESBRO: AYE.
18	BOARD SECRETARY: FRAZEE.
19	BOARD MEMBER FRAZEE: AYE.
20	BOARD SECRETARY: GOTCH.
21	BOARD MEMBER GOTCH: AYE.
22	BOARD SECRETARY: JONES.

BOARD MEMBER JONES: AYE.

BOARD SECRETARY: RELIS.

BOARD MEMBER RELIS: AYE.

23

24

1 BOARD SECRETARY: CHAIRMAN PENNINGTON. 2 CHAIRMAN PENNINGTON: AYE. MOTION 3 CARRIES. ITEM NO. 33, CONSIDERATION OF THE 4 5 ADOPTION OF NEGATIVE DECLARATION AND THE PROPOSED б FINANCIAL ASSURANCE ENFORCEMENT REGULATIONS FOR SOLID WASTE LANDFILL FISCAL ASSURANCE VIOLATIONS. 7 8 MS. RICE: THANK YOU, MR. CHAIRMAN. DIANA VAUGHN-THOMAS WILL MAKE THE PRESENTATION FOR 9 10 STAFF. MS. VAUGHN-THOMAS: GOOD AFTERNOON, 11 12 CHAIRMEN PENNINGTON, MEMBERS OF THE BOARD. THIS 13 PARTICULAR ITEM IS TWOFOLD. THE FIRST IS THE ADOPTION OF THE NEGATIVE DECLARATION FOR THE 14 15 FINANCIAL ASSURANCE ENFORCEMENT REGULATIONS. IT'S 16 DECLARATION NO. 96092039. 17 BOTH THE NEGATIVE DECLARATION AND 18 THE REGULATIONS WERE CONSIDERED BY THE PUBLIC, 19 DISTRIBUTED TO THE PUBLIC FOR REVIEW IN SEPTEMBER 20 OF 1996. LAST MONTH AT THE BOARD'S NOVEMBER BOARD 21 MEETING, THE BOARD HEARD THIS ITEM FOR CONSIDERA-22 TION BOTH FOR THE NEGATIVE DECLARATION FOR 23 ADOPTION AND THE REGULATIONS FOR ADOPTION. AT 24 THAT MEETING MR. CHUCK WHITE OF THE WASTE

MANAGEMENT BOARD PROVIDED COMMENTS REGARDING THE

- 1 INABILITY TO PAY FACTOR WHICH WAS INCLUDED AS A
- 2 FACTOR TO DETERMINE AN INITIAL PENALTY FOR
- 3 FINANCIAL ASSURANCE VIOLATIONS.
- 4 AFTER LISTENING TO THE TESTIMONY,
- 5 THE BOARD DECIDED TO DIRECT STAFF TO GO OUT FOR AN
- 6 ADDITIONAL 15-DAY COMMENT PERIOD AND DELETE THE
- 7 INABILITY TO PAY FACTOR. WE WENT OUT FOR AN
- 8 ADDITIONAL 15-DAY COMMENT PERIOD, AND I DID NOT
- 9 RECEIVE ANY COMMENTS DURING THAT PERIOD.
- 10 THEREFORE, STAFF RECOMMENDS THAT THE
- 11 BOARD ADOPT RESOLUTION 97-29, ADOPTING THE
- 12 NEGATIVE DECLARATION FOR THE FINANCIAL ASSURANCE
- 13 ENFORCEMENT REGULATIONS AND RESOLUTION 97-30,
- 14 ADOPTING THE FINANCIAL ASSURANCE ENFORCEMENT
- 15 REGULATIONS. THIS CONCLUDES MY PRESENTATION. IF
- 16 YOU HAVE ANY QUESTIONS, I'LL BE HAPPY TO ANSWER
- 17 THEM.
- 18 CHAIRMAN PENNINGTON: QUESTIONS OF

STAFF?

- 19 MR. CHESBRO.
- 20 BOARD MEMBER CHESBRO: ACTUALLY I HAVE A
- 21 COMMENT. ONE OF THE THINGS THAT WE'RE DOING HERE
- 22 IS ELIMINATING FINANCIAL ABILITY. AS A QUESTION,
- 23 I JUST WANTED TO NOTE THIS IS CONSISTENT WITH
- 24 LEGISLATION THAT SENATOR BURTON HAS INTRODUCED TO
- 25 BAN POVERTY IN CALIFORNIA.

1	CHAIRMAN PENNINGTON: THAT'S GOOD.
2	BOARD MEMBER CHESBRO: THANK YOU FOR
3	LAUGHING A LITTLE BIT. THAT'S ALL, MR. CHAIRMAN.
4	CHAIRMAN PENNINGTON: OKAY. ANY OTHER
5	QUESTIONS? COMMENTS?
6	BOARD MEMBER FRAZEE: IF NOT, I'LL MOVE
7	ADOPTION OF RESOLUTION 97-29, WHICH IS THE
8	NEGATIVE DECLARATION.
9	BOARD MEMBER RELIS: SECOND.
10	CHAIRMAN PENNINGTON: NO FURTHER
11	DISCUSSION, WILL SECRETARY CALL THE ROLL, PLEASE.
12	BOARD SECRETARY: BOARD MEMBER CHESBRO.
13	BOARD MEMBER CHESBRO: AYE.
14	BOARD SECRETARY: FRAZEE.
15	BOARD MEMBER FRAZEE: AYE.
16	BOARD SECRETARY: GOTCH.
17	BOARD MEMBER GOTCH: AYE.
18	BOARD SECRETARY: JONES.
19	BOARD MEMBER JONES: AYE.
20	BOARD SECRETARY: RELIS.
21	BOARD MEMBER RELIS: AYE.
22	BOARD SECRETARY: CHAIRMAN PENNINGTON.
23	CHAIRMAN PENNINGTON: AYE. MOTION
24 25	CARRIES. BOARD MEMBER FRAZEE: MOVE ADOPTION OF

- 1 RESOLUTION 97-30, WHICH IS THE ADOPTION OF THE
- 2 REGULATIONS THEMSELVES.
- 3 BOARD MEMBER RELIS: SECOND.
- 4 CHAIRMAN PENNINGTON: DISCUSSION ON THIS?
- 5 IF NOT, WILL THE SECRETARY CALL THE ROLL, PLEASE.
- 6 BOARD SECRETARY: BOARD MEMBER CHESBRO.
- 7 BOARD MEMBER CHESBRO: AYE.
- 8 BOARD SECRETARY: FRAZEE.
- 9 BOARD MEMBER FRAZEE: AYE.
- 10 BOARD SECRETARY: GOTCH.
- 11 BOARD MEMBER GOTCH: AYE.
- 12 BOARD SECRETARY: JONES.
- BOARD MEMBER JONES: AYE.
- 14 BOARD SECRETARY: RELIS.
- BOARD MEMBER RELIS: AYE.
- 16 BOARD SECRETARY: CHAIRMAN PENNINGTON.
- 17 CHAIRMAN PENNINGTON: AYE. MOTION
- 18 CARRIES.
- 19 MOVE TO ITEM 34, CONSIDERATION OF
- 20 ADOPTION OF THE INTEGRATED WASTE MANAGEMENT
- 21 DISASTER PLAN. JUDY FRIEDMAN.
- MS. FRIEDMAN: GOOD AFTERNOON, CHAIRMAN
- 23 PENNINGTON AND BOARD MEMBERS. THIS ITEM IS THE
- 24 THIRD PART OF AN ORIGINAL THREE-PART DISASTER
- 25 PLAN. TO REMIND THE BOARD, PART 1, THE INITIAL

1	RESPONSE PROCEDURES, WAS ADOPTED BY THE BOARD IN
2	JULY OF 1994, AND IT SETS FORTH OUR INTERNAL
3	COMMAND AND CONTROL PROCEDURES FOR DEALING WITH
4	DISASTERS. PART 2, THE EMERGENCY WAIVER OF
5	STANDARDS REGULATIONS TO ALLOW THE LEA'S TO ISSUE
6	EMERGENCY WAIVERS IN A DECLARED DISASTER, WAS
7	ADOPTED BY THE BOARD LAST YEAR AND WAS EFFECTIVE
8	ON SEPTEMBER 20TH OF LAST YEAR.
9	THIS IS THE FINAL PART OF THE TOTAL
10	DISASTER PREPAREDNESS PLAN, AND IT IS THE
11	INTEGRATED WASTE MANAGEMENT DISASTER PLAN. AND IT
12	HAS BEEN PREPARED PURSUANT TO ASSEMBLY BILL 2920
13	WHICH WAS ENACTED IN 1992. AND THIS LEGISLATION
14	REQUIRES THE BOARD TO DEVELOP A PLAN THAT PROVIDES
15	FOR THE HANDLING, STORAGE, PROCESSING, TRANSPOR-
16	TATION, DIVERSION FROM DISPOSAL SITES OR DISPOSAL
17	WHERE ABSOLUTELY NECESSARY OF SOLID WASTE
18	RESULTING FROM A STATE OR LOCAL EMERGENCY.
19	AND WITH THAT, I'LL TURN THE
20	PRESENTATION OVER TO SHARRON LEAON OF THE OFFICE
21	OF LOCAL ASSISTANCE.
22	MS. LEAON: GOOD AFTERNOON. THE

INTEGRATED WASTE MANAGEMENT DISASTER PLAN IS A

RESULT OF MANY COOPERATIVE EFFORTS THAT WE'VE

STARTED WITH -- THE PLAN IS A RESULT OF MANY

23

24

1	COOPERATIVE EFFORTS THAT WE'VE STARTED WITH LOCAL
2	GOVERNMENT AND DRAWS PRIMARILY FROM THREE SOURCES
3	OF INFORMATION. THE FIRST WOULD BE LOCAL
4	GOVERNMENT REPRESENTATIVES AND THEIR EXPERIENCE IN
5	DEALING WITH DISASTERS AND THE DEBRIS THAT'S
6	GENERATED AS A RESULT OF THOSE; SECONDLY, A NUMBER
7	OF DOCUMENTS THAT HAVE BEEN PREPARED BY LOCAL
8	GOVERNMENT REPRESENTATIVES IN DOCUMENTING HOW THEY
9	HAVE HANDLED SUCH SITUATIONS AND GUIDELINES FOR
LO	PROGRAMS THAT CAN HANDLE DISASTER DEBRIS.
L1	AND LASTLY, WE'VE INCORPORATED
L2	RESEARCH CONDUCTED BY A MULTIDISCIPLINARY TEAM
L3	HERE AT THE BOARD COMPRISED OF STAFF AND DIVISIONS
L 4	OF PERMITTING AND ENFORCEMENT, WASTE PREVENTION
L5	AND MARKET DEVELOPMENT, AND DIVERSION PLANNING AND
L6	LOCAL ASSISTANCE.
L7	THE PLAN IS TO SERVE AS A MODEL FOR
L8	LOCAL GOVERNMENTS TO USE TO PREPARE THEIR OWN
L9	DEBRIS MANAGEMENT PLANS, HOPEFULLY SAVING THE COST
20	OF RESEARCHING AND DEVELOPING THE PLAN INDIVI-
21	DUALLY.
22	IT'S ORGANIZED AS A HANDS-ON
23	DOCUMENT. IT'S A WORKABLE DOCUMENT THAT CAN BE

USED IN PARTS DEPENDING ON THE KINDS OF

INFORMATION THAT ONE WOULD NEED. WE HAVE

24

Τ	DEVELOPED CHECKLISTS FOR QUICK REFERENCE SO THAT
2	ONE DOESN'T NEED TO READ THE ENTIRE PLAN. THE
3	STANDALONE CHAPTERS ALSO HAVE ATTACHMENTS WITH
4	THEM SO THAT ANY PARTICULAR TOPIC HAS ALL THE
5	INFORMATION CONTAINED IN ONE CHAPTER. WE PLAN FOR
6	ANNUAL UPDATES AND WILL BE DISTRIBUTING WIDELY TO
7	LOCAL GOVERNMENT AND OTHER PARTIES THAT SO
8	REQUEST.
9	THE PLAN HAS BEEN DEVELOPED TO BE
10	CONSISTENT WITH FEMA AND OES GUIDELINES. OES HAS
11	PREPARED MANY GUIDANCE DOCUMENTS, AND WE HAVE
12	FOLLOWED THEIR RECENTLY IMPLEMENTED REGULATIONS ON
13	THE STANDARDIZED EMERGENCY MANAGEMENT SYSTEM.
14	FEMA HAS RECENTLY COME OUT WITH A PILOT DEBRIS
15	MANAGEMENT COURSE, AND WE HAVE TAILORED OUR
16	DOCUMENT TO BE CONSISTENT WITH THE GUIDELINES AND
17	RECOMMENDATIONS THAT THEY HAVE PUT FORWARD.
18	I'LL BRIEFLY GIVE YOU SOME
19	HIGHLIGHTS OF THE PLAN'S CONTENTS, NOT THE WHOLE
20	LISTING OF ALL THE CHAPTERS, BUT THE MAIN PARTS.
21	THE FIRST PART AND PROBABLY THE MOST IMPORTANT ONE
22	IS GOVERNMENT COORDINATION, KNOWING NOT ONLY HOW
23	TO COORDINATE WITHIN YOUR AGENCY, BUT ALSO UNDER-
24 25	STANDING THE PLAYERS AND THE ROLES THEY HAVE IN STATE AND LOCAL GOVERNMENT. ALSO HOPEFULLY TO

ENCOURAGE PEOPLE TO DEVELOP AN INTERNAL DEBRIS 1 2 MANAGEMENT TEAM THAT CAN COORDINATE THE EFFORTS OF 3 THE DEBRIS REMOVAL AND RECYCLING OPERATIONS. 4 THE PREDISASTER ASSESSMENT PART IS 5 VERY IMPORTANT TO DETERMINING WHAT KIND OF 6 MATERIALS YOU WILL BE DEALING WITH, AND THAT WILL 7 DETERMINE ALSO THE KINDS OF PROGRAMS THAT YOU WILL BE ESTABLISHING. IT WILL ALSO GIVE YOU A HEADS-UP 8 AS TO HOW PREPARED A JURISDICTION REALLY IS TO 9 10 HANDLE A GREAT DEAL OF DEBRIS AT ONE TIME. A VERY CRITICAL PART TO THE PLAN AND 11 ONE THAT LOCAL GOVERNMENT HAS ASKED FOR ASSISTANCE 12 13 ON IS FEMA AND OES REIMBURSEMENT PROCESS. WHAT WE'VE DONE IS PROVIDE SOME GENERAL GUIDELINES 14 15 ALSO REFERRING JURISDICTIONS TO OES AND FEMA FOR SPECIFIC INFORMATION, BUT GIVING GENERAL INFORMA-16 17 TION ON THE RULES FOR DEBRIS REMOVAL, THE PUBLIC ASSISTANCE PROGRAMS, AND REIMBURSEMENT GUIDELINES. 18 IT ALSO EMPHASIZES THE NEED TO FOLLOW DOCUMENTA-19 2.0 TION PROCEDURES TO ENSURE THAT ONCE FUNDING IS OBTAINED, FUNDING IS RETAINED AFTER AUDITS. 21 2.2 THE BOARD STAFF HAVE DEVELOPED THE COMPREHENSIVE CHAPTERS ON DEBRIS MANAGEMENT 23 24 PROGRAMS, AND WE HAVE HIGHLIGHTED THREE TYPES OF 25 PROGRAMS THAT HAVE BEEN SUCCESSFUL TO DATE. ONE

- 1 IS CURBSIDE PICKUP, THE OTHER IS HOUSEHOLD
- 2 HAZARDOUS WASTE, AND THE LAST IS BUILDING DEMOLI-
- 3 TION.
- 4 THE DEBRIS MANAGEMENT CHAPTER
- 5 HOPEFULLY ENCOURAGES JURISDICTIONS TO SERIOUSLY
- 6 THINK ABOUT SETTING UP RECYCLING AND DIVERSION
- 7 PROGRAMS EVEN IN THE AFTERMATH OF A DISASTER.
- 8 WITH PLANNING AND FORETHOUGHT, THESE PROGRAMS CAN
- 9 WORK AND CAN INDEED SAVE TIME, MONEY, AND DISPOSAL
- 10 COSTS.
- 11 PERHAPS THE ONE MOST CRITICAL PART
- 12 THAT WE HAVE HEARD JURISDICTIONS TELL US IS
- 13 CONTRACT DEVELOPMENT BEFORE A DISASTER HAPPENS.
- 14 NEGOTIATE YOUR CONTRACTS IN ADVANCE. IN A CRISIS
- 15 SITUATION STAFF ARE OVERWORKED AND MAY NOT HAVE
- 16 THE TIME TO REALLY INCORPORATE A RECYCLING
- 17 COMPONENT. DO ALL THAT BEFOREHAND IT'S A LOT
- 18 EASIER.
- 19 AND THE LAST PART IS TEMPORARY
- 20 STORAGE OF PROCESSING AREAS. IF THERE'S A GREAT
- 21 DEAL OF DEBRIS, AND THERE MAY NOT BE SPACE TO HOLD
- 22 THAT MATERIAL UNTIL SUCH TIME AS MARKETS AND
- 23 PROCESSING OPERATIONS CAN BEGIN, AND SO IT IS
- 24 INCUMBENT UPON THOSE WHO, IN FACT, INTEND TO USE
- 25 THOSE TO LOOK IN ADVANCE TO SEE WHERE THOSE SITES

MIGHT BE LOCATED AND IF THERE ARE ANY KIND OF 1 2 PERMITTING REQUIREMENTS THAT NEED TO BE MET 3 BEFOREHAND. 4 TO GIVE YOU AN IDEA OF THE REVIEW THAT WE'VE HAD ON THE PLAN, WE DISTRIBUTED IT 5 TWICE IN 1996, IN MARCH AND OCTOBER, FOR REVIEW 6 7 AND COMMENT AND SUBSEQUENTLY HAVE REVISED BASED ON EACH OF THOSE REVIEW CYCLES. THE REVIEWERS 8 9 INCLUDED LOCAL GOVERNMENT EMERGENCY SERVICE 10 COORDINATORS, SOLID WASTE COORDINATORS, THE LOCAL ENFORCEMENT AGENCIES, OTHER SELECTED LOCAL 11 GOVERNMENT REPRESENTATIVES, AND THE PUBLIC. 12 13 IN ADDITION, THE PLANNING AND 14 TECHNOLOGICAL ASSISTANCE DIVISION AND THE DISASTER 15 ASSISTANCE BRANCH AT OES HAVE REVIEWED IT EXTEN-SIVELY, AND OES ALSO PROVIDED COMMENTS AS THE 16 17 STATE'S LIAISON TO FEMA. OVERALL RESPONSE HAS BEEN VERY 18 POSITIVE. THE NEXT STEPS, WE HOPE TO, IF THE 19 20 BOARD DOES APPROVE THIS PLAN, TO TAKE FOUR STEPS. 21 THE ACTIONS THAT WE HAVE BEGUN TO SUPPORT THE 2.2 PLANNING EFFORTS ON DEBRIS MANAGEMENT ISSUES, WE WOULD LIKE TO CONTINUE THE DIALOGUE WE'VE BEGUN 23 24 WITH FEMA AND OES ON THESE ISSUES SUCH AS DEBRIS

MANAGEMENT PLANNING, REIMBURSEMENT FOR DIVERSION

1	PROGRAMS, AND IMPLEMENTATION OF LOCAL DEBRIS
2	MANAGEMENT PLANS.
3	FIRST, WE HOPE TO DISTRIBUTE THE
4	PLAN TO ALL LOCAL GOVERNMENTS ON COMPUTER DISK IN
5	VARIOUS FORMATS. FOR THOSE WHO ARE NOT ABLE TO
6	ACCESS EITHER THROUGH THE INTERNET OR ON COMPUTER,
7	WE DO PLAN TO HAVE HARD COPIES AVAILABLE. THE
8	EXECUTIVE SUMMARY WILL BE PLACED ON OUR OFFICE OF
9	LOCAL ASSISTANCE HOME PAGE ON THE INTERNET, AND WE
10	ARE IN THE PROCESS OF PLANNING LOCAL GOVERNMENT
11	WORKSHOPS FOR SPRING 1997 WHERE WE WOULD PRESENT
12	THE PLAN.
13	SECONDLY IS THE WORKSHOPS. THE
14	BOARD ALLOCATED APPROXIMATELY \$24,000 FOR OUR
15	CONTRACT FOR WORKSHOPS, AND WE ARE WORKING WITH
16	OES STAFF. HOPEFULLY WE WILL HAVE A CONVERSATION
17	WITH THEM TOMORROW TO DEVELOP THE SCOPE OF WORK
18	THAT WE WILL PRESENT TO THE BOARD FOR YOUR
19	CONSIDERATION.
20	WE ANTICIPATE INCLUDING WORKSHOP
21	LEADERS FROM THE BOARD, OES, FEMA, THE LOCAL
22	ENFORCEMENT AGENCIES, AND LOCAL GOVERNMENT
23	REPRESENTATIVES AND CONTRACTORS WHO HAVE HAD
24	EXPERIENCE IN WORKING ON DISASTERS. SOME OF

THE

MANAGEMENT ISSUES AND SOLUTIONS, DEFINITELY TO 1 2 ENCOURAGE NETWORKING WITH THE LOCAL, STATE, AND 3 FEDERAL OFFICIALS THAT ONE WOULD BE INVOLVED WITH 4 IN DISASTER RECOVERY AND DEBRIS MANAGEMENT, AND LASTLY ENCOURAGING THE PREPARATION OF A LOCAL 5 6 DEBRIS MANAGEMENT PLAN. 7 IN TERMS OF COORDINATION WITH THE 8 FEDERAL DEBRIS MANAGEMENT EFFORTS THAT ARE UNDER 9 WAY, HOPEFULLY IN FEBRUARY WE'LL BE MEETING WITH A 10 FEMA REPRESENTATIVE FROM THE EMERGENCY MANAGEMENT INSTITUTE TO DISCUSS THEIR DEBRIS MANAGEMENT 11 COURSE MATERIALS AND HOW WE COULD COORDINATE THE 12 13 BOARD'S DISASTER PLAN WITH THEIR EFFORTS. 14 WE ALSO HOPE TO PROVIDE SOME INPUT 15 TO THAT FEDERAL PLAN BRINGING TO BEAR CALIFORNIA'S EXPERIENCE WITH DISASTERS WITHIN THE LAST FIVE 16 17 YEARS. AND LASTLY, IN WRITING THE PLAN, 18 STAFF FROM THE BOARD AND THE OES HAVE IDENTIFIED A 19 20 NUMBER OF ISSUES THAT WE HAVE IN COMMON, AND WE 21 WOULD LIKE TO CONTINUE THAT WORK IN DEBRIS 2.2 MANAGEMENT. AND SO WE ARE PROPOSING TO REVISE THE EXISTING ADMINISTRATIVE ORDER THAT WAS SIGNED BY 23 24 THE EXECUTIVE DIRECTOR OF THE BOARD AND THE DIRECTOR OF OES IN AUGUST 1994 TO MORE ACCURATELY 25

1	REFLECT THE ROLES AND RESPONSIBILITIES OF EACH OF
2	OUR AGENCIES RELATIVE TO DEBRIS MANAGEMENT ISSUES.
3	WE WOULD BRING TO THE POLICY
4	COMMITTEE FOR CONSIDERATION THE REVISED
5	ADMINISTRATIVE ORDER, WHICH WOULD THEN COME TO THE
6	BOARD FOR, HOPEFULLY, APPROVAL.
7	WE HAVE WORKED OR DISCUSSED WITH OES
8	STAFF ABOUT REVISING THE STATE EMERGENCY PLAN
9	WHICH IS UNDER REVISION AS WE SPEAK TO INCORPORATE
10	A POLICY TO ENCOURAGE DISASTER DEBRIS MANAGEMENT
11	PLANNING AND ENCOURAGE DIVERSION PROGRAMS, AND
12	THIS WOULD ELEVATE DEBRIS MANAGEMENT TO A STATE-
13	WIDE LEVEL. AND THEY SEEM TO BE VERY RECEPTIVE TO
14	CONSIDERING ADDING SUCH A POLICY.
15	AND LASTLY, TO COORDINATE WITH OES
16	IN DEVELOPING TRAINING FOR DEBRIS MANAGEMENT PLANS
17	FOR LOCAL GOVERNMENT. THEY DO HAVE A TRAINING
18	INSTITUTE, AND WE COULD USE THAT ORGANIZATION TO
19	GET WIDE GET THE WORD OUT TO THOSE FOLKS WHO
20	WOULD BE IN NEED OF THAT.
21	THAT CONCLUDES MY PRESENTATION. AND
22	I THE STAFF RECOMMENDS THAT THE BOARD ADOPT

24 MANAGEMENT DISASTER PLAN. 25 CHAIRMAN PENNINGTON: OKAY. THANK YOU.

23

RESOLUTION 97-11, APPROVING THE INTEGRATED WASTE

- 1 ANY QUESTIONS OF THE STAFF ON THIS ITEM?
- 2 BOARD MEMBER RELIS: MR. CHAIR, IN
- 3 COMMITTEE WE TOOK THIS UP IN-DEPTH, AND I JUST
- 4 WANT TO COMMEND THE STAFF FOR A SUPERB JOB ON

THIS

5 PLAN. I THINK IT'S AN OUTSTANDING EFFORT AND

ONE

6 THAT REFLECTS VERY FAVORABLY ON THIS BOARD AND

THE

- 7 PREPARATION OF THE STATE FOR THE INEVITABLE.
- 8 CHAIRMAN PENNINGTON: THANK YOU. I

AGREE

9 WITH YOU. I THINK THEY'VE DONE AN EXCELLENT

JOB.

10 I HAD SOME EXPERIENCE WHEN I WAS WITH HOUSING

WITH

- 11 DISASTER. AS I THINK I SAID IN COMMITTEE, TO
- 12 HANDLE THE DISASTER IS TO PLAN FOR IT. AND I'VE
- 13 SEEN THOSE COMMUNITIES THAT HAVE PLANS FARE

MUCH,

14 MUST BETTER IN RECOVERY AND IN RESPONSE THAN

THOSE

- 15 WHO DIDN'T HAVE A PLAN AND WERE SCRAMBLING.
- 16 I'LL TAKE A MOTION.
- 17 BOARD MEMBER RELIS: I'LL MOVE --
- BOARD MEMBER JONES: SECOND IT.

19		BOARD ME	SMBER	RELIS:	AD() b.I.TON	OF, OUR
20	PLAN.						
21		CHAIRMAN	1 PENN	IINGTON:	97-1	1, ADO	PTION
OF							
22	RESOLUTI	ON 97-11					
23		BOARD MI	EMBER	FRAZEE:	SECO	ND.	
24		CHAIRMAN	1 PENN	IINGTON:	IT'S	BEEN I	MOVED
AND 25	SECONDED	. ANY FI	JRTHER	DISCUSS	SION?	IF NOT	'. WILI

1	THE SECRETARY CALL THE ROLL.
2	BOARD SECRETARY: BOARD MEMBER CHESBRO.
3	BOARD MEMBER CHESBRO: AYE.
4	BOARD SECRETARY: FRAZEE.
5	BOARD MEMBER FRAZEE: AYE.
6	BOARD SECRETARY: GOTCH.
7	BOARD MEMBER GOTCH: AYE.
8	BOARD SECRETARY: JONES.
9	BOARD MEMBER JONES: AYE.
10	BOARD SECRETARY: RELIS.
11	BOARD MEMBER RELIS: AYE.
12	BOARD SECRETARY: CHAIRMAN PENNINGTON.
13	CHAIRMAN PENNINGTON: AYE. MOTION
14	CARRIES.
15	ITEM 35, CONSIDERATION OF STAFF
16	RECOMMENDATIONS CONCERNING IMPLEMENTATION OF
17	STRATEGIES DESIGNED TO ASSIST LOCAL GOVERNMENT IN
18	PLANNING FOR ADEQUATE LANDFILL CAPACITY AND
19	RECOMMENDATIONS ON HOW TO PROCEED WITH
20	DISSEMINATING METHODOLOGIES USED TO DETERMINE
21	REMAINING CAPACITY. JUDY FRIEDMAN.
22	MS. FRIEDMAN: YES. THIS IS A
23	CULMINATION OF CONSIDERABLE PUBLIC REVIEW AND
24 25	ANALYSIS AND STRATEGIES TO ASSIST COUNTIES IN ACHIEVING MANDATED 15 YEARS OF CAPACITY. AND

- 1 THAT'S JUST A BRIEF INTRODUCTION, AND I'D LIKE TO
- 2 TURN THE PRESENTATION OVER TO TRACY HARPER, OFFICE
- 3 OF LOCAL ASSISTANCE.
- 4 MS. HARPER: GOOD AFTERNOON, CHAIRMAN
- 5 PENNINGTON AND BOARD MEMBERS. I'M TRACY HARPER
- 6 WITH THE OFFICE OF LOCAL ASSISTANCE. AND THIS
- 7 AFTERNOON I'LL TRY TO BE A LITTLE BIT BRIEFER THAN
- 8 WE WERE IN POLICY COMMITTEE DISCUSSING THIS ITEM,
- 9 BUT I'M PLEASED TO PRESENT TO YOU THE CONTINUING
- 10 WORK IN ADDRESSING PLANNING FOR THE OTHER 50
- 11 PERCENT.
- 12 AS MANY OF YOU ARE AWARE, UNDER THE
- 13 BOARD'S DIRECTION, AS WELL AS THE POLICY
- 14 COMMITTEE, OVER THE PAST SEVERAL YEARS THE OFFICE
- 15 OF LOCAL ASSISTANCE HAS BEEN INVOLVED WITH
- 16 CONDUCTING WORK DESIGNED TO ASSIST LOCAL
- 17 GOVERNMENTS IN FULFILLING AB 939'S MANDATE TO
- 18 IDENTIFY AND PLAN FOR 15 YEARS OF DISPOSAL
- 19 CAPACITY.
- 20 IN ORDER TO PUT TODAY'S STAFF'S
- 21 RECOMMENDATIONS INTO CONTEXT, I'LL GO BRIEFLY INTO
- 22 SOME BACKGROUND. WHEN AB 939 FIRST PASSED, ONE OF
- THE FIRST THINGS THAT HAPPENED IS LOCAL TASK
- 24 FORCES WERE REQUIRED TO CONVENE AND MAKE A
- 25 FINDING, AND THE FINDING CONCERNED REMAINING

- 1 CAPACITY. IT DEFINED IT IN TERMS OF YEARS 2 REMAINING. 3 THE BOARD DIRECTED STAFF TO COMPILE 4 THESE FINDINGS AND PRESENT A REPORT ON REMAINING 5 LANDFILL CAPACITY, STATEWIDE REMAINING CAPACITY 6 BASED ON THESE FINDINGS. WE DID A LITTLE BIT MORE RESEARCH TO GET SOME MORE DETAIL ON THOSE FINDINGS 7 8 IN TERMS OF TONNAGE, CUBIC YARDS, ANNUAL WASTE LOADINGS, THOSE TYPES OF DETAILS. NEVERTHELESS, 9
- 10 IT WAS A COMPILATION OF YEARS OF REMAINING
- 11 CAPACITY FINDINGS.
- 12 THE BOARD DIRECTED STAFF TO PROCEED
- 13 WITH A CONTRACT CONCEPT DESIGNED TO DO A NUMBER OF
- 14 THINGS. FIRST OF ALL, WE WANTED TO GET A BETTER
- 15 HANDLE ON REMAINING CAPACITY ON A LANDFILL
- 16 SPECIFIC BASIS. THEN WE WANTED TO LOOK AT A
- 17 VARIETY OF PROJECTIONS USING THOSE STATISTICS
- 18 GIVEN POPULATION CHANGES, CHANGES IN THE WASTE
- 19 LOADING, CHANGES IN DIVERSION PERCENTAGES.
- NOW, THE CALIFORNIA LANDFILL
- 21 GEOGRAPHIC INFORMATION SYSTEM, OR WHAT'S KNOWN AS
- 22 CALF GIS, WAS BORN FROM THIS WORK. AND THIS
- 23 SYSTEM UTILIZES INFORMATION CONCERNING LANDFILL
- 24 SPECIFIC REMAINING CAPACITY, POPULATION PRO-
- 25 JECTIONS, WASTE GENERATION, HAULING ROUTES, AND

- 1 OTHER RELATED INFORMATION TO COME UP WITH ANSWERS
- 2 AS TO WHAT EFFECTS SPECIFIC DIVERSION LEVELS WILL
- 3 HAVE ON REMAINING CAPACITY COUNTYWIDE, STATEWIDE,
- 4 REGIONALLY.
- 5 THE CONTRACTOR ALSO PREPARED A
- 6 REPORT TOWARDS ENSURING ADEQUATE LANDFILL CAPACITY
- 7 WHICH SUMMARIZES THIS CAPACITY INFORMATION AND
- 8 ALSO INCUDES A DISCUSSION OF PROBLEMS INHERENT TO
- 9 LOCAL GOVERNMENT IN THEIR ATTEMPTS TO PROVIDE
- 10 ADEQUATE CAPACITY.
- 11 PAGE 244 OF TODAY'S BOARD PACKET
- 12 INCLUDES THE FOLLOWING PROBLEMS WHICH WERE
- 13 IDENTIFIED: PUBLIC OPPOSITION TO PROPOSED
- 14 LANDFILL SITES, SHORT-TERM DECISION-MAKING VERSUS
- 15 LONG-TERM SOLUTIONS AND PLANNING, LACK OF FLOW
- 16 CONTROL AUTHORITY, POTENTIAL LIMITED RESOURCES,
- 17 AND LIMITED LOCAL JURISDICTION EXPERTISE, AND

HIGH

- 18 COST OR SCARCITY OF LAND SUITABLE FOR A LANDFILL.
- THE REPORT WENT ON TO COME DISCUSS
- 20 SOLUTIONS FOR BOARD CONSIDERATION, AND THESE
- 21 SOLUTIONS WERE PRESENTED IN SOMEWHAT OF A

LAUNDRY

22 LIST TYPE OF FORMAT, AND STAFF WAS THEN DIRECTED

23	TO PROCEED WITH SOLICITING FEEDBACK ON SOME OF
THE	
24	SOLUTIONS. AND THE SOLUTIONS THAT WE WENT OUT
AND 25	DID OUTREACH EFFORT ON INCLUDE ASSISTANCE

1 ESTABLISHING SITING CRITERIA COMMITTEES, 2 DEVELOPMENT OF A MEDIATION PROTOCOL, INFORMATION 3 AND EDUCATIONAL PROGRAMS, PREPARATION AND 4 DISTRIBUTION OF A SITING MANUAL, AND HOLDING SITING WORKSHOPS, AND A TECHNICAL ASSISTANCE 5 6 PROGRAM. 7 NOW, THROUGH THE ENTIRE REPORT DEVELOPMENT PROCESS, A NUMBER OF WORKSHOPS WERE 8 9 HELD, ONE OF WHICH INCLUDED OUR NEWEST BOARD 10 MEMBER AS A PANELIST, STEVE JONES. AND THIS REPORT WHEN THROUGH EXTENSIVE REVISIONS BASED ON 11 THE COMMENTS THAT WE RECEIVED, WHICH INCLUDED 12 13 ENHANCING THE LANDFILL DATA COLLECTION AS WELL AS REVISING THE STRATEGIES. 14 15 OUR OUTREACH EFFORT INCLUDED DEVISING WORK PLANS FOR THOSE STRATEGIES WHICH, IN 16 17 OTHER WORDS, WOULD BE HOW THE BOARD STAFF WOULD GO ABOUT IMPLEMENTING THESE STRATEGIES AND PROCEEDED 18 TO TAKE THE REPORT, THE CALF GIS SYSTEM, AND THE 19 20 STRATEGY WORK PLANS OUT FOR REVIEW AND COMMENT. 21 WE MET WITH THE FOLLOWING GROUPS: 2.2 THE SOLID WASTE ASSOCIATION OF NORTH AMERICA, THE LOCAL GOVERNMENT TECHNICAL ADVISORY COMMITTEE, THE 23 24 CALIFORNIA SOURCE RECOVERY ASSOCIATION, AND THE

CALIFORNIA REFUSE REMOVAL COUNCIL, AS WELL AS

OTHER INTERESTED PARTIES. BASED ON THE COMMENTS 1 2 RECEIVED, WE REVISED THE STRATEGIES. 3 NOW, TODAY'S AGENDA ITEM, IF I CAN 4 BRING YOU UP-TO-DATE NOW, CONTAINS THESE REVISED 5 STRATEGIES AND STAFF RECOMMENDATIONS AS TO IN WHAT ORDER OR PRIORITIES THESE STRATEGIES SHOULD BE 6 7 CONSIDERED. ALL OF THESE STRATEGIES INVOLVED ADDITIONAL WORK AND REQUIRES ADDITIONAL RESOURCES. 8 SO IN DISCUSSING A SPECIFIC STRATEGY BRIEFLY, I'LL 9 10 DISCUSS THE ESTIMATED RESOURCES NECESSARY TO 11 IMPLEMENT IT. THE FIRST STRATEGY INVOLVES THE CALF 12 13 GIS SYSTEM. OUR CONTRACTOR, ENVIRONMENTAL SCIENCE ASSOCIATES, AND PAUL MILLER IS HERE FROM ESA TO 14 15 ANSWER ANY QUESTIONS THAT YOU MIGHT HAVE. AND WE HEARD OVERWHELMING POSITIVE COMMENTS WHEN WE WENT 16 17 OUT ON OUR PUBLIC OUTREACH WITH THE CALF GIS. AND ORIGINALLY THE CALF GIS WAS NOT ENVISIONED TO BE A 18 QUOTE, UNQUOTE, STRATEGY; HOWEVER, THROUGH OUR 19 20 OUTREACH EFFORT AND THE FEEDBACK THAT WE RECEIVED, 21 WE HAVE PLACED THAT NOW AS A STRATEGY AND THE 22 FIRST STRATEGY. 23 MANY COMMENTS SUGGESTED THAT MUCH

MORE SHOULD BE DONE IN UPDATING LANDFILL CAPACITY

INFORMATION, AS WELL AS ADDING INFORMATION

24

RELATIVE TO DIVERSION FACILITIES. AND TOWARD THAT 1 2 END, STAFF HAS COLLECTED AND TABULATED INFORMATION 3 CONCERNING LANDFILL CAPACITY AS WELL AS PROPOSED 4 AND EXISTING DIVERSION FACILITIES WHICH HAVE BEEN 5 INCLUDED IN BOARD APPROVED NONDISPOSAL FACILITY 6 ELEMENTS AND SITING ELEMENTS. 7 NOW, AT THIS POINT 80 PERCENT OF THE WORK HAS BEEN COMPLETED IN ENHANCING AND UPDATING 8 THE CALF GIS SYSTEM, AND PLANS CALL FOR PLACING 9 10 THIS INFORMATION ON THE BOARD'S NETWORK, AS WELL AS EVENTUALLY PLACING IT ON THE BOARD'S INTERNET 11 SITE. ALSO, ONE OF THE ISSUES THAT WE'RE LOOKING 12 13 AT IS HOW WE CAN KEEP THIS INFORMATION UPDATED SO THE SYSTEM REMAINS ACCURATE. 14 15 ONE OF THESE THAT WE'RE LOOKING AT IS PERHAPS PLACING FORMS ON A WEB SITE WHICH WILL 16 BE ACCESSIBLE ONLY BY SPECIFIC FACILITY OPERATORS 17 TO PROVIDE THAT INFORMATION TO US. I THINK WHAT 18 YOU'RE SEEING ON THE SCREEN IS AN EXAMPLE OF THE 19 20 CALF SYSTEM. AND RIGHT NOW THE DOTS THAT YOU SEE, THE BLACK DOTS, INDICATE SPECIFIC LANDFILLS. AND 21 WHEN THE SYSTEM -- WHEN YOU'RE ON THE SYSTEM AND 2.2 ACCESSING THIS INFORMATION, YOU CAN DOUBLE CLICK 23 24 THE CURSOR ON THE DOT AND IT CALLS UP THE NAME OF THE FACILITY, SOME BITS OF INFORMATION CONCERNING 25

REMAINING CAPACITY, AND THE OPERATOR. AND WHAT WE 1 2 HOPE TO DO IS ADD SOME MORE LAYERS SO THAT, FOR 3 EXAMPLE, DIFFERENT SYMBOLS, DIFFERENT COLORED 4 SYMBOLS, WOULD INDICATE DIFFERENT TYPES OF 5 FACILITIES. SO, FOR EXAMPLE, WE COULD HAVE A GREEN TRIANGLE REPRESENT COMPOSTING FACILITIES AND 6 7 A SQUARE REPRESENT MRF'S OR SOMETHING OF THAT 8 NATURE. 9 IT'S ESTIMATED THAT FINISHING THIS 10 WORK MIGHT TAKE ONE-HALF TO ONE PERSON YEAR TO COMPLETE WITH IN-HOUSE RESOURCES WHICH INCLUDES 11 ASSISTANCE FROM THE INFORMATION MANAGEMENT BRANCH 12 13 AND AS WELL AS ONE-HALF PY ALLOCATED FOR ANNUAL MAINTENANCE, AS WELL AS INFORMATION UPDATING. 14 15 AGAIN, IF YOU HAVE ANY QUESTIONS, PAUL MILLER IS HERE AND MIGHT BE ABLE TO ANSWER ANY YOU MIGHT 16 17 HAVE AS WELL. 18 THE NEXT STRATEGY IS THE ASSISTANCE WITH LOCAL LANDFILL SITING COMMITTEES AND 19 20 DEVELOPMENT OF THE LANDFILL SITING OR LANDFILL 21 CAPACITY SITING MANUAL. NOW, THIS STRATEGY 2.2 INVOLVES THE DEVELOPMENT OF A LANDFILL MANUAL WHICH WOULD BE DESIGNED TO ASSIST LOCAL 23 24 GOVERNMENTS IN THEIR EFFORTS INVOLVING LOCAL

LANDFILL SITING COMMITTEES. UTILIZING LOCAL

- 1 GOVERNMENT EXPERIENCE, MUCH LIKE WE DO WHEN WE
- 2 DEVELOP OTHER MODELS AND MANUALS, WE WOULD THEN
- 3 DEVELOP A MODEL AND DISTRIBUTE IT. THE MANUAL
- 4 WOULD INCLUDE INFORMATION ON HOW TO ESTABLISH A
- 5 SITING COMMITTEE, STRATEGIES FOR IDENTIFYING
- 6 POTENTIAL SITES, SUGGESTIONS FOR HOW TO

FACILITATE

- 7 THE PUBLIC PROCESS, FUNDING MECHANISMS, AS WELL
- AS
 - 8 OPTIONS TO EXPANDING OR SITING NEW DISPOSAL
 - 9 CAPACITY. IT'S ESTIMATED THAT ONE-HALF TO ONE
- PΥ
- 10 WOULD BE NECESSARY TO IMPLEMENT THIS STRATEGY.
- 11 DEVELOPMENT OF A MEDIATION

PROTOCOL

- 12 IS THE NEXT STRATEGY, AND THIS INVOLVES THE
- 13 COLLECTION AND DISTRIBUTION OF ALTERNATIVE

DISPUTE

- 14 RESOLUTION INFORMATION. ALONG WITH THE BASIC
- 15 DISCUSSION OR DESCRIPTION OF WHAT ADR IS AND HOW
- 16 IT CAN BE AND HAS BEEN USED, STAFF WOULD DEVELOP
- Α
- 17 LIST OF RELEVANT LITERATURE AND RESOURCES THAT
- ARE
- 18 CURRENTLY AVAILABLE FOR LOCAL GOVERNMENTS. THIS

19	INFORMATION WOULD BE DISTRIBUTED IN CONCERT WITH
20	THE LANDFILL CAPACITY SITING MANUAL, AS WELL AS
21	PLACED WITH OTHER OFFICE OF LOCAL ASSISTANCE
22	INFORMATION ON THE BOARD'S WEB SITE. IT'S
ESTIMA-	-
23	TED ABOUT A QUARTER OF A PY WOULD BE NECESSARY
TO	
24 25	IMPLEMENT THIS. THEN WE HAVE THE TECHNICAL

- 1 ASSISTANCE PROGRAM CLEARINGHOUSE. WE'VE HEARD A
- 2 LOT OF FEEDBACK ON THE BOARD'S ROLE, DESIRED ROLE,
 - 3 TO BE A CLEARINGHOUSE OF INFORMATION. SO THIS
- 4 STRATEGY INVOLVES A TWO-PRONGED APPROACH.

FIRST,

LANDFILL

- 5 STAFF WOULD DEVELOP AND OUTLINE CURRENT RESOURCES
- 6 AVAILABLE ON CAPACITY ISSUES, MUCH LIKE THE OFFICE
- 7 OF LOCAL ASSISTANCE LIBRARY WHICH HAS INFORMATION
 - 8 RELATIVE TO DIVERSION PLANNING ISSUES. SO THIS
- 9 CONCEPT WOULD THEN BE EXPANDED TO INCLUDE
- 10 CAPACITY RELATED REFERENCES.
- 11 SECOND, A MULTIDISCIPLINARY TEAM
- 12 VERSED IN A BROAD SPECTRUM OF ISSUES FROM SUBTITLE
- 13 D TO CEOA WOULD BE CONVENED TO CONDUCT WORKSHOPS
- 14 ON ISSUES THAT LANDFILL SITING COMMITTEES SHOULD
- 15 BE AWARE OF IN CONSIDERING CAPACITY SITING ISSUES.
- 16 THIS TEAM COULD CONDUCT REGIONAL WORKSHOPS.
 IT'S

17	ESTIMATED THAT ONE-QUARTER TO TWO PY WOULD BE
18	NECESSARY TO IMPLEMENT THIS STRATEGY DEPENDING
ON	
19	HOW FULLY IT WOULD BE IMPLEMENTED.
20	THE LAST STRATEGY IS PUBLIC
21	EDUCATION. WE HEARD OVERWHELMING POSITIVE
22	REINFORCEMENT FOR THE BOARD TO ACT AS A
23	DISTRIBUTOR OF EDUCATIONAL INFORMATION RELATIVE
TO	
	LANDFILLS. ACCORDING TO THE FACILITY CONSUMER RESEARCH SURVEY PREPARED LATE LAST YEAR, THERE'S

1	NEED FOR EDUCATIONAL MATERIALS TO BE DISTRIBUTED
2	TO THE GENERAL PUBLIC CONCERNING LANDFILLS ABOUT
3	HOW THEY OPERATE AND THE RELATIVE SAFETY AND
4	ENVIRONMENTAL SAFEGUARDS.
5	THE BROCHURE "BEYOND 2000 -
6	CALIFORNIA'S CONTINUING NEED FOR LANDFILLS" WAS
7	PRODUCED LATE LAST YEAR. STAFF IS RECOMMENDING
8	THIS BROCHURE BE DISTRIBUTED WIDELY.
9	AS I MENTIONED BEFORE, THAT WE HAVE
10	PUT THESE STRATEGIES IN A PRIORITY ORDER, AND WE
11	WOULD RECOMMEND THAT THE BOARD FOLLOW THE
12	COMMITTEE'S RECOMMENDATION AND DIRECT STAFF TO
13	PROCEED WITH STRATEGY IMPLEMENTATION IN THE
14	FOLLOWING PRIORITY ORDER. IT'S ON YOUR SCREEN
15	NOW. AND THE FIRST WOULD BE THE CALF GIS AND
THEN	
16	DISTRIBUTE THE BROCHURE "BEYOND 2000," DEVELOP
THE	
17	LANDFILL CAPACITY SITING MANUAL, WORK TOWARDS THE
18	BOARD AS A CLEARINGHOUSE OF INFORMATION, AND THEN
19	DEVELOP A REFERENCE FOR ALTERNATIVE DISPUTE OR
20	MEDIATION INFORMATION.
21	AT THIS TIME I'D BE HAPPY TO
22	ENTERTAIN ANY QUESTIONS RELATIVE TO THE
STRATE	GIES

23	PORTI	ON OF	TODA	AY'S	AGI	ENDA	ITEM	BEFOR	RE WE	MOVE
INTO										
24	THE D	ISCUS	SION	ON	THE	METH	HODOL	OGIES	REPO:	RT IF
25	ANYON	E HAS	ANY	QUE	STI	ONS.				

1	CHAIRMAN PENNINGTON: QUESTIONS? WHAT A
2	SALE.
3	MS. HARPER: THEN I'D LIKE TO MOVE INTO
4	REGARDING OPTION 3 AND 4 UNDER RECOMMENDATIONS,
5	AND IT CONCERNS THE REPORT "DETERMINING REMAINING
6	PERMITTED CAPACITY OF CALIFORNIA SANITARY
7	LANDFILLS." STAFF RECOMMENDATIONS WERE NOT
8	PREVIOUSLY CONSIDERED AT THE POLICY COMMITTEE
9	MEETING DUE TO, IN PART, THAT NOT ALL REVIEWS HAD
10	BEEN COMPLETED DUE TO THE HOLIDAY SCHEDULE AND
11	WHAT NOT. SO TODAY STAFF FROM THE PERMITTING AND
12	ENFORCEMENT DIVISION ARE HERE TO BRIEFLY DESCRIBE
13	THE METHODOLOGIES AND DISCUSS THE BEST WAY TO
14	DISSEMINATE THIS INFORMATION TO LANDFILL OWNER-
15	OPERATORS.
16	I'D JUST LIKE TO MAKE A COUPLE OF
17	REMARKS TO PUT THAT REPORT INTO CONTEXT. THROUGH
18	THE SURVEY UNDERTAKEN TO GATHER LANDFILL SPECIFIC
19	CAPACITY INFORMATION, WE DID HAVE THE FORESIGHT TO
20	ASK THE QUESTION: HOW DO YOU DETERMINE YOUR
21	REMAINING CAPACITY? COULD YOU JUST BRIEFLY
22	DESCRIBE THE METHOD THAT'S USED AT YOUR FACILITY?
23	SO LATER ON, WHEN IT WAS REQUESTED THAT WE DO AN
24	AUGMENTATION OF THE CONTRACT TO LOOK AT

METHODOLOGIES, WE HAD THAT INFORMATION.

25

AND THE CONTRACTOR TABULATED THAT 1 2 INFORMATION AS BEST WE COULD, AND WE INDICATED THE 3 NEED TO LOOK AT HOW UNIFORM LANDFILL OWNER-4 OPERATORS MAY OR MAY NOT BE DETERMINING HOW MUCH CAPACITY THEY HAVE. AND THEN DEPENDING UPON WHAT 5 6 WE FIND OUT, IF THERE'S A NEED TO DEVELOP ONE OR 7 MORE STANDARD METHODOLOGIES TO DESCRIBE THOSE AND TO DISSEMINATE THOSE AS NECESSARY. BUT WE DIDN'T 8 INTEND FOR THE BOARD TO ACT TOWARDS A REGULATORY 9 10 EFFORT, IF YOU WILL, BUT MORE AS A TECHNICAL ASSISTANCE EFFORT. SO I'D LIKE TO INTRODUCE 11 CHARLENE HERBST WHO WILL DISCUSS THIS ITEM. 12 13 MS. HERBST: CHARLENE HERBST WITH THE CLOSURE AND REMEDIATION BRANCH. JUST REAL 14 15 BRIEFLY, REPORT TOWARDS DETERMINING LANDFILL CAPACITY DESCRIBED THREE METHODS THAT WERE USED TO 16 17 MAKE THOSE CALCULATIONS: TOPOGRAPHIC METHODS, WEIGHT-BASED CALCULATIONS, AND TRENCH-BASED 18 19 CALCULATIONS. 20 THE TOPOGRAPHIC METHOD IS THE MOST 21 COMMON. ABOUT 90 PERCENT OF THE CAPACITY CALCULATIONS WE'RE CURRENTLY LOOKING AT WERE DONE 2.2 USING THE TOPOGRAPHIC METHOD EITHER BY USING AN 23 24 AERIAL SURVEY, IF IT WAS A LARGE SITE, SAY, OVER 10 ACRES, OR A FIELD SURVEY UNDER 10 ACRES, AND 25

- 1 ESSENTIALLY DETERMINING THE DIFFERENCE IN
- 2 TOPOGRAPHY ESSENTIALLY BEFORE AND AFTER FILLING
- 3 AND CALCULATING WHAT VOLUME THAT REPRESENTS.
- 4 THE WEIGHT-BASED CALCULATIONS, AS
- 5 INDICATED BY THE NAME, REQUIRES A SCALE. AND YOU
- 6 WEIGH IN THE LOADS AS THEY COME IN AND CONVERT
- 7 THAT INFORMATION TO A VOLUME FROM A WEIGHT.
- 8 AND FINALLY, TRENCH-BASED
- 9 CALCULATIONS, WHICH ARE USED IN ONLY LIMITED
- 10 APPLICATIONS, INVOLVE LOOKING AT A TRENCH OR
- 11 WHATEVER FILL AND THEN MEASURING THE CHANGE IN
- 12 VOLUME. IT'S OFTEN USED ON A BURN SITE TO FILL
- AND THEN BURN AND SEE WHAT CAPACITY REMAINS IN

THE

- 14 TRENCH.
- THE SUGGESTIONS THAT WE MADE

THAT

- 16 ARE INCORPORATED IN THE ITEM ARE FOUR. AND AGAIN,
- 17 THEY DON'T INVOLVE ANY CHANGES TO THE EXISTING
- 18 REGULATIONS, BUT RATHER AS A TECHNICAL

ASSISTANCE

- 19 MOVE, WE WOULD IDENTIFY A TEAM TO WORK ON LANDFILL
- 20 CAPACITY ISSUES TO PROVIDE INFORMATION TO BOTH
- OWNERS, OPERATORS, AND LEA'S.

22				THI	AT TE	AM	WOU.	LD T	HEN	PREP	ARE	A
23	MANUAL	ТО	ASSI	ST	PEO1	PLE	IN	DETI	ERMI	NING	WH	ICH
OF												
24	THESE 7	THRE	CE MI	ETH	ODS 2	ARE	MOS	ST Al	PPRO:	PRIAT	CE 1	FOR
THEIR 25 GUIDEL	SITE. INES TO	WE	SEE	Α	NEED	TO	DEV	ŒLOI	P SOI	ME		

- 1 ASSIST PEOPLE WHEN THEY'RE CONTRACTING OUT FOR
- 2 SURVEYS USING THE TOPOGRAPHIC METHOD TO ENSURE
- 3 THAT THEY WIND UP GETTING WHAT THEY NEED, NOT
- 4 GETTING CHARGED EXCESSIVE AMOUNTS OF MONIES FOR
- 5 INFORMATION THEY DON'T REALLY HAVE TO HAVE, AND

TO

- 6 ASSIST THEM IN GETTING A REPUTABLE CONTRACTOR.
- 7 AND FINALLY, OUR FOURTH SUGGESTION
- 8 WILL BE TO PROVIDE TRAINING FOR BOTH OPERATORS

AND

- 9 FOR LEA'S ON ACCURATE CALCULATION OF LANDFILL
- 10 CAPACITY.
- 11 IF YOU HAVE ANY QUESTIONS ABOUT

ANY

- 12 OF THOSE AREAS.
- 13 BOARD MEMBER RELIS: I HAVE A QUESTION,
- MR. CHAIRMAN. WHAT'S OUR EXPERIENCE THUS FAR

WITH

- 15 THESE METHODS IN DETERMINING ACCURACY BECAUSE WE
- 16 HAVE HAD A NUMBER OF CASES OBVIOUSLY BEFORE US
- 17 THAT ARE PERMIT RELATED WHERE THERE'S AN

ESTIMATED

18 CLOSURE DATE, AND THAT'S BASED, I ASSUME, OFTEN

ON

19 TOPOGRAPHICAL? WHAT DEGREE OF CONFIDENCE SINCE

WE

20	USED THAT EARLIER?
21	MS. HERBST: WELL, IT DEPENDS ON THE
22	METHOD. THE TRENCH VOLUME CALCULATIONS TEND TO
BE	
23	PRETTY ACCURATE, BUT THEY ONLY WORK FOR VERY,
VERY	
24	SMALL OPERATIONS AND THEY'RE PRETTY LIMITED.
THE 25	AERIAL SURVEYS, USING COMPUTER ASSISTED

- 1 CALCULATIONS, TEND TO BE PRETTY ACCURATE BECAUSE 2 THERE ARE INTERNAL CROSS CHECKS TO DETERMINE THE 3 VOLUME. THE ONES THAT ARE DEPENDENT ON WEIGHING 4 LOADS OF REFUSE AS THEY COME INTO THE SITE AND 5 THEN CONVERTING THAT TO A VOLUME TEND TO BE THE 6 RISKIEST BECAUSE THERE SEEMS TO BE A WIDE 7 VARIATION OF OPINION ABOUT HOW MUCH GARBAGE WEIGHS 8 ON AN AVERAGE. 9 BOARD MEMBER RELIS: BECAUSE -- I RAISE 10 THE QUESTION BECAUSE IF WE'RE GOING TO BE THIS REPOSITORY OF THE BEST AVAILABLE INFORMATION, OUR 11 CHOICES ABOUT WHAT WE RECOMMEND BECOME CRUCIAL. 12 13 WE WANT THE MOST ACCURATE MEASUREMENTS OF CAPACITY 14 BECAUSE THAT'S PART OF OUR MANDATE, OUR CHARGE AS 15 A BOARD, AND IT ALSO IS CRITICAL TO OUR ANALYSIS 16 OF FUTURE CONDITIONS IN THE STATE. AND SO IF IT 17 WAS VIEWED THAT ONE METHOD WASN'T PARTICULARLY 18 ACCURATE, BUT IT WAS PART OF A GRAB BAG, I DON'T 19 THINK WE WOULD WANT TO RECOMMEND THAT. 20 MR. HERBST: I THINK THAT IT WOULD BE PROBABLY UNREALISTIC TO EXPECT ANY OF THE METHODS 21
- CAREFULLY THE WORK IS DONE. SO WE CAN CERTAINLY
 ADVOCATE THE MOST ACCURATE METHODS, BUT PEOPLE ARE

TO BE MORE ACCURATE THAN WITHIN 10 PERCENT OF THE

REAL NUMBER, BUT A LOT IS GOING TO DEPEND ON HOW

22

23

- 1 ALSO GOING TO HAVE TO BE CAREFUL ABOUT HOW THEY
- 2 IMPLEMENT IT AND DOUBLE-CHECK THEIR WORK.
- 3 BOARD MEMBER RELIS: IT SEEMS TO ME WHERE
- 4 WE ARE IN THE INFORMATION AGE, I MEAN WE HAVE
- 5 UNDERLYING TOPOGRAPHICAL MAPS AND THE GIS SYSTEM.
- 6 I DON'T KNOW IT THAT WELL, BUT AERIAL MAPPING IS,
- 7 I THINK, VERY PRECISE. IT'S NOT AN ART NOW. IT'S
- 8 A SCIENCE. AND IT SEEMS TO ME WE OUGHT TO BE ABLE
- 9 TO GET A VERY HIGH DEGREE OF ACCURACY TODAY UNDER
- 10 THE -- WITH THE TECHNOLOGIES THAT ARE THERE. I
- 11 DON'T KNOW HOW MUCH IT COSTS, BUT IS THAT NOT THE
- 12 CASE?
- MS. HERBST: WELL, THE ACCURACY THAT WE
- 14 WOULD SAY WOULD BE PROBABLY SOMETHING YOU COULD
- 15 COUNT ON WOULD BE PLUS OR MINUS 10 PERCENT OF THE
- 16 TRUE CAPACITY. I THINK THAT TO GET A NUMBER
- 17 THAT'S MORE ACCURATE THAN THAT WOULD PROBABLY BE
- 18 DIFFICULT, AND PLUS OR MINUS 10 PERCENT SHOULD BE
- 19 PRETTY GOOD FOR OUR PURPOSES.
- 20 BOARD MEMBER RELIS: PRETTY GOOD FOR
- 21 GOVERNMENT.
- 22 MS. HERBST: PRETTY GOOD FOR WHOEVER HAS
- 23 TO RUN THE CALCULATIONS.
- 24 CHAIRMAN PENNINGTON: OKAY.
- 25 BOARD MEMBER FRAZEE: NO. I CERTAINLY

1 BELIEVE THAT THIS IS A WORTHWHILE EFFORT FOR US TO 2. BE MOVING ON AND GATHERING THIS INFORMATION, BUT 3 IT SEEMS THAT THERE'S A GREAT DIFFICULTY IN 4 GETTING THAT SNAPSHOT IN TIME IN PRODUCING 5 DOCUMENTS AND MANUALS THAT REALLY REPRESENT A 6 CLEAR PICTURE. AND I THINK WE'RE RIGHT ON THE 7 8 SHOULDER OF A CHANGING ENVIRONMENT IN LANDFILLS. I THINK EVERYONE RECOGNIZES THAT SMALL COUNTIES 9 10 ARE NOT GOING TO DEVELOP NEW LANDFILLS. I THINK THAT'S A GIVEN, THAT THE WHOLE MAJOR PORTIONS OF 11 CALIFORNIA ARE GOING TO SHIFT TO SOME KIND OF A 12 13 TRANSFER HAULING KIND OF AN OPERATION. AND THERE 14 ARE MANY, MANY COUNTIES THAT WILL NEVER DEVELOP 15 ANOTHER LANDFILL. 16 AND THEN WE HAVE SOME RATHER RECENT 17 HISTORY THAT SHOWS HOW FLUID THE SITUATION IS. 18 AND ORANGE COUNTY IS A GOOD EXAMPLE OF THAT, HOW 19 PRICING CREATES THESE MAJOR DISTORTIONS IN THE 20 AMOUNT OF CAPACITY LEFT IN A GIVEN AREA. AND 21 OUT-OF-STATE HAUL, FOR THAT MATTER, AND THE 22 PRICING CHANGES CAUSE WHIMS ON THE PART OF 23 OPERATORS TO GO FROM TRANSPORTING TO AN IN-STATE 24 LANDFILL IN A NORTHERLY DIRECTION TO AN 25 OUT-OF-STATE LANDFILL IN AN EASTERLY DIRECTION

AND

- 1 THAT CHANGES MONTH TO MONTH. AND I WISH YOU GOOD
- 2 LUCK IN GETTING THIS INFORMATION ALTOGETHER AND
- 3 BEING A REPOSITORY OF THAT KIND OF INFORMATION
- 4 WHERE IT'S ACCESSIBLE.
- 5 ANOTHER THOUGHT IS THE ONE THAT I
- 6 THINK IS GOING TO BE A GREAT CHALLENGE, AND THAT'S
- 7 THE TERMS YOU USE, DISPUTE RESOLUTION EFFORTS IN
- 8 THE SITING OF LANDFILLS. I THINK IN ANY KIND OF
- 9 SOLUTION WHERE YOU ARE GETTING PEOPLE TO SIT DOWN
- 10 AND COME TO CONCLUSIONS THAT WOULD ULTIMATELY
- 11 RESULT IN THE SITING OF A LANDFILL PRESUPPOSES
- 12 THAT YOU HAVE PEOPLE WHO ARE WILLING TO DO THAT IN
- 13 THE BEGINNING.
- 14 AND I THINK OPPOSITION TO A LOT OF
- 15 PUBLIC FACILITIES AND LANDFILLS IS PROBABLY THE
- 16 MAJOR INSTANCE. IT'S JUST NO, NO, NO. IT'S NOT
- 17 MAYBE OR IF OR THIS COULD BE MITIGATED. IT JUST
- 18 WILL CONTINUE TO BE NO, AND I THINK WE HAVE A
- 19 GREAT CHALLENGE IN THAT AREA. AND THE ALTERNA-
- 20 TIVES MAY END UP BEING SOMETHING, YOU KNOW, LONG
- 21 HAUL PROCESS OR THINGS COULD HAPPEN THAT THE

MAJOR

- 22 DESERT LANDFILLS COULD COME ON-LINE AND CHANGE
- THE
- 23 PICTURE IN EVERY COUNTY IN CALIFORNIA.
- 24 CHAIRMAN PENNINGTON: OKAY. ANY OTHER

1	PLEASURE HERE?
2	MS. HARPER: IF I MAY, STAFF IS
3	RECOMMENDING OPTIONS 1 AND 3, THEREBY INSTRUCTING
4	STAFF TO IMPLEMENT THE STRATEGIES IN THE ORDER OR
5	THE PRIORITY GIVEN, AS WELL AS TO DIRECT STAFF TO
6	PRODUCE THE GUIDANCE DOCUMENT CONCERNING
7	METHODOLOGIES, AND THEN TO DISSEMINATE THAT TO
8	LANDFILL OPERATORS. THAT'S OPTIONS 1 AND 3 THAT
9	STAFF IS RECOMMENDING AT THIS TIME.
10	CHAIRMAN PENNINGTON: OKAY.
11	BOARD MEMBER JONES: I'D LIKE TO MAKE THE
12	MOTION THAT WE ACCEPT THE STAFF RECOMMENDATIONS 1
13	AND 3.
14	BOARD MEMBER GOTCH: I'LL SECOND.
15	CHAIRMAN PENNINGTON: IT'S BEEN MOVED AND
16	SECONDED THAT WE ADOPT THE STAFF RECOMMENDATIONS 1
17	AND 3. IS THERE ANY FURTHER DISCUSSION ON THAT?
18	IF NOT, THE SECRETARY WILL CALL THE ROLL.
19	BOARD SECRETARY: BOARD MEMBER CHESBRO.
20	BOARD MEMBER CHESBRO: AYE.
21	BOARD SECRETARY: FRAZEE.
22	BOARD MEMBER FRAZEE:
AYE.	
23	BOARD SECRETARY: GOTCH.
24 25	BOARD MEMBER GOTCH: AYE. BOARD SECRETARY: JONES.

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1
               BOARD MEMBER JONES: AYE.
 2
               BOARD SECRETARY: RELIS.
 3
               BOARD MEMBER RELIS: AYE.
 4
               BOARD SECRETARY: CHAIRMAN PENNINGTON.
 5
               CHAIRMAN PENNINGTON: AYE. MOTION
 6
      CARRIES.
 7
                    LAST ITEM FOR TODAY IS ITEM 38, OPEN
 8
      DISCUSSION IF THERE'S ANYBODY THAT WISHES TO
 9
      ADDRESS THE BOARD. IF NOT, WE'LL RECESS UNTIL 9
10
      O'CLOCK TOMORROW MORNING WHEN WE WILL TAKE UP THE
11
      50-PERCENT INITIATIVE.
12
13
                     (THE MEETING WAS RECESSED AT 2:40
14
      P.M. TO BE RECONVENED AT 9 A.M. ON THURSDAY,
15
      JANUARY 23, 1997.)
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